(For Administrative Use Only)

M I N U T E S

Seventy-seventh Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

at

Headquarters, Cape Cod National Seashore

February 28, 1969

Distribute

Land and Water Conservation Fund

DEPARTMENT OF THE INTERIOR Bureau of Outdoor Recreation
Washington, D. C. 20240

MAR 24 1969

CAPE COD NATIONAL SEASHORE

Grants for Public Outdoor Recreation

PURPOSE: The objective of the Land and Water Conservation Fund Grants Program as set forth in P.L. 88-578 is to assist State and local governmental agencies in preserving, developing, and assuring accessibility to all citizens of present and future generations such quality and quantity of outdoor recreation resources as may be available and are necessary and desirable for individual active participation in such recreation and to strengthen the health and vitality of the citizens. The Program became effective January 1, 1965. It is financed by revenues from the $7 "Golden Passport" Federal Recreation Area Permit and other Federal recreation fees, sales of surplus Federal real property, and the Federal motorboat fuels tax.

STATE PLANNING REQUIREMENT: There is one basic eligibility requirement: in order for a State or its local governments to receive acquisition or development grants from the Fund, the State must develop a comprehensive statewide outdoor recreation plan, and update and refine the plan on a continuing basis. To qualify for Fund assistance, an acquisition or development project must be in accord with the State plan--that is, it must meet high priority public recreation needs identified in the plan. In addition to serving as a guide for Federal grant assistance, the plan serves other purposes. It identifies capital investment priorities for acquiring, developing, and protecting significant outdoor recreation resources within a State, regardless of source--Federal, State, local, or private. It assures a continuing and focused opportunity for local governments and citizens to take part in their State's outdoor recreation planning program, and provides a practical tool for coordinating outdoor recreation programs.

SCOPE OF GRANTS: Assistance is provided for acquisition and development projects in highly populated urban areas as well as in primitive areas. Eligible projects may vary in type from bicycle paths to hiking trails, from roadside picnic stops to multi-purpose recreation complexes, and from beautification to outdoor sports facilities. Priority consideration is generally given to projects serving urban populations and the public-at-large rather than limited groups, for basic rather than elaborate facilities, and for projects for which other financing is not available. Planning grants also may be made to develop and refine a comprehensive statewide outdoor recreation plan.

TERMS: Grants are made on a 50-50 matching basis. The Federal share is based on allowable project costs. Each project must be in accord with the comprehensive statewide outdoor recreation plan which has been found adequate by the Bureau of Outdoor Recreation. The participant (sponsoring State or local government agency) must agree to permanently dedicate projects to public outdoor recreation use, and assume responsibility for continuing operation and maintenance.

For additional information, contact nearest Bureau Regional Office (see reverse side).

WHO MAY APPLY: Any local or State governmental agency. (See "Specific Requirements.")

SPECIFIC REQUIREMENTS: Project proposals must be submitted to the Bureau through a State Liaison Officer designated by the Governor. (For the name and address of your State Liaison Officer, contact nearest Bureau Regional Office.) Grants are made to this State official on behalf of the participating State or local agency. A State's Liaison Officer has the initial prerogative of determining which projects shall be assisted and their priority.

DETAILS OF PROCEDURE: The Bureau's Outdoor Recreation Grants-in-Aid Manual contains details of the program. It is available on a subscription basis from the Superintendent of Documents, Government Printing Office, Washington, D.C. 20402, at a rate of $4.00 ($5.50 if foreign).

OTHER AVAILABLE PUBLICATIONS:

1. Federal Focus Point in Outdoor Recreation, upon request from the Bureau's Regional Offices.

2. Federal Assistance in Outdoor Recreation, pamphlet giving thumbnail sketches of Federal financial and technical assistance programs (including this program), upon request from the Bureau's Regional Offices.

3. A Guide for More Effective Preparation and Submission of Project Applications, upon request from the Bureau's Regional Offices.

Regional Offices — Bureau of Outdoor Recreation

Northeast Region: Regional Director, 128 North Broad Street , Philadelphia, Penna. 19102 (Connecticut, Delaware, District of Columbia, Maine, Maryland, Massachusetts, New Hampshire, New Jersey, New York, Pennsylvania, Rhode Island, Vermont, West Virginia)

Southeast Region: Regional Director, 810 New Walton Building, Atlanta, Georgia 30303 (Alabama, Arkansas, Florida, Georgia, Louisiana, Mississippi, North Carolina, Puerto Rico, South Carolina, Tennessee, Virgin Islands, Virginia)

Lake Central Region: Regional Director, 3853 Research Park Drive, Ann Arbor, Michigan 48104 (Illinois, Indiana, Iowa, Kentucky, Michigan, Minnesota, Missouri, Ohio, Wisconsin)

Mid-Continent Region: Regional Director, Building 41, Denver Federal Center, Denver, Colorado 80225 (Colorado, Kansas, Nebraska, New Mexico, North Dakota, Oklahoma, South Dakota, Texas, Wyoming)

Pacific Northwest Region: Regional Director, U. S. Court House, Room 407, Seattle, Washington 98104 (Alaska, Idaho, Montana, Oregon, Washington)

Pacific Southwest Region: Regional Director, Box 36062, 450 Golden Gate Avenue, San Francisco, California 94102 (American Samoa, Arizona, California, Guam, Hawaii, Nevada, Utah)

(Rev. Apr. 1967)

GPO 922-715

Notes on the 1969 Interpretive Program
for the Seashore Advisory Commission

March 28, 1969

The major changes in this year's efforts are brought about as a result of new facilities and the addition of an environmental conservation program. The new Province Lands Visitor Center will be opened to the public on weekends beginning April 19. On June 1st, we open it on a daily basis, and if staffing and budgetary limitations permit, it will remain open year-round on a daily basis.

Among the special events this season will be the dedication of the Province Lands Visitor Center and adjacent amphitheater on May 25. Our sixth Annual Spring Pilgrimage will be held on the same weekend, with the dedication being the culminating event of the Pilgrimage.

As you are already aware, the Environmental Conservation Program consists of two elements: NEED, National Environmental Education Development and ESA, Environmental Study Areas.

We are not sure yet whether the NEED program will begin this spring or later in the fall. None of the schools within the Nauset Regional School District will participate this spring. There is a possibility that some of Boston schools will send classes this spring.

Our environmental study area project is on schedule, and we expect local classes to begin utilizing the areas this spring. Three areas have been established: Fort Hill/Skiff Hill/Red Maple Swamp, Fresh Brook Village, and Beech Forest in the Province Lands.

The approximate period for our summer interpretive program will be June 28 through Labor Day. This year we plan to have a fall program extending perhaps into early November. Plans for the fall program are incomplete at this time. Our summer interpretive program will consist of the following elements.

Evening programs will be given nightly in both the Salt Pond and Province Lands amphitheaters. As in the past, these talks will concentrate on various aspects of the human and natural history of the Cape. An estimated 136 amphitheater talks will be given during the season. This compares to 66 last summer.

Approximately a dozen different walks will be given on a regular schedule throughout the summer. Some will be daily walks; and others, particularly those which depend on tides, will be offered intermittently. An average of 43 individual walks per week will be given, for a total of over 500 throughout the season.

A new feature of our program this year will be the assignment of what we call "roving Interpreters" in several of the extremely heavy use areas. Plans now are to have roving Interpreters for a minimum of four hours per day in each of three areas - around the Penniman House complex, at the Marconi Site, and at Pilgrim Heights. The Naturalists and Historians assigned to this duty will be available to answer questions and generally interpret the area for visitors. This places an interpreter out where the people are heavily concentrated, and experience in other parks has shown a large increase in high quality visitor contacts.

Several other improvements will be available this summer. The 7-minute orientation slide program for Salt Pond has been replaced by a 15-minute movie produced specifically for the Seashore by our film branch at Harpers Ferry. Of course, new exhibits will be available at Province Lands Visitor Center. Two new trail guides are being prepared, one for the White Cedar Swamp Nature Trail and one for the Skiff Hill Nature Trail.

A temporary Life-Saving exhibit is being planned for the Coast Guard Station at Coast Guard Beach. This will be located in the garage immediately north of the main Coast Guard building. At some point in the future, this will become a permanent museum.

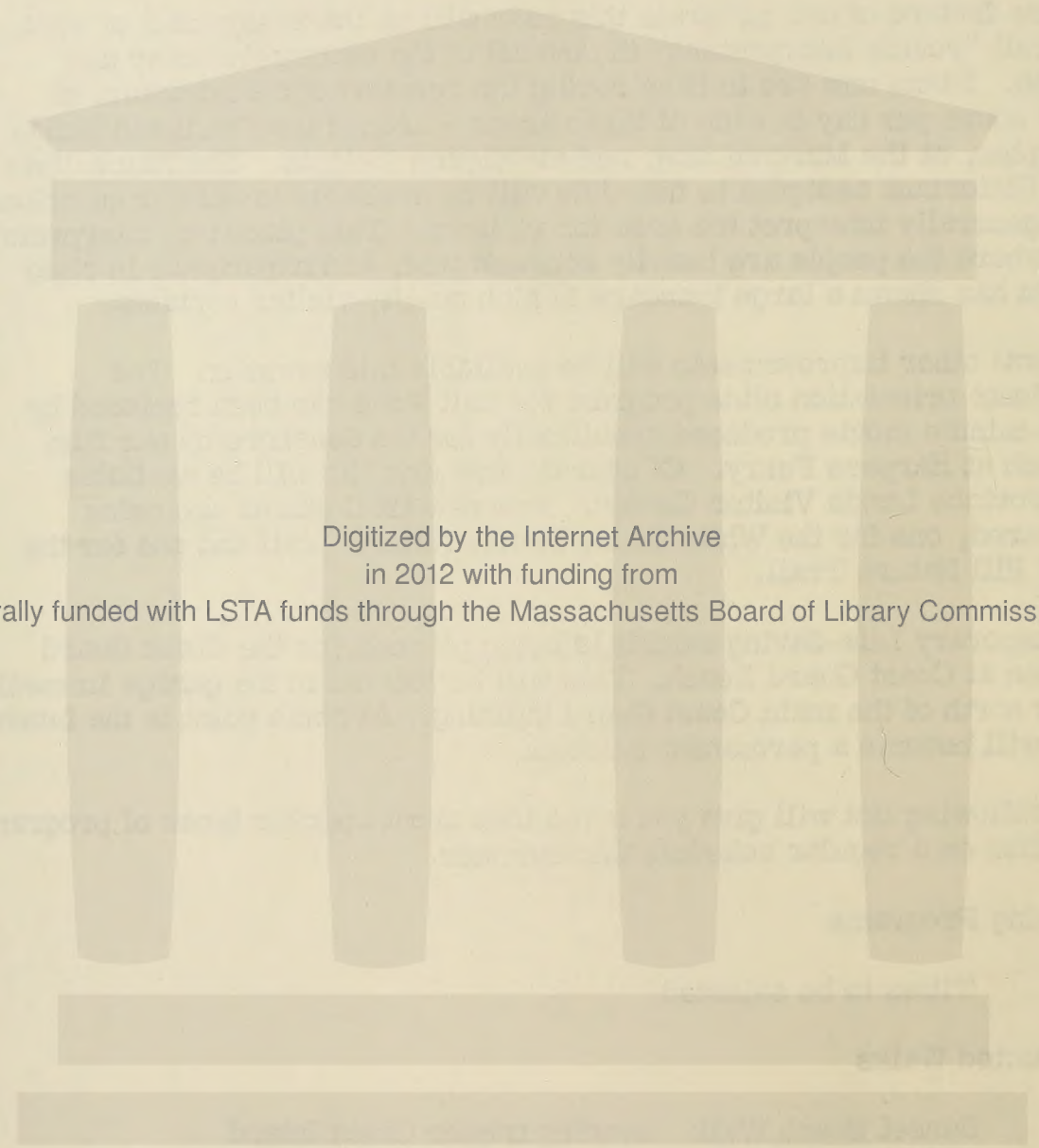
The following list will give you some idea about specific types of programs we offer on a regular schedule this summer.

Evening Programs

Titles to be selected

Conducted Walks

Sunset Beach Walk - evening trip on Great Island
Tidal Marsh Walk - vicinity of Nauset Marsh
Hatches Harbor Walk
Great Island Walk - daytime trip
Childrens' Field Trip - in Salt Pond area
Pilgrim Lake Dunes Walk



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Tidal Flats Walk - on Bay side
Beech Forest Walk - Province Lands area
Fort Hill/Skiff Hill Field Trip
Marconi Station and White Cedar Swamp Walk
Sketching Trip - various places in the Seashore: led by an art teacher

Available Self-guiding Nature Trails

Small's Swamp
Pilgrim Spring
White Cedar Swamp
Red Maple Swamp
Salt Pond/Nauset Marsh

I would like to take this opportunity to extend a special invitation to each of you to participate in any of our interpretive programs.

Larry J. Tillman
Chief Park Naturalist

cc:
All Seashore Advisory Commission Members
Superintendent

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Seventy-seventh Meeting

February 28, 1969

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Proposed dedication plans for Province Lands Visitor Center
6.	Master Plan review
7.	Agenda Items and Date for Next Meeting
8.	New Business

The seventy-seventh meeting of the Cape Cod National Seashore Advisory Commission was held on February 28, 1969 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts, with the following members present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Leo E. Diehl, Vice Chairman	Secretary of the Interior
Robert A. McNeece, Secretary	Town of Chatham
Ralph A. Chase	Town of Eastham
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS National Park Service, US Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
B. C. Roberts, Superintendent, Assateague Island National Seashore
David A. Kimball, Planning Team Captain, Washington Service Center
Norton M. Bean, Supv. Park Ranger, Cape Cod National Seashore
Lyndell Baldwin, Secretary " " " "

Also:

Stephan R. Perry, Selectman of Truro

Absent Commission Members: John W. Carleton (Town of Truro), Josiah H. Child (Commonwealth of Massachusetts), Gaston Norgeot (Town of Orleans), Robert L. Yasi (Commonwealth of Massachusetts).

The meeting was called to order at 1:40 p.m. by Chairman Nickerson, who introduced Messrs. Kimball, Roberts and Perry.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

MRS. WILES: I think we discussed taking school children to the Nauset Coast Guard Station. I wonder why that was left out.

MR. NICKERSON: As I recall in connection with the Seashore Environmental Education (SEED) and the National Environmental Education (NEED) programs that it was mentioned that subsequently there was the possibility under consideration of bringing students into an outdoor study area for several days and that perhaps the former Nauset Coast Guard Station could be used for that purpose or that motel facilities in Park ownership might be used. The primary emphasis as I understand the program is to educate young people and to help them understand their environment.

MR. CHASE: I think there is mention of this on Page 38.

MR. NICKERSON: Do you want to make some suggestion for a modification of these Minutes?

MRS. WILES: No. I just wanted to call it to your attention.

It was moved, seconded and VOTED to adopt the Minutes as printed.

MR. NICKERSON: I had a telephone call from Stan Joseph in Washington, and have had voluminous correspondence with reference to a possible visit to one of our meetings in the future by individuals in Florida who may be faced with problems similar to those at Cape Cod. I have assured all of them that they would be welcome and suggested they choose a time during relatively milder

weather. If anyone is interested I would be glad to have you look over the correspondence.

Also, I wrote to Senator Saltonstall as directed by the Advisory Commission. I must admit I was a little late in getting my letter off, but I have received a reply which I haven't seen until just now. I will read it to you; it is dated February 27, 1969 (READS):

"My dear Mr. Nickerson:

"Thank you for your letter of February 24 regarding the Cape Cod National Seashore and the necessity of providing more funds for the completion of the budget. I am glad to read of the Resolution that the Commission passed and sent to members of Congress. Of course, you and I both realize the difficulties of additional appropriations this year beyond the actual fundamental needs of the Federal Government. That is the problem that the Representatives and Senators from Massachusetts face. I hope that you will keep in close touch with the Appropriations Committee of the House and the Senate.

"I am not certain as I write this letter whether there is authority to provide additional money. If there is not, then certainly it should be brought to the Committees of the Interior in order that the Appropriations Committee may have something on which to act.

Sincerely yours,

s/Leverett Saltonstall"

I presume that will be accomplished since both Congressman Boland and Keith have filed a Bill. I haven't seen a copy of Keith's Bill but I have a copy of the Bill Boland filed, it says that section 9 of the Act authorizing establishment of the Seashore should be amended by striking out the figure "$16,000,000" and inserting the figure "$28,000,000".

I assume that Congressman Keith's Bill is about the same and they will take the usual course through the various Committees.

MRS. WILES: When they do buy the rest of the land, I noticed in the Economic Report it said that it would - Wellfleet tax rate would be $13 on a thousand and Truro $20. I wonder if that was in addition.

MR. NICKERSON: What report was this?

MRS. WILES: It is on page 8. It was very obscure, I couldn't make out if it would add $13 - if it was $13 all told that it would make a difference - and Truro $20 on a thousand; I thought it was very obscure.

MR. MCNEECE: What would bring about this increase?

MRS. WILES: Taking the rest of the land for the seashore. I don't know of course but it seems as though such an increase as this would indicate taking all the properties that are supposed to be exempt; it doesn't seem what was left could possibly do that. I don't know if it meant when everything was acquired.

MR. ARNBERGER: I think Mrs. Wiles is referring to parts of a report which were reprinted in Working Paper No. 1 of the Cape Cod Planning and Economic Development Commission under date of Nov. 1968. The report is entitled "A Study Relating to the Proposed Cape Cod National Seashore Park", prepared by Economic Development Associates, Inc., Boston, Mass., 1960. On page 8 there is the following statement: "...In general, it was found that Truro, Wellfleet and Eastham

would suffer the greatest loss in tax base. In Truro alone, the effect of immediate acquisition of lands and the loss of the entire assessed valuation within the boundary would have amounted to $20.24 on the tax rate. For Wellfleet, this figure was $13.17..." so, for practical purposes it is pretty much meaningless.

MRS. WILES: I couldn't see the rates. Regarding Truro alone it would have amounted to $20.24 and Wellfleet over $13.

MR. NICKERSON: It is meaningless because of all of this land within the boundary, a great deal of it is never going to come within the ownership of the Park Service. The figure is meaningless it seems to me.

I also have a letter dated February 25 from the Highland Fish and Game Club. The original letter was addressed to Mr. Arnberger.

MR. ARNBERGER: I can summarize it. It concerns action being carried on by the Cape Cod Mosquito Control Project regarding ditching and drainage in the Salt Meadow area in Truro. Under the terms of the deed of gift from the Commonwealth of Massachusetts it was provided that the Mosquito Control people could continue their actions and they are in there now. They have taken out the control structure which determines the level of Pilgrim Lake. The Highland Fish and Game Club is concerned about this, also about preservation of the ecology in the Salt Meadow, uncontrolled ditching and too much mosquito control work, and they have written to us with copies to

others.

MR. MC NEECE: In Chatham we are becoming concerned about too much mosquito control work. We are trying to find out where the control is. We haven't been able to reach the right person so far.

MR. NICKERSON: There is a mosquito control Commission.

MR. MCNEECE: The man who runs the show locally seems to do as he pleases. He doesn't come into the town office to alert us to any of his projects.

MR. ARNBERGER: We have had this problem in the past two weeks and began the restrictions which I felt I could, consistent with the deed. They are also concerned about Pilgrim Lake where the sand is filling it in, so that all of these things are touched upon in the Highland Fish and Game Club's letter.

MR. NICKERSON: This is a letter of information as far as the Commission is concerned.

MR. ARNBERGER: I think so, but I would be interested in your commants and those of the Commission regarding mosquito control.

MR. NICKERSON: I will read their letter, it is addressed to Mr. Arnberger with a copy to the Commission, but I think we ought to take some action on it. The letter is dated February 25, 1969. (READS):

"Dear Mr. Arnberger:

"The Highland Fish and Game Club an organization of sportsmen dedicated to propagation and conservation are greatly concerned

with the disasterous conditions which occurred in the summer of 1968 at Pilgrim Lake lying in the National Seashore and in the towns of Provincetown and Truro.

"These conditions resulted as a consequence of the drainage policy of the Cape Cod Mosquito Control. We request the National Seashore to put back the boards which they installed last summer in the dam at Pilgrim Lake. This installation restored Pilgrim Lake to a proper level and has proven completely effective in restoring it to a healthy and normal condition. At this very moment because of the removal of the boards we are losing the winter run-off, and there is a grave possibility we shall also lose the spring run-off, both are of incalculable importance to the health and eccology of Pilgrim Lake and its marshes. To tamper with this run-off is to tamper with the eccology of those areas. The procedure of lowering the water level in this lake, below the normal level has been in effect during the past 12 years, since the installation of the drainage ditches. (1957)

"There is no necessity to lower the water level at Pilgrim Lake, the Mosquito Control can schedule work in this area in their late summer and early fall schedule when water levels will then be at their seasonal lowest. This is the ideal time to do this work, without any danger to the eccology of Pilgrim Lake and Marshes, this is traditional procedure.

"There were no problems at Pilgrim Lake for forty years prior to the installation of the ditch in 1957. This ditch allows fresh water to drain from the lake and salt water to reenter at high sea tides. Inadequate water level at Pilgrim Lake is the heart of the entire problem. Water levels have been allowed to go below safe normal heights.

"Mosquito Control should not be practiced in such a manner that it accomplishes the death of thousands upon thousands of fish nor in such a manner that it changes the chemistry of a lake so that it has all the chemical characteristics of a cesspool. It should not drain a valuable wetland so that it cannot support wildlife or traditional marshland fauna. There are too few wetland areas left that we should tamper with them so as to insure their eventual destruction.

"If mosquito control continues to operate in this uncontrolable manner, we shall witness the destruction of marshlands, wetlands and the lake in a capacity far greater than any other now in the

State, all in the name of mosquito control.

"The National Seashore, the Conservation Committee of Truro, the Conservation Committee of Provincetown and the Department of Natural Resources should recognize that a state of emergency exists at Pilgrim Lake and marshes.

"This area should be placed under strict management and an overall study should be made so that this area will be preserved as a natural resource and for its esthetic values. This is the largest fresh water lake in the seashore, its startling beauty and tremendous appeal to the visitor in this National Seashore is an outstanding attraction.

"The stewardship of the National Seashore requires that this abundance of nature and beauty should be protected for the benefit of all living creatures. A planting program should be instituted to prevent sand siltation from blowing down from the hill at the Northwest corner of Pilgrim Lake at an alarming rate. This would be a conservation program in the purest sense and would be an ideal project for the Job Corp.

"This attractive hill alone receives thousands of visitors per season and is of such importance that a parking lot has been constructed nearby for its visitors to it and the surrounding area, '"Yet"' not one penny has been spent to protect and to preserve the very attraction that the parking lot seeks to service.

"There are no outrageously large sums of money involved in this suggestion. We here recommend a five point program for the area of Pilgrim Lake and Marshes. (1.) Strictly maintain a permanent water level consistent with that which existed before the installation of the drainage ditch in 1957. This level appears to be that which the National Seashore restored this past summer by replacing all but one board at the dam which is part of the ditch. (2) Keep out the sea water which did not have access into the lake prior to this installation of the ditch in 1957; this will automatically result when the boards are replaced in the dam. (3) Limit the excessive digging of ditches to the number prior to 1957 and limit the depth of the ditches to level consistant with normal lake level and so as not to endanger the eccology of the marsh. (4) Plant a series of staggered strips of beach grass, bayberry and beachplum on the northerly slopes of the hill at the northwest corner of Pilgrim Lake in such a manner as to destroy the laminar flow of the wind

so that it will not carry sand into the lake. This is common practice by the Massachusetts Department of Public Works. (5) Request the Department of Natural Resources to take steps to restock Pilgrim Lake with large mouth bass, game fish in order to replenish that which was lost in the fish kill resulting from the drainage program of the Mosquito Control. The fishing at Pilgrim Lake is and can be a great attraction in this area of the National Seashore.

"Please give these suggestions your serious consideration. They are made in the spirit of the preservation of our natural resources, the same spirit that inspired the creation of the National Seashore.

Sincerely yours,

s/Matthew J. Costa, President"

MR. NICKERSON: This was addressed to Superintendent, but I think we ought to take some action on it.

MR. BEAN: You might have some knowledge which we don't have.

MR. ARNBERGER: I would be interested in knowing more about the background of the Mosquito Control Project.

MR. NICKERSON: The Cape Cod Mosquito Control Project is a part of the Massachusetts State Reclamation Board. It was established in the early 1930's, its members are appointed, but I don't know by whom. From their present letterhead it appears that the three Commissioners are Arnold W. Dyer, Falmouth, Chairman; Forrest M. Wales, Harwich, Vice-Chairman and Harry A. Jenkins, Osterville, Secretary. Evidently Mr. Wales is a new member as his name has been typed in on the letterhead. They have a Superintendent who is responsible to the Commission. Fred Dill of Eastham was once Superintendent, then they had a man named Myhre

then Oscar Doane's father, and now Oscar Doane, Jr. I happen to know about this because my father was on the original Commission. The funding for this came originally from a levy on each town, 10¢ on a thousand dollars or something like that. This direct levy on town taxes is made available to the Commission which has authority.

MR. MCNEECE: They have "upped" this levy recently and are looking for another increase.

MR. NICKERSON: The Commission itself used to be very active and took field trips and kept close tabs on the work their Superintendent was doing. He carries out the policy which is set by the Commission. I think anything we have to say should be said to the Commission. They are a state agency although the funds come from the towns. They are under the supervision of the State Reclamation Board and are working under a law which enables them to tax the towns. I feel we should recommend to the Superintendent that he get in touch with the Commissioners as such and ask for a conference and meeting to see how we can cooperate with the Commission, and by-pass Doane completely.

MR. ARNBERGER: We are in the process of preparing a memorandum of a cooperative agreement that will finally spell out procedures, etc.

MR. NICKERSON: You haven't met with the Commission?

MR. ARNBERGER: We have not met with the Commission, just with Mr. Doane.

MR. NICKERSON: He is an employee of the Commission.

MR. MCNEECE: I think he is quite knowledgeable and capable in his field, but I think the Commissioners and the Seashore should know what he is going to do before he does it.

MR. ARNBERGER: Part of our agreement would do ...

MR. NICKERSON: Since this letter is addressed this way couldn't we ask Mr. Arnberger to get in touch with the Commissioners and see what can be done to resolve this problem which has been called to our attention?

MR. ARNBERGER: Wasn't the plan to talk with the Fish and Game Club and see what the problems are etc.?

MR. NICKERSON: They have no official capacity, but the Commissioners do and you do.

MRS. WILES: I believe that Wellfleet - some people in Wellfleet have been quite concerned in the number of ditches dug on the meadows. Ducks used to come but now they do not because of so many ditches, and there are no muskrats on the meadows. Whether this is because they need so much water ...

MR. NICKERSON: It is quite possible that Doane is doing such a good job he is interfering with other activities. I would go to the Commissioners rather than talk to their agent.

MRS. WILES: He probably gets it if a mosquito bites anyone.

MR. DIEHL: He has done an excellent job of control, cleaning, etc.

MR. PERRY: He is usually caught in the middle, between those people who want a lot of control and those who are against it, but when the mosquitoes are a nuisance for any reason he gets all the blame for it. Those people who are against his activities don't hesitate to stand up in a public meeting then and blame him for not doing just the things they fought against his doing.

MR. NICKERSON: But our question is what should we do as an Advisory Commission to the Seashore.

MR. BEAN: Perhaps you would be interested in what it says in the deed of the land from the Commonwealth. (READS):

"7. The Commonwealth, through the state reclamation board and the Cape Cod Mosquito Control Project or its successor, shall continue to provide for the control of mosquitoes and green head flies in the lands hereby conveyed, and it shall have the right to construct and maintain such ditches, culverts, dams and any other installations on said lands as may be necessary for the proper control of mosquitoes and green head flies."

MR. DIEHL: Any provision for reimbursement?

MR. BEAN: Not in this.

MR. DIEHL: Any provision in the legislation set up to reimburse for mosquito control?

MR. BEAN: Just for the towns.

MR. DIEHL: The park gets this free.

MR. NICKERSON: My thinking here is that as the letter is addressed to the Superintendent, that we should recommend to him that he make arrangements to meet with the Commissioners and ask if they can have Superintendent Doane there and talk about it. The Fish and Game Club should not be included in that meeting. This would be a meeting of two official agencies, one Federal and one State.

MRS. WILES: It is like everything else - instead of going a little way, they go all out.

MR. NICKERSON: They have one duty imposed on them - to control mosquitoes, if they do some damage incidentally ...

MR. MALCHMAN: Might it be well, while we are instructing the Superintendent, to advise him that the Commission is concerned regarding the ecology and gradual lowering of Pilgrim Lake? It is going to be an eye sore if the rate of deterioration continues.

MR. MCNEECE: I Move that in respect to the letter from the Highland Fish and Game Club addressed to the Superintendent, Cape Cod National Seashore that he arrange a conference with the Commissioners of the Cape Cod Mosquito Control Project for the discussion of the subject matter of the letter, having in mind the importance of maintaining the ecology and aesthetics of the area referred to in that letter.

MR. MALCHMAN: I second the Motion. I was trying to say in substance that the Commission agrees with the letter.

MR. NICKERSON: I am not sure we agree in every detail of the letter, but we feel there is more than one side to this. They should get together and thrash it out.

MR. MCNEECE: I question whether they should have taken such extensive action.

MR. ARNBERGER: I think the solution is to complete a reasonable cooperative agreement between the two agencies, spelling out what is to be done.

MR. NICKERSON: Under the terms of the deed you haven't much to say.

MR. MCNEECE: I think there is one sentence in there: "...what is necessary...", that is where you will be trying to arrive at a meeting of the minds.

A vote was taken and was unanimously in favor of the Motion.

MR. NICKERSON: Are there any other communications? If not we will take up the next item on the agenda which is the Progress Report.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: All major construction projects have been shut down during the winter due to inclement weather. Work will be resumed, probably in April, and the projects are scheduled for completion well in advance of the beginning of the travel season. Work is due to start at the Doane Rock picnic area in April, and it, too, should be ready for use this season.

MR. NICKERSON: How big an area?

MR. ARNBERGER: About 40 cars. I don't recall how many picnic tables. There will be a surfaced road and paved parking, away from the highway. (Continuing the Progress Report) A number of small projects are underway or have been completed. Eight portable toilets have been completed for temporary use this next season at the new beach. The Job Corps has a major project underway in constructing 600 picnic tables which will be shipped out for use at several National Park Service areas.

In January we received notice from the Wellfleet Planning Board of the first construction to be authorized on unimproved property since the exhaustion of land acquisition funds and authorization. The property involved is a tract on Long Pond Road abutting the Seashore boundary, and the permit was issued in accord with town zoning regulations. The Planning Board, the owners and the builder have been notified that such construction would make the property subject to acquisition by condemnation under the terms of the Cape Cod National Seashore legislation. The latest information we have is that some construction materials have been stockpiled on the site and some work is underway.

The proposal of Messrs. Colliano and Hastings relating to an exchange of property regarding the Highland House has been submitted to the Regional Office in accord with the recommendations of the Advisory

Commission at the last meeting for an opinion as to what basis, if any, exists for such an exchange. As requested by the Board of Selectmen of Wellfleet, a site plan for Newcomb Hollow was prepared. The plan was drawn up to illustrate the proposal of the Town of Wellfleet for an exchange of lands to enlarge Town holdings for expansion of parking facilities. The plan indicates that parking capacity of about 400 cars could be provided through the utilization of an additional 3.4 acres of land. The plan has been reviewed by the Board of Selectmen and approved, and has been submitted to the Regional Office and Washington Office of the National Park Service for a decision on the Town's proposal. A print of the plan is available for the information of the Commission. (The plan was presented and studied by the Commission.)

An inter-agency agreement has been completed between the Massachusetts Department of Fish and Game and the National Park Service which sets forth the procedures to be followed by the two agencies with regard to cooperative activities relating to hunting and fishing on land and water within the National Seashore. In accord with the new agreement, the first coordinating meeting between the agencies was held on February 3.

Cleaning of mosquito control ditches by the Cape Cod Mosquito Control Project will soon be underway in the Salt Meadow area. A continuation of such activities was a condition of the Deed of Transfer of

the property from the State to the Federal Government. A cooperative agreement between the Cape Cod Mosquito Control Project and the National Park Service is now in preparation which will spell out the conditions and procedures to be observed in connection with mosquito control activities in the Seashore so as to minimize damage to the resources of the area.

MR. NICKERSON: So far your dealings have been with Mr. Doane. You represent the National Park Service, he represents the Mosquito Control Project. The real authority is with the Commissioners. You should be dealing at the same level. I don't mean to ignore Mr. Doane, but the Commission should be involved.

MR. ARNBERGER: I think this is the first time we have been actually involved here. They have carried on their activities without too much coordination.

MR. NICKERSON: The real responsibility is with the Commissioners, and it is Doane's function to carry out their established policies.

MR. ARNBERGER: I think it is a good suggestion. We will get together and discuss it with the Commission. (Continuing the Progress Report) Preparations are proceeding for the opening of the new Province Lands Visitor Center, and we still hope to have this fine new facility open for weekend use starting April 19, and going to full time operation on June 1. Interior exhibits are in preparation in our Washington Exhibit Laboratory, and furnishings are in the

process of being acquired and installed. One major outdoor exhibit, consisting of a dory reached by a short section of boardwalk, will be complete by opening date. Plans for the dedication of this new Visitor Center have been discussed and the date of Sunday, May 25, has been tentatively selected. The dedication plans are included as an item in the Agenda for this meeting of the Advisory Commission, and we would be appreciative of the thoughts of the Commission with regard to this event.

Special Use Permits have been issued for several cultural activities to be held at the Seashore amphitheaters this coming spring sponsored by local non-profit organizations. On the weekends of May 10 and May 17 musical presentations will be put on by the Provincetown Academy of Living Arts as a part of their week-long cultural festival. On July 5 the ProvincetownSymphony Association will present a concert by famed folk singer Pete Seegar. Two other performances will be presented during the summer season by the Provincetown Symphony Association.

MR. NICKERSON: Are they charging admission for this?

MR. DIEHL: I didn't realize this could be done.

MR.ARNBERGER: It can be done for non-profit organizations

MR. NICKERSON: I am just wondering how much the Seashore opens itself up for exploitation in the name of benefits.

MRS. WILES: What sort of art groups? What sort of group is that?

MR. ARNBERGER: The Provincetown Academy of Living Arts.

MRS. WILES: What kind of a group are they?

MR. NICKERSON: Are they recognized by the Treasury to be non-profit organizations?

MR. ARNBERGER: They have indicated that they are.

MR. MALCHMAN: I am one of the Directors and an Incorporator. They are on file with the Secretary of State designated as non-profit. It is a fledgling organization trying to restore the somewhat tarnished art image of Provincetown. Trying to get back some of the former arts and writer retreat image which has been lost to the commercial interests.

MRS. WILES: Are these things high class or are they like so many things today - questionable in character? What kind of a character did you say Pete Seegar was?

MR. MALCHMAN: I know what you are driving at. He is one of the outstanding folk singers of the world. He gave a concert in Provincetown summer before last which was sold out weeks in advance. I don't think anyone ...

MRS. WILES: I don't know because I don't go. I have been disgusted at some things in Wellfleet. I would think we ought to be careful to have things of unquestionable worth. I don't think they should open up anything to have to do with anything that would be at all demoralizing or anything of that kind. I think that the Seashore

especially should be very careful that it is of good culturally and ...

MR. NICKERSON: I think the Seashore authorities should have the privilege of knowing what the program would be before it is put on. I don't happen to like the so-called modern music, but I read this is being introduced into symphony programs in some cases.

MR. ARNBERGER: I do know the nature of the two other programs. At Eastham it will be a musical program. At Provincetown it will be folk-rock music.

MRS. WILES: I don't object to rock and roll or what have you. If they want to go to this that is their privilege; but I do not think the programs should be demoralizing at all. I have been to some of these places in Wellfleet that are absolutely filthy, but when you come to put filth before young people you have taken on a big responsibility. That is what I am trying to say, we should be very careful that there is nothing objectionable for young people to go to.

MR. MALCHMAN: Speaking for the PALA I don't think the people involved are about to put on anything objectionable to young people, but these days even that gives you a pretty wide range. To date their emphasis has been on serious music. They haven't done so much on art exhibits as yet. On their prospective there is theatre, they will teach play-writing techniques etc. I don't think this Advisory Commission

should be put in a censorship position, so to speak. I think this can be left to the good judgment of the Superintendent.

MRS. WILES: I think that is one of the troubles today, we talk about the young people. The trouble is with our generation because when you go to Hyannis and see on the movie theatre where it says that nobody under 18 can go in because it is so filthy - of course they wouldn't say that, but that is what it means. If we didn't support such things they wouldn't put them on. We don't measure up to our responsibility.

MR. NICKERSON: It is certainly not the responsibility of this Commission to rule on this. I object more to the violence seen on the television screen than allegedly demoralizing things put on the stage. One of the problems at the Cape Playhouse is to find plays that aren't old, which we think will be palatable to the Puritannical environment in which we are presenting them. What concerned me was whether or not by permitting an admission fee to be charged you weren't establishing a situation where you would be subject to criticism by competitive industry for giving them a free place to work.

MR. DIEHL: Is it free?

MR. ARNBERGER: Yes. That is consistent with our policies.

MR. NICKERSON: Here you need to use extra caution. I can see where we might be getting into some public relations problems.

MR. ARNBERGER: There is quite a background regarding the Provincetown Symphony Association. Some of them worked with our people to have this serve as a bandshell, and that intent was built into it. I agree with your precautionary remarks.

MR. MALCHMAN: I am inclined to agree with your position. I think some kind of a statement of policy would not be amiss, perhaps to say this will be confined to non-profit organizations. I am sure the question will come up.

MR. MCNEECE: What if it is another organization of a similar nature but one which Mrs. Wiles would be justified in finding objectionable. If you let one group come in, do you have to let the other group in?

MR. NICKERSON: I think we have raised the question and this is putting the Superintendent on notice that he has a problem.

MR. ARNBERGER: I think your comments will do just that. (Continues Progress Report) The recent storms have pounded rather heavily at the beaches, and Coast Guard Beach, in particular, has suffered additional rather severe erosion. Tentative plans for emergency rip-rapping at critical spots on this beach have been developed. The beach erosion situation is to be reviewed by engineers from our Regional Office and Planning and Design Center on March 19. We have drawn up an emergency project if we can get money to put in rip rap, this might buy one, two or three years time.

MR. NICKERSON: If you can arrange to have those fellows postpone

their visit until early April the bad storms which are coming will be behind us. What do you think about that? You are liable to get a "doozie" before that time.

MR. ARNBERGER: The immediate question I think is whether we are going to do more slabbing.

MRS. WILES: Does that stand up?

MR. ARNBERGER: Pretty well. It has been mighty helpful. At the end of the slabbing it has cut back.

MR. MCNEECE: This parcel of land where a residence is being built. Did the owner ever try to sell it to the park?

MR. BEAN: I can't say. We have no money.

MR. NICKERSON: I would think if I were in the position of a non-resident taxpayer I would want to build and let them condemn when they get around to it.

MRS. WILES: I am sure Wellfleet will be glad of the taxes.

MR. NICKERSON: What about the dedication. You said May 25? In Massachusetts that is Memorial Day weekend. May 26 is Memorial Day, nationally it is May 30. How big an affair will this be?

MR. ARNBERGER: I would say it will be rather small. If we get 500 I would say it would be fairly successful. It is the dedication of new facilities in Provincetown and would be held in the amphitheatre. I would appreciate any comments you would care to make regarding a guest of honor and principal speaker. We had thought of Governor Sargent.

MR. NICKERSON: That would be great if you could get him, and I think you can. I think it would be important to officially invite the head of the Massachusetts Department of Natural Resources, and if he couldn't come he could send an official representative to say a few words of greeting. This would tie in the State and Federal agencies. Having the Governor would do that too. Who would you have representing the National Park Service?

MR. ARNBERGER: We have written Regional Director Garrison asking him to be Master of Ceremonies, and we will try to get Mr. Hartzog or Mr. Bill.

MR. NICKERSON: I think this is an opportunity to make a public demonstration of cooperation between Federal and State agencies.

MR. ARNBERGER: I agree, particularly on that ground which was formerly State owned. (Continues Progress Report) As you know we have as our guests today Superintendent Bert Roberts of Assateague Island National Seashore in Maryland and Virginia. He is here to observe our Advisory Commission in action as a similar Commission is under consideration for Assateague. We are also pleased to welcome Mr. David Kimball with whom you are already acquainted. He will present the draft of the master plan, which is the main item on the Agenda for the Commission meeting today.

Item 6. Master Plan Review

MR. NICKERSON: Has everybody read the master plan? I inadvertantly

received an advance copy, and wrote a long letter with a large number of minor suggestions and I find most of them have been adopted. They were aimed primarily at minimizing the accent on recreation and the importance of the Act of Congress authorizing the establishment of the Seashore. You will notice in the new format that this is included as an appendix, the complete copy of the statute creating the Park. I think it is an excellent place to have it because here it is accessible to anyone interested. Who has any comments to make? Mr. Kimball is here, perhaps he would like to make some before we start.

MR. KIMBALL: Not particularly, unless it would be helpful to highlight three more important lands drawings, and a word or two on areas in which this plan differs from the plan approved by the Commission earlier. Many of the drawings and photographs are simply a record of facts, recording the factual basis on which the plan rests. The plan has been pretty thoroughly reviewed, and if you find any of the factual material is in error we would appreciate having them called to our attention before going to the final printing. I will show you the three plans which have been enlarged for easier viewing. The Zoning Plan more or less divides public lands into three zones: lands required by the Seashore for public use and development and lands required for preservation and conservation, lands which in many areas would be called zone 3 are in the case of Cape Cod

actually spread throughout the Seashore and because they are relatively small parcels could not be printed on the map. This is the area which is reserved for private development and use and includes improved property not subject to condemnation and commercial property under suspension of condemnation certificates. The second plan is the land classification plan; classifications established by the Bureau of Outdoor Recreation, there are six as follows: high density recreation areas, general outdoor recreation, natural environment areas, outstanding natural areas, primitive areas, historic and cultural areas. In this plan we have not attempted to classify the right of way where US Route 6 passes through the Seashore boundaries. Certain areas should be classified as high density areas, Coast Guard Beach is a good example of a general outdoor recreation area for example. Most of the Seashore we have regarded as natural environment areas where relatively minor recreational activities can be placed. This can include such development as one way interpretive roads, small picnic areas, this sort of thing, but not beaches or park headquarters. Nauset Marsh we considered in the fourth category, outstanding natural areas. In the matter of Great Island the Superintendent felt this should be in this area, the Park Naturalist felt it should be in the historic and cultural area; we will let the Director make the decision.

MR. NICKERSON: What about the dune area abreast of Pilgrim Lake. Why

don't you classify that as an outstanding natural area? It would seem to me along the Truro-Provincetown area this is all outstanding.

MR. ARNBERGER: Would the beach buggy use permit it to be classified that way?

MR. NICKERSON: Does Samson's Meadow come within the boundary? I would think until you had some specific purpose, Samson and Hog Island should be classed as natural areas.

MR. MCNEECE: That one-quarter mile off shore on both sides, how about that?

MR. KIMBALL: We have not classified that.

MR. MCNEECE: Who holds title to it?

MR. ARNBERGER: For the part not conveyed, Massachusetts has control.

MR. MCNEECE: The Federal Government up to this point has no control except that they require the town to zone that.

MR. ARNBERGER: Up around Provincetown part of the ocean strip has been conveyed.

MR. NICKERSON: Say I had a houseboat on a skow, and want to anchor within the quarter of a mile strip, who has the authority to say I can and if so, where?

MR. MCNEECE: If the amendment to the zoning bylaws goes through, the Town of Chatham will tell you you can't.

MRS. WILES: I was wondering about naming these houses you have acquired. Do you use the old names or the new names? I notice

some are old and some are new.

MR. KIMBALL: The names were provided by the Historic American Buildings Survey.

MRS. WILES: They are inconsistent. The Rowells only lived in that house ten or fifteen years. It was the Benjamin Eaton house. I don't know if he built it or it was built for someone and he bought it.

MR. KIMBALL: HABS may have used the name of the builder or most prominent owner if they knew it, and the name of the occupant if they didn't.

MRS. WILES: I don't think it should be called the Clarence Rowell house, and there are others too. I suggest you go back as far as you can. I don't think they are consistent. You should try to determine the name as far back as possible. It is not consistent to have some present day and some way back.

MR. CHASE: I think there is an employee here now who worked with Dr. Connally, who might have supplied some of the names.

MR. NICKERSON: You might get help from the Massachusetts Historical Society.

MR. KIMBALL: The general development plan is very close to the plan approved by the Commission earlier. We have recommended the extension of Herring Cove to 1500 cars. This is 500 more than the earlier recommendations made. We have recommended the eventual

expansion of the beach at South Wellfleet to 1,000 cars which has been discussed. The only new beach is at South Wellfleet, the others are all included in the earlier plan. In preparing the earlier plan we prepared for picnic areas with tables. This use has not developed as anticipated. It became clear that picnicking here is not a particularly important activity in and for itself, but visitors do eat picnic lunches while participating in another activity. After Doane Rock is completed no additional picnic areas will be provided per se, but tables will be provided in connection with other uses, at trail heads and along tour roads. We now feel the tour road should be one-way with the basic purpose interpretive, and with access to Seashore scenery bordering at frequent intervals, with overlooks and parking areas connected with trails leading to natural and historic features of interest, encouraging parking and going on foot to explore a little bit more fully. The major change is one of direction. That is a recommendation we will consider. Rather than attempting to provide beaches in addition to those in existence or proposed, in lieu of trying to provide expanded parking, with the possible expansion of Herring Cove and South Wellfleet, we will study a central parking facility on Route 6 with public transportation to beaches and any facilities on the bayside. This is one thing you might want to read about and discuss. We understand Provincetown has a similar proposition up

for consideration at the Town meeting and depending on their action, we have recommended we work with the town to arrive at some sort of a joint solution to problems of conservation in this area.

MR. NICKERSON: In commenting on the area between Route 6 and Duck Harbor I had suggested that you strike out all reference to a cableway, but simply say "transportation system", and that you not limit it to Duck Harbor but include access to Duck Harbor, the Griffin Island interpretive center, Great Island and Jeremys, with the thought you would perhaps have a one-way route coming in from Route 6 north of Wellfleet either along north of Herring River and going out on the road out from Duck Harbor or vice versa. Instead of limiting this transportation system to go to Duck Harbor, include the entire complex.

MR. KIMBALL: This was our thinking.

MR. NICKERSON: I would avoid reference to a cableway. Essentially you have said get rid of evidences of public utilities. While the cableway you are thinking about may not be the same you cloud the picture as it brings to mind a ski-way.

MR. KIMBALL: We will rewrite that.

MRS. WILES: I feel the Seashore should not be developing any beach at Duck Harbor. Wellfleet is developing a beach there. They have seven acres and I think it is not cooperating with the town for the seashore to have a beach there. I think it doesn't make for

good relations.

MR. NICKERSON: That should be the town's option.

MRS. WILES: In the first place they have to use town roads to get there, another thing, it would take from the town revenue that the town really needs. There are two objections. At Newcomb we would let the other people in if we could make an exchange to get land enough to do it. They are holding us up there.

MR. NICKERSON: Wouldn't Duck Harbor be comparable to Head of the Meadow?

MRS. WILES: Wellfleet has seven acres there. I don't think it shows good cooperation.

MR. NICKERSON: Are there any other comments?

MR. MCNEECE: Is this public transportation to be free, provided by the Park Service?

MR. KIMBALL: That would have to be decided by very thorough study. I just don't know.

MR. NICKERSON: When do you think public transportation would come if we had it? Is this something you are considering next, intermediate or long term?

MR. KIMBALL: I would hope a study would come soon, perhaps some time in the intermediate distance.

MR. NICKERSON: Five to ten years?

MR. KIMBALL: Fifteen to twenty. The beach facilities we now have,

counting South Wellfleet as being in use this year total parking capabilities for 2457 cars. Additional capabilities would total 1422. These include possible expansion at South Wellfleet to 1000, Duck Harbor 200 and expansion at Herring Cove to 1500. We have considered the possibility of expansion elsewhere. We are completely out of land suitable at Coast Guard Beach, even if it were not undesirable to expand for other reasons. It would perhaps be possible to slightly expand Head of the Meadow, but we are close to the edge of the marsh. It would be possible I think to provide some additional capacity at Race Point by going between the dunes to the south. I personally do not feel it would be desirable. There are perhaps some other possibilities for beach development, but I would prefer not to get involved in new major beaches until we have had a chance to study this. I think we have here a fairly well distributed pattern of existing major beaches. The capacity of the beach is in no case a particularly major problem. We have plenty of beach, and could provide an additional bathhouse or two, the problem is providing parking immediately adjacent, without tearing up the landscape.

MR. NICKERSON: As I understand it there could be a great expansion of present beach capabilities without any additional parking, that perking could be expanded at Herring Cove because the terrain lends itself, but this is not true at Race Point. However, this beach

utilization could be taken care of by public transportation. The time element involved depends upon when the present utilization of these beaches, when it has reached a point where utilization is 60% more than currently would you say?

MR. KIMBALL: Perhaps a little bit more because of the present under-utilization of Head of the Meadow, so we do have a little leeway there.

MR. NICKERSON:But generally speaking we could increase utilization without central transportation using the same methods we use now until that point is reached. The question arises as to when it will be reached.

MR. DIEHL: On some beaches it is here.

MR. NICKERSON: You say there is plenty of room in other places?

MR. DIEHL: There is plenty of room at Coast Guard Beach if you park out near Route 6. Why not use the parking area at the Visitor Center?

MR. NICKERSON: You suggest encourage parking at the parking lot at the Visitor Center?

MR. DIEHL: Is that lot ever filled?

MR. ARNBERGER: No.

MR. NICKERSON: The beach at South Wellfleet will be so near that perhaps traffic could be diverted. If you could provide a bus from the Visitor Center to Coast Guard beach there is plenty of beach, certainly much more than can be accommodated by the parking lot.

MR. KIMBALL: This is true at Coast Guard and Head of the Meadow.

MR. NICKERSON: At Race Point it would be almost unlimited as far as the beach is concerned, the same at Coast Guard.

MR. MCNEECE: What does the average person take with him when he goes to the beach for a swim? Are you going to accommodate this on buses?

MR. KIMBALL: Something can be worked out.

MR. MCNEECE: How soon will this plan be updated?

MR. KIMBALL: It is usually done about every five years. We are just about right on this one. I would like to see the study begin fairly soon, dependent upon the Provincetown reaction to its town plan.

MR. ARNBERGER: I would like to be able to say that each Advisory Commission member has a copy of the Provincetown plan. (Distributes a copy to each member).*

MRS. WILES: I would like to say in regard to Newcomb Hollow that even if we get enough parking for 200 more cars it will sonn be filled, and there should be at least a 600 car parking area because it is a very popular beach. As for these roads you say you can't widen without straightening, if you go to Newcomb Hollow you can see there is very little building on this road and you can widen it without straightening, because when you straighten you make raceways, and if people are in a hurry they shouldn't use these roads. You can go right out Ocean View Drive if you are

*A copy is enclosed with these Minutes to those members of the Commission not attending on February 28.

in a big rush. I feel the Park is not really being fair by not giving Wellfleet more land at Newcomb.

MR. DIEHL: The land at the end of the road as you go down, which the town owns, that would adapt itself to parking. It seems that it would be a shame to break down the dunes. Now you want how many? What do you eventually want? The plan calls for a total of 400. That is what the town requested.

MR. NICKERSON: This plan was prepared by the Park Service at the request of the town. Did they tell you what they wanted?

MRS. WILES: We wanted six acres of land. They told us we couldn't have it. That is what they said we could have.

MR. NICKERSON: This plan here was prepared by the Park at the request of the Town. If the Town wants something different, it is up to the town to indicate this.

MRS. WILES: That was at the suggestion of the Park, it was not at the suggestion of the Town.

MR. DIEHL: Why can't you come in with a plan similar to Provincetown, then you could get more revenue.

MRS. WILES: We don't have the money, we can't afford public transportation. I think Wellfleet is getting no help at all. I understand, I checked on the state beach, Brewster gets $8,000 a year in

lieu of taxes for Nickerson State Park, and instead of giving us something in lieu of taxes we have to supply police to add to our taxes, fire protection and ...

MR. ARNBERGER: We pay toward fire protection.

MRS. WILES: You make a token payment. You can't run a fire department on $2500 a year. We don't expect you to pay the cost of our fire department, but you have 60% of Wellfleet land and you make a token payment of $2500 when it costs us $14,000 for our fire department. You should pay at least one-third of it. You pay nothing toward the police, and when it comes to Newcomb Hollow Beach we have only 200 feet on the ocean, we not only clean up ours but the Parks. You don't even clean up your part of it. Wellfleet cleans every day and cleans most of the Park beach. I don't think Wellfleet is getting anywhere. I think this is something we should go for, the Park is getting by their sticker system thousands of dollars, there should be a percentage of this, according to the amount they have taken in, turned back to the towns. Not only are they getting that, but they are also getting rents from houses that they have taken, and we don't get any taxes from these houses.

MR. NICKERSON: Perhaps the Federal Government might take the same attitude toward payment to the Town as the new proposals for taxation of foundations etc., take, which is that unrelated businesses

are subject to tax. So if houses that the Park Service owns and rents are unrelated to the operation of the park per se, they are taxable. Under existing legislation it can't. I am not familiar with the facts of the Commonwealth paying $8,000 to the town of Brewster, but it was my impression that at the time that the land was given to the State that this was one of the conditions under which the gift was made.

MR. DIEHL: We reimburse all towns if it is state owned land within the town.

MRS. WILES: I think that is really fair.

MR. DIEHL: That is the law.

MR. NICKERSON: The Federal law is different.

MRS. WILES: It should be changed. It said three campgrounds ...

MR. NICKERSON: I think the major point for discussion here is the master plan.

MRS. WILES: They said there are three private campgrounds. Aren't there more?

MR. NICKERSON: There are only three within the Seashore.

MRS. WILES: Only three within the boundaries? They are all in Truro then. The Provincetown one is not in the Seashore? I thought you were talking about those within the Seashore and those outside of the Seashore.

MR. DIEHL: Mr. Kimball, is the railroad right of way that runs

throughout the National Seashore shown on any chart or sheet?

MR. NICKERSON: I think that has mostly been sold to individuals.

MR. MALCHMAN: The Town of Provincetown owns all in our town.

MR. NICKERSON: Has the right of way been sold to the town of Truro?

MR. PERRY: Yes. Most of it has been sold pretty much all the way through.

MR. DIEHL: What about the portion in the National Seashore?

MR. NICKERSON: The only place would be in this section, whatever it is it is pretty small.

MR. DIEHL: Eventually for emergency transportation we are going to need an additional road.

MR. NICKERSON: Had you finished with your comments Mrs. Wiles?

MRS. WILES: If you want my comments - taking children out of the home and keeping them overnight - I am very much opposed to that.

MR. CHASE: You mention picnic areas and that you would be setting up tables at the beaches. I wonder in what proportion.

MR. KIMBALL: Our idea is that the Park could experiment and see how it would work, setting them back from the bathing areas.

MR. ARNBERGER: This has to do with the new beach that will be put into operation this summer. We plan to put picnic tables in an informal arrangement around the parking area to the north and several hundred yards from the beach itself.

MR. ROBERTS: The master plan team for Assateague went into some of

these very things you mention in some depth, to the extent that we did get authority to talk to visitors as to whether they would be willing to put their gear into a bus. The predominant answer was "No". Then comes the question: can you force people to ride in this to get to the public beach..

MR. NICKERSON: You are not forcing them. This is the only way to get there. As I told you earlier I had a chance to look at this previous draft and made a number of suggestions. I have read this present draft through carefully. I am pleased of course that so many of my suggestions were adopted; I have two or three things I would like to say; the most important thing, as I have already mentioned, is that I think there should be no reference to a cableway or any other specific method of transportation. This should be left open for the planners. In five or ten years many ideas can present themselves. The principal of having a marshalling yard for cars and visitors and to go from here to a point of interest by bus is sound I think. In the last sentence on Page 19 there is this statement: "...recreation facilities provided elsewhere on the Cape complement Seashore facilities and play an important role in determining the demand for such facilities within the Seashore." This is true but how is it going to be controlled and limited and by whom? Certainly it is not a function of the Park Service.

MR. KIMBALL: No. This is really why we recommended close liaison in the future with particularly the Cape Cod Planning and Economic Development Commission.

MR. NICKERSON: I am not sure this is going to become a problem in the foreseeable future. We may have a problem of how to attract if competitive recreational areas develop. There may be a shift in the habits of people. I think Cape Cod is going to have continuing development as a residential area and especially if Otis Air Force Base should be converted to a major airport. You would have a tremendous influx of people using that area who would be using our area for residences. Even without that, there is a marked increase in the number of people who are making their residence here and utilizing Seashore facilities, especially since the driving time to Boston has been reduced to little more than an hour. On Page 24, I have already commented that whole page should be rewritten. On Page 61, this is currently being done, concurrent with the Seashore development, state and towns are developing beaches.

MR. KIMBALL: From figures we have the National Seashore is providing somewhere between ten and twelve per cent on the Cape.

MR. NICKERSON: This is already happening and has been happening. The implication is that this will have to follow. On page 69, I don't know what that means.

MR. KIMBALL: This is intended to reflect and encourage the portion of the Park interpretive program which is devoted to this sort of thing, for instance the sketch walks that were inaugurated last summer. One regular scheduled program of a different type which was thought of was some sort of an evening program devoted to art on the Cape.

MR. NICKERSON: I question whether that is within the intent of the Act. I am not fighting this because I am very much interested in it but I question whether it is actually within the intent of the Act itself.

MR. ARNBERGER: I think we looked at in terms of interpretation: Cape Cod today and in the past, concerning art and literature.

MR. NICKERSON: One word of caution, I think you will have to move with extreme caution. It doesn't seem to me if we have Town band concerts, that it should be a function of the Park Service to provide a similar type of thing within the Park, it may be, but maybe it isn't.

MR. CHASE: I think the only thing they have provided so far is a place for them to play.

MR. NICKERSON: I think this whole area, while it is sort of like we all believe in God and Motherhood, we have to be darn careful how we interpret it. Particularly regarding art or an art workshop. I think Mr. Child would agree heartily, if he were here.

I think you have done an excellent job on this plan. I think you are to be complimented on it.

MR. MALCHMAN: There was some indication on the plan that the Herring Cove parking expansion would be contingent on the Provincetown Planning Commission master plan. My understanding is that this will not come to a head, or anywhere near it, at the next annual town meeting.

MR. KIMBALL: Our real thought here was that additional parking is rather expensive, and if this is something that is going to happen in the near future, we should think twice about parking if we are going to have a transportation system. If not, we could still go ahead. The expansion here quite possibly could function with a drive to the beach or a walk to the beach for the individual visitor. The point I was trying to make was that we should keep in close touch with the Provincetown system.

MR. NICKERSON: What is the degree of utilization at Herring Cove?

MR. ARNBERGER: It has been filled completely a number of times.

MR. NICKERSON: As I see it, if I can't park at Race Point I go to Herring Cove. With the public transportation concept you could still go there with your car until public transportation is operatime, but it might be necessary to have public transportation to Race Point. The capacity there is 300?

MR. KIMBALL: The addition of bathhouse and toilet facilities is

no particular problem. Parking for each 130 cars is one acre.

MR. NICKERSON: And each acre you cover with parking facilities you destroy as far as the use for which the Park was intended.

MR. PERRY: I think there should be more emphasis put on Route 6. This road presents a problem to the towns and to the Park. When the weather is good you have to wait to get on or offof Route 6. People coming down the Cape in one lane can't turn into Wellfleet. Traffic is stop and go. All of the facilities which the Seashore is providing are of no advantage to these people.

MR. KIMBALL: We say in effect on Pages 51 and 52 that this is the work for various agencies. I am sure that improvements when they come will be in a large part funded through the Bureau of Public Roads. Perhaps we can exert a certain amount of influence on the Department of Public Works and the Bureau of Public Roads. How effective this will be will depend on a lot of different factors.

MR. NICKERSON: The most heavy congestion is between Willow Street and Route 134. Improvements to that portion have been postponed.

MRS. WILES: I know what they took. They took enough for four lanes.

MR. NICKERSON: It seems as though the Park Service, although it has no money, has a definite obligation to use such influence as it may have, to expedite development of Route 6 from Willow Street to Provincetown.

MR. PERRY: I think a recommendation here will help, but they should

have a priority because other facilities are not going to be used to the best advantage if visitors can't get to them. I believe it is that serious, specifically concerning the three lane traffic in Truro. I have one other thought and that is concerning off season use. It is so beautiful here and so unusual during the winter storms, it is a shame that more visitors aren't able to enjoy this.

MR. NICKERSON: They mentioned that in the section on winter use in the original draft, also enjoyment of the park in good winter weather. I think you see much more in the bad weather. Are there any other comments? Do you want to take any action? What do you want to say by way of endorsement if you agree?

MR. MCNEECE: I think the suggestion that priority should be given to circulation or transportation or whatever you want to call it, not only within, but particularly outside on Route 6 certainly should have our endorsement. From what I have seen and heard the plan is excellent.

MR. NICKERSON: I like especially the clearly stated position of the Park Service; you say in simple terms that for the purposes of the master plan you have determined that essentially all use is day use and overnight accommodation shall be in private campgrounds or provided by the State. Do you want some kind of a resolution for the record?

MR. ARNBERGER: I think it would be very helpful.

MR. MCNEECE: I Move that we approve of the Master Plan as presented, with modifications that may have been mentioned, and that special priority be given to transportation, not only within but outside of the Seashore with relation to it.

MRS. WILES: You said with the modifications we suggested this afternoon?

The Motion was seconded by a Commission member and UNANIMOUSLY VOTED.

Item 7. Agenda Items and Date for Next Meeting

It was determined that the next meeting would be held at 10 a.m. on March 28, 1969, followed by lunch. Agenda items suggested were a progress report on the cooperative agreement with the Mosquito Control Commission, the Highland House exchange proposal and a report regarding staffing and plans for the 1969 Seashore summer operation.

Item 8. New Business

MR. ROBERTS: I might take this opportunity to explain my being here today. The legislation for Assateague Island National Seashore which was passed in 1965 did not carry a provision for an Advisory Commission. Nonetheless, it is the policy of the Director of the Park Service, Mr. Hartzog, and of the outgoing Secretary of the Interior, although we haven't had a signal from the new one, that we should consider having a Commission. Our land acquisition at

Assateague is almost complete and we are getting into operation. We are building our contacts with government agencies at all levels, and we are strongly thinking about the advantage of creating an Advisory Commission. We are located in two states which makes our situation a little different than at Cape Cod in that there is always competition between states, particularly where tourism is involved on the Eastern Shore. I am trying to get a reading as to whether or not an Advisory Commission would be good for our administration. Our problems are quite similar. You could sit in with us on a discussion of our master plan and talk about the same subjects. We have erosion problems which are somewhat different in the way of control; we have problems of mosquito control ditching which perhaps occupy a little bit more of a position in the Seashore. There has been created a District through the past years, and portions of the Island have been damaged ecologically we believe. We too have similar transportation problems. We have recently been attacked in magazines because of our attempts in our master plan to provide vehicles at Assateague, and in this respect we are a little different than Cape Cod because our legislation writes in quite a few planning mandates, like construction of roads. Many of our problems are almost parallel. We try to put pressure on the Bureau

of Public Roads because our situation is almost identical. Our visitors have long waits on access bridges. Our real problem is the population explosion, and I kind of have the feeling when working on these problems that no matter who administers the recreational areas being developed, the Service, towns or the county, that the monkey would still be on that particular agency's back. It can't be truthfully said that the National Park Service has made the problem greater or lesser, I think they would be here anyway, it seems to be so general these are the problems anywhere.

MR. NICKERSON: We have been concerned here with the definition of recreation, and you will note that camping is virtually excluded. The original plan, prepared before authorization, showed lots of camping sites. Now the Park Service has come a full turn and doesn't want them, the reason being that they expected the pressure to be so great there wouldn't be room for camping and for the people who did not want to camp. Another reason is that the area is too fragile for this type of use. I would like to say that I think this format for the master plan is tremendously superior to the first one. This is readable. I think this is excellent. I think it is particularly desirable to include the copy of the Act and other material. What degree of confidental nature is this material at this point?

MR. KIMBALL: I think it would be well to keep the details reasonably confidential. The Director has not seen it yet.

MR. NICKERSON: Is there anything more to come under new business?

No further business appearing the meeting adjourned at 4:45 p.m.

Forwarded to Dr. L. De Neece
from Cape Cod Nat' Seashore
for Info.
By Supt. Arnberger Date: 4/24

(For Administrative Use Only)

M I N U T E S

Seventy-eighth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

March 28, 1969

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Seventy-eighth Meeting

March 28, 1969

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	1969 Season Operational Plans
6.	Agenda Items and Date for Next Meeting
7.	New Business

The seventy-eighth meeting of the Cape Cod National Seashore Advisory Commission was held on March 28, 1969 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts, with the following members present:

MEMBERS	Recommended by
Leo E. Diehl, Vice Chairman	Secretary of the Interior
Robert A. McNeece, Secretary	Town of Chatham
Ralph A. Chase	Town of Eastham
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS — National Park Service, US Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Supv. Park Ranger, " " " "
Larry J. Tillman, Supv. Park Naturalist " " " "
Lyndell Baldwin, Secretary " " " "

Also:

Stephan R. Perry, Selectman of Truro

Absent Commission Members: Chairman, Joshua A. Nickerson (Barnstable County), John W. Carleton (Town of Truro), Josiah H. Child (Commonwealth of Massachusetts), Gaston Norgeot (Town of Orleans), Robert L. Yasi (Commonwealth of Massachusetts).

The meeting was called to order at 10:07 a.m. by Vice Chairman Diehl.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

It was moved, seconded and VOTED to defer this item until the next

meeting of the Commission.

Item 3. Communications Received by the Commission

There were no communications.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: With the coming of good weather construction is being resumed on the various projects which had been stopped during the winter season. On the beach job at South Wellfleet a partial resume work order was effective last Monday, March 24 and full resumption of work is scheduled for April 14. The job is about 65% complete and we are still expecting completion of the project for use this season. The comfort stations at Hemenway Landing and Nauset Light Beach are about 85% complete and resumption of work by the JOLee Construction Corp. is scheduled for April 14. A contract was let some time ago to the M. F. Roach Company for the construction of the Doane Rock picnic area but no start has yet been made on this project. A decision has not been made as to when the order to proceed will be given but there is a good possibility that it may be delayed until June 1. However, the contractor is optimistic about being able to finish up the job in 30 days or so which would still make it available for use this season. In accord with our work program and favorable weather conditions, work has been started on some day labor projects. Nine laborers were reemployed on the 24th and one more is scheduled to enter on duty the 31st. All are local residents and are

people who have been with us in the past.

Emergency erosion control work was accomplished at Coast Guard Beach starting March 4 and continuing for two and one-half days. The work consisted of placing approximately one thousand yards of concrete rubble at weak spots along the beach and was accomplished at a cost of approximately $2,000. Last week Messrs. Karban and Monkoski from our Philadelphia Offices visited Cape Cod to review beach erosion problems and provide technical advice. A report has not yet been received, but in discussion they had no permanent solution, that would be economically feasible, to offer for the continuing erosion problems along the back shore. Continuing repair of weak spots and nourishment of the Coast Guard Beach as required, seems to be the most feasible answer for the present.

In accord with the discussion at the last Advisory Commission meeting, a meeting was held last week with Commissioners of the Mosquito Control Project and Mr. Oscar Doane, Jr., regarding the development of a cooperative agreement to guide mosquito control activities on Seashore lands. The representatives of the Mosquito Control Project were most cooperative and indicated every desire to work with the National Park Service in developing reasonable procedures under which the activities and responsibilities of both agencies could be carried out.

In regard to Pilgrim Lake, about which the Highland Fish and Game Club expressed concern, the Mosquito Control is quite agreeable to stabilized

water levels. This matter is presently under study and we hope it will produce information upon which to base a recommendation. It is planned also to have the Pilgrim Lake situation as well as mosquito control activities in general, considered by the Scientific Advisory Commission.

MR. CHASE: Is Pilgrim Lake now under Park ownership?

MR. ARNBERGER: I think it is entirely. It came from the State in their donation.

MR. MALCHMAN: Lately of course after all the wet weather, it looks good. The reflection of the sand in the water makes quite an effective scene. Those dunes on the east side of the lake used to be twice their present height. I wonder if a stabilization project on top of them could be worked out.

MR. ARNBERGER: There again, we need additional information. On a 5 year program we have eighty to ninety thousand dollars for beach grass planting and stabilization, but before it is spent I think we have to make some rather careful studies to see which should be done and what ought to be left as living dunes for people to see. We will have to progress with this in that manner.

MR. MALCHMAN: Would snow fencing help?

MR. ARNBERGER: Snow fences help, but it is a constant job putting them in. The solution is a rather permanent planting program I think, clear back to the Atlantic Ocean in strips, because that is where the sand is

coming from.

MR. CHASE: I believe a few years ago there was expert research done on account of the highway, and they have never been able to prevent having to go out and clean up the sand along the highway.

MR. MALCHMAN: It won't be too many years before you can see the Atlantic Ocean.

MR. CHASE: The University of Massachusetts Agricultural School had Dr. Zak work on this, but nobody has seemed to come up with something effective.

MR. ARNBERGER: I think the time is coming when someone is going to have to come up with something.

MRS. WILES: The beauty of the dunes is the sand and not the grass. You spoil that beauty when it is all planted to grass.

MR. DIEHL: Is the sand from the dunes filling in Pilgrim Lake?

MR. MALCHMAN: Yes it is.

MR. ARNBERGER: Mrs. Wiles has a very valid point of view. The dunes are the feature attraction. When the decision is made this should be considered.

MRS. WILES: In the first place, the State shouldn't have put that road there.

MR. MCNEECE: If you want to plant grass on the easterly side of the dune you can still see the dune from the road. I presume you wouldn't plant it solidly.

MR. ARNBERGER: I am no expert, but I imagine you would plant it in strips.

MRS. WILES: The grass would fill in of itself wouldn't it?

MR. DIEHL: Where do you get beach grass?

MR. ARNBERGER: I think it is picked up locally.

MR. BEAN: We get it from various spots, they move it from one place to another.

MR. DIEHL: Do you have a machine that picks it up or is it done by hand?

MR. BEAN: It is planted by machine, but it is dug up by hand or shovel.

MR. ARNBERGER: We were talking about mosquitoes. Have you seen the poem in The Cape Codder? To me it is a very delightful little poem.

(READS)

I DON'T KNOW WHAT GOT INTO ME

I don't know what got into me
I sprayed a fly with DDT
    It fell, and there beside the road
    'Twas gobbled by a tiny toad
A hognose snake came flowing by
and ate the toad; and, from the sky
A hawk swooped down and snatched the snake
    But dropped it, writhing, on the lake
Where, naturally, a pickerel lay
To put the writhing snake away
    I caught the pickerel in the pond
    A fish of which I'm very fond
And baked it, as I now recall,
And ate it, DDT and all.
    I don't know what got into me
    Except some more damn DDT

JAU

This is another point of view on the mosquito business.

The dedication of the new Province Lands Visitor Center and Amphitheater is definitely set for May 25 at 2:30 p.m. Unfortunately we have had no success to date in securing Governor Sargent as the guest of honor and main speaker. I would appreciate any help members of the Commission might give. If we cannot get a definite commitment from the Governor within the next week or so other arrangements will have to be made.

MRS. WILES: This is the Provincetown Visitor Center? What kind of a theater; does it have a regular theater inside?

MR. ARNBERGER: Just a small one, it seats one hundred.

MR. DIEHL: Will Mr. Garrison be here?

MR. ARNBERGER: Yes, and at a meeting this weekend I will try and get Mr. Hartzog or someone, but in a way I am hesitant to try and get Secretary Hickel if Governor Sargent is to be the man around which the program is to be built.

(Continuing the progress report) The dedication is to be the main feature of the Sixth Annual Spring Pilgrimage which will occur on the weekend of the 24th and 25th. The Pilgrimage is being jointly sponsored by the Audubon Society, the Cape Cod Museum of Natural History and the Cape Cod National Seashore, and will feature guided walks and a special Audubon Society program in addition to the dedication.

We have received from Mrs. Weidlinger of Wellfleet a generous offer

to donate her property of some 4-1/4 acres and the improvements thereon to the Federal Government for the National Seashore. The offer is subject to the retention of a life estate by Mrs. Weidlinger. We have acknowledged Mrs. Weidlinger's generous offer and have forwarded the proposal for processing by our land and legal specialists.

MRS. WILES: Where is that?

MR. ARNBERGER: On Higgins Pond. It is a very nice home.

MR. CHASE: Year round?

MR. BEAN: It has no basement. It is in a ravine in rather a spectacular location. It is a contemporary home.

MR. ARNBERGER: (Continuing the progress report) Discussion was had with Mr. Robert Whiting regarding the continuation of the concession known as Bob's Dog House at Nauset Light Beach. As a result of a U.S. Public Health Service inspection pointing up the need for replacement and upgrading of facilities and equipment, and continued decrease in parking capacities at Nauset Light Beach due to erosion, Mr. Whiting reached the conclusion that he would not apply for a permit to continue the concession this coming season. The small building will be removed in the near future

MR. CHASE: Have we acquired it?

MR. ARNBERGER: Yes, we acquired it a number of years ago. (Continuing the progress report) In regard to the Highland House exchange proposal, we have received a reply from the Regional Office

in response to the Commission's request to determine on what basis such an exchange could be accomplished. The proposal was considered and was not approved, principally because the area in question was acquired for Seashore purposes and should be retained for such use. A review of the legislative history and legal background also led to the conclusion that the proposed exchange was not in accord with either the intent or the general requirements for such an exchange under the Seashore legislation. This office will notify Messrs. Colliano and Hastings of this decision following review of the matter by the Advisory Commission and the benefit of your advice today. A copy of the memorandum on this subject, signed by Regional Director Garrison, has been given to your Chairman for his consideration.

We have received a copy of a letter dated March 19, signed by Regional Director Garrison to the Chairman of the Board of Selectmen of Wellfleet, which presents a decision by the National Park Service regarding the proposal for a land exchange at Newcomb Hollow. This decision was reached after careful review of the proposal and plan in both our Regional and Washington Offices, and the conclusion was that the proposal for exchange should not be approved. In lieu of actually exchanging land and transferring title to lands at Newcomb Hollow the letter indicates that the Service would be agreeable to issuing a Special Use Permit to the Town of Wellfleet for the use of certain lands in connection with the town owned beach operation at

Newcomb Hollow. The lands would include a small parcel just to the North of the entrance to the town parking lot which when combined with a small piece of town owned land would provide for parking for an additional approximately 40 cars, bringing the total capacity of the area to around 220 cars. The Special Use Permit would also provide for use of the beach extending five hundred feet North and South from the town owned property as well as permit the installation of a drainage field on Government land to serve the new comfort station to be built by the town. A copy of Mr. Garrison's letter on the Newcomb Hollow proposal has been given to the Chairman.

MR. MALCHMAN: Under a Special Use Permit would they be permitted to use stickers and charge fees?

MR. ARNBERGER: Yes.

MR. MCNEECE: Would this have to be renewed each year?

MR. ARNBERGER: Not necessarily. We have at the present time such an arrangement with the Town of Orleans on a five year no charge basis.

MRS. WILES: I think Wellfleet will have to do the best it can with what it has. It can get no fair deal from the National Government. I think it is the most scrimey proposition, and I would just as soon advertise it so, in the Cape Codder or any other paper.

MR. MALCHMAN: The Superintendent mentioned the work of the Park Rangers in connection with the recent crime wave. Some of the Police Officials with whom I chanced to talk, particularly the Provincetown

Police Chief were very complimentary regarding the work of the Park Rangers. He said they were human bloodhounds. The State Police also spoke very highly of the efforts of the Park Rangers.

MR. DIEHL: Were these crimes committed on land within the Seashore?

MR. BEAN: Yes, on privately owned land.

MR. PERRY: I have a question regarding the same incident. I am wondering, also looking further, there seems to be some type of narcotic activity connected with this situation. What is the policy of the National Park Service regarding this traffic on Park lands? It appears there is going to be that problem here. They don't distinguish between Town and Park property. What is done regarding prevention, and if it is known that it is going on, what is done to remedy the situation?

MR. BEAN: We work with the local police. We have proprietory jurisdiction as we have discussed before; if this comes in the category beyond a misdemeanor and petty offense, we work with the local police and the Federal Bureau of Narcotics.

MR. PERRY: Do you have special personnel detailed to this?

MR. BEAN: We don't have them. The County has designated an officer.

MR. PERRY: No Federally employed people?

MR. BEAN: Not National Park Service, but the Federal Bureau of Narcotics and Drug Abuse come into the picture.

MRS. WILES: In some ways this does not have a bearing - in some ways it does. The Federal Government is responsible mostly for our schools.

I read a paper put out by Nauset Regional High School that had an article by one of the students, Neil Roth, and the gist of the article he put in - of course it was kind of a childish writing, but I think somebody else may have been behind it, I really don't know, it said that marihuana is no more harmful than alcohol or liquor and it was about time that the older people woke up and legalized marihuana. I was pretty provoked when I read that - that a school would put out a paper like that. It is an open invitation to a child to try marihuana. That is the way I took it. It should have been censored. If the schools under the Federal Government are going to permit scholars to put out a paper like that you might just as well quit.

MR. DIEHL: You are not speaking on the subject Mrs. Wiles. I will have to ask you to ...

MR. CHASE: Mr. Bean said they had no jurisdiction over anything over a misdemeanor. You have to call in local authorities. You have a United States Commissioner who sits here, doesn't he try these cases? I agree with Mrs. Wiles, but I don't think this is the place to discuss the subject.

MRS. WILES: I am not saying you can, but I think this is promotion of narcotics. If the school is promoting - not only that, but there are some other things in that paper that are pretty bad.

MR. MALCHMAN: There is being circulated in the school an excellent film which utilizes that kind of approach. The kids make this point

because that is their big point that marihuana is no more harmful than alcohol. What they are attempting to do apparently is to virtually agree with the child: say yes, but the fact that adults drink alcohol doesn't make it right. Two wrongs don't make one right.

MRS. WILES: When the kids take over in the home that home is no good. When the kids take over in the school it goes. They are there to be taught right from wrong, and if adults don't know what is right or wrong they can't teach kids.

MR. MALCHMAN: I think we are devoting lots of time to this.

MR. DIEHL: How about discussing this over coffee at lunch?

MR. BEAN: In the Job Corps program they have an edict over there that whenever it is found they have a problem they have to contact the Federal Bureau of Narcotics and Drug Abuse, such things as we are talking about fall in the nature of a felony.

MR. PERRY: Actually the National Park Service as an agency does not go into the narcotic field. If they are aware of traffic on Federally owned property I assume they would get help to remedy the situation.

MR. BEAN: Yes, but first we would go through the local police.

MR. PERRY: Entirely?

MR. BEAN: No, other agencies would be brought in if we call for them.

MR. PERRY: You would cooperate with local people and would seek professional help.

MR. BEAN: Park Ranger Dick Strange attended a three weeks course in

Washington last Fall on this subject.

MR. PERRY: In the investigation we are involved in we already know of narcotics activities; it will take some time to find out when and what.

MR. BEAN: We would assist.

MR. ARNBERGER: The basic consideration here is that we will suggest State jurisdiction in regard to such things of this type, State roads are of course involved.

MR. PERRY: I was hoping the Federal Government now could be involved.

MR. ARNBERGER: They could.

MR. PERRY: This case is still far from being completed. There is so much I don't know, so much that has to be brought forth. It is a very serious problem, we know the problem in Truro is serious. Probably we are at the top of the list for action to be taken by local, State, Federal agencies, and anyone that can help.

MRS. WILES: I understand now that they tell people not to go into local cemeteries alone, especially women. They have found evidence of cemeteries being used by hippies and what have you, and they don't consider it safe to go in that place alone. That is our Wellfleet cemetery.

MR. MALCHMAN: What is the policy on hitch-hiking on National Park Service lands?

MR. BEAN: That hasn't been a major problem. Most of it is on Route 6.

MR. ARNBERGER: We don't have any regulation that addresses itself to

that.

MR. MALCHMAN: This, of course, is the mode of transportation.

MR. CHASE: There are bylaws against it in Eastham.

MR. ARNBERGER: We could assist in enforcing it, as Special Police Officers in the Seashore towns.

MR. MCNEECE: Has the Progress Report been completed?

MRS. WILES: Was Mr. Tenney rehired?

MR. ARNBERGER: Yes, but he had a death in the family and his entrance on duty was deferred.

MR. MCNEECE: Who did you talk to on mosquitoes?

MR. ARNBERGER: Mr. Doane and Commissioners Dyer and Wales, the third Commissioner was not able to be present.

MR. MCNEECE: Do you have an emergency fund for shore erosion?

MR. ARNBERGER: No. We asked for a special allottment from the so-called Reserves in the Regional Office, and we understand help is on the way, but we haven't seen it in writing.

MR. MCNEECE: The Scientific Advisory Committee was requested to study this erosion problem so that the Committee might inform the National Seashore Superintendent as to where the most vulnerable places were so that he could anticipate this happening and prepare for it accordingly, but they felt it was more of an engineering problem than a scientific problem so apparently they have done nothing about it. To me that would have been a good contribution from that Committee.

MR. ARNBERGER: In the discussions I have heard and things I have read, I think perhaps the basic scientific work has been done. We know what is happening. We now have two problems, engineering and economy.

MR. DIEHL: I drove down last week. This is where the house Dr. Fish owned was located?

MR. BEAN: South of there; almost directly behind the bathhouse.

MR. ARNBERGER: The expert we had - Mr. Karban - tells me that it does not make any difference if you put in concrete or sand, it will be just as effective. Basically what you are doing is replenishing the sand and the material the sea is taking away.

MR. PERRY: When I drove by the beach I noticed all the pieces are starting to be strewn along the beach. It seems to me it would be practical to cement them together or use larger chunks of rubble, but that is entirely against what you mention.

MR. ARNBERGER: Not against; but Mr. Karban did tell us that unless you want to do a major project and follow it right back over the top of the dune for a considerable distance, it wouldn't work. Not only that, when you do that major engineering project you may indeed hold at that location, but on the other hand this leaves the protected beach out in a more exposed position and at the end of that protection you will still have erosion.

MR. PERRY: I did notice for about one-half mile on either side the cement rubble appears on the beach and takes away from the effect of

a wide, open, beach.

MR. ARNBERGER: I agree, and I understand we may be out there next Spring picking up these pieces.

MR. MCNEECE: I had a comment from Congressman Keith's office inquiring about the structure being erected. Did you get a call? Apparently he had received come somplaint.

MR. ARNBERGER: I did not get a call. You will recall I mentioned at our last meeting that construction is taking place in Wellfleet. A $2500 residence is being built in conformance with the town zoning regulations.

MR. MCNEECE: Maybe they put $2500 on the building permit. Frequently builders do that, hoping the taxes will be lower.

MRS. WILES: Where is it?

MR. ARNBERGER: On a tract on Long Pond, right against the boundary. The names involved are Hendrickson, Kemp and Dykeman.

MR. MCNEECE: I gathered that Mr. Keith's office had received a complaint and was probably asked how come you are permitting new construction in the Seashore.

(Mr. Bean shows photographs taken at the construction site.)

This is built on piers. We wouldn't permit this in Chatham.

MR. CHASE: The owner is probably building something to sell to the Seashore later.

MR. MCNEECE: They would never get a building permit for that in Chatham.

MR. ARNBERGER: There are no utilities connected with this.

MR. DIEHL: Do you think they are pulling your leg to get some action?

MR. ARNBERGER: The only way we would have to stop this would be to move in and condemn. We have to have money to cover the v alue of the property in order to file a condemnation action in court.

MR. MCNEECE: Didn't we at one of our meetings suggest a sum of two or three million dollars?

Item 5. 1969 Season Operational Plans

MR. TILLMAN: I appreciate the opportunity to meet with you this morning and discuss some of the various aspects of our 1969 program. I will give you a little fact sheet in case you want to refer to it later; these are some of the things I want to talk with you about. I would like to extend a special invitation to you to participate in these activities this summer. There is one major change in our efforts as reflected in the fact sheet, we have around 500 walks instead of the 400 as shown. I would be happy to show you around our Visitor center and to show you the movie there, either as a group or as individuals, and if you have any questions this morning I will be happy to try to answer them. The new Province Lands Visitor Center will be opened to the public on weekends beginning April 19 and on June 1 we will open it on a daily basis. If staffing and budgetary limitations permit, it will remain open year-round on a daily basis.

Among the special events this season will be the dedication of the

Province Lands Visitor Center and adjacent amphitheater on May 25. Our sixth Annual Spring Pilgrimage will be held on the same weekend, with the dedication being the culminating event of the Pilgrimage. As you are already aware, the Environmental Conservation Program consists of two elements: NEED, National Environmental Education Development, and ESA, Environmental Study Areas. We are not sure yet whether the NEED program will begin this spring or later in the fall. None of the schools within the Nauset Regional School District will participate this spring. There is a possibility that some of Boston schools will send classes this spring. Our environmental study area project is on schedule, and we expect local classes to begin utilizing the areas this spring. Three areas have been established: Fort Hill/Skiff Hill/Red Maple Swamp, Fresh Brook Village, and Beech Forest in the Province Lands.

MRS. WILES: Where will the children come from in your NEED program?

MR. TILLMAN: We don't know yet. Mr. Dame has contacted a school in South Boston, They have expressed interest in bringing fifth graders in May. He is to contact us later on this partic ular item.

MRS. WILES: Have cots etc., been set up yet for overnight?

MR. ARNBERGER: They are in there, but they haven't been set up.

MRS. WILES: What are they going to do with all of the rooms in the Nauset Coast Guard Station?

MR. ARNBERGER: All of them may not be necessary. It will depend on

the size of the class.

MR. TILLMAN: There are ample rooms so you could pretty well select classes and service.

MR. CHASE: You mentioned Fresh Brook Village. Where will the trail to that start?

MR. TILLMAN: Eventually the trail will lead from the parking lot at the Marconi beach, but this summer we won't have that, but we will use that area as an environmental study area and have access...

MR. CHASE: I am interested in the Park Service acquiring the Nauset Coast Guard Station. I think perhaps this isn't the place to get into a big discussion, but I think the question is: has an effort been made in the past to do this, and what has been done.

MR. ARNBERGER: I am glad you mentioned this. We have had a visit from Captain Hancox who heads up all activities in this area. He looked at various Coast Guard properties along the Cape determining whether they would be excess to the needs of the Coast Guard. There seems to be a very good possibility that the Nauset Coast Guard Station may be excess to their needs and maybe we will be able to get it. We are encouraged.

MR. CHASE: I think our thoughts as a Commission were that this would be used as a lifesaving museum, the whole Station. In that event ESA might be out of the picture.

MR. ARNBERGER: Other arrangements would have to be made.

MR. BEAN: Captain Hancox was interested in several things, among them, where we are going to put the thirty-six foot boat.

MR. TILLMAN: You would be interested in knowing that we have received quite a few items that were taken off, so we could do something with it.

MR. ARNBERGER: It looks favorable that we will be able to acquire the Nauset Coast Guard Station.

MRS. WILES: Is this the beginning of an integrated school program?

MR. TILLMAN: The motive of this program is pretty simple. We agree that children today, particularly those brought up in ghetto areas, don't have the opportunity to experience what nature is like. They don't have the sea or the woods, or understand their relationship to environment. It is simply primarily to give them some understanding of how to relate to it, and how their handling in the future might spell good or bad for mankind.

MRS. WILES: Does this include busing children from this area to Boston?

MR. ARNBERGER: It has nothing to do with it.

MRS. WILES: I can see no reason why children from around here should be taken; I can see maybe from Boston, but I don't see any reason why children from the Nauset Regional School need this program.

MR. TILLMAN: I think it was simply a matter of trying to get the program off the ground as soon as possible, but I can see no particular

advantage. Those children in the Boston area really need it more than the youngsters on Cape Cod. I think your comment is very good.

MR. CHASE: This is all voluntary. The schools don't have to participate?

MR. TILLMAN: Strictly voluntary.

MRS. WILES: You start them voluntary and the first thing, they are in; that is the way they start, and then the children are penalized if they don't participate.

MR. DIEHL: How many can you accommodate at the Nauset Coast Guard Station?

MR. TILLMAN: I expect we could accommodate as many as sixty, but we don't anticipate using it for that many. Perhaps forty would be ideal.

MRS. WILES: You really have changed our original plans. It was originally presented to us as starting at the Nauset Regional School.

MR. ARNBERGER: The school made the decision that they would defer their participation.

MRS. WILES: Originally it was started as a local project.

MR. ARNBERGER: But the decision was made by the local school that they would not participate.

MR. DIEHL: Have all school Superintendents been notified of such a program?

MR. TILLMAN: Certainly Nauset has, but I don't know how many more.

MR. DIEHL: Do you handle the booking or is it under some other direction?

MR. ARNBERGER: We handle the booking in the local area but policy determination is coming out of the Washington Office where they have a professional staff.

MRS. WILES: Would it be taught by local teachers? Do they get extra pay for this?

MR. ARNBERGER: This would be up to the local School Board and local policy with regard to such activities.

MR. TILLMAN: This year the approximate period for our summer interpretive program will be June 28 through Labor Day. We plan to have a fall program extending perhaps into early November. Plans for the fall program are incomplete at this time. Our summer interpretive program will consist of the following elements: evening programs will be given nightly in both the Salt Pond and Province Lands amphitheaters. As in the past, these talks will concentrate on various aspects of the human and natural history of Cape Cod. An estimated 136 amphitheater talks will be given during the season. This compares with 66 last summer. Approximately a dozen different walks will be given on a regular schedule throughout the summer. Some will be daily walks and others, particularly those which depend on tides, will be offered intermittently. An average of 43 individual walks per week will be given. A new feature of our program this year will be the assignment of what we call "roving Interpreters" in several of the extremely heavy use areas. Plans now are to have roving Interpreters for a minimum of

four hours per day in each of three areas - around the Penniman House complex, at the Marconi site, and at Pilgrim Heights. The Naturalists and Historians assigned to this duty will be available to answer questions and generally interpret the area for visitors. This places an interpreter out where the people are heavily concentrated, and experience in other parks has shown a large increase in high quality visitor contacts. Several other improvements will be available this summer. The seven minute orientation slide program for Salt Pond Visitor Center has been replaced by a fifteen minute movie produced specifically for the Seashore by our film branch at Harpers Ferry. Of course, new exhibits will be available at Province Lands Visitor Center. Two new trail guides are being prepared, one for the White Cedar Swamp Nature Trail and one for the Skiff Hill Nature Trail. A temporary Life-Saving exhibit is being planned for the Nauset Coast Guard Station at Coast Guard Beach. This will be located in the garage immediately north of the main Coast Guard building. At some point in the future, this will become a permanent museum. The following list will give you some idea about specific types of programs we offer on a regular schedule this summer:

Evening Programs: Titles to be selected

Conducted Walks: Sunset Beach Walk - evening trip on Great Island
Tidal Marsh Walk - vicinity of Nauset Marsh
Hatches Harbor Walk
Great Island Walk - daytime trip
Childrens' Field Trip - in Salt Pond area
Pilgrim Lake Dunes Walk

Tidal Flats Walk - on Bay side
Beech Forest Walk - Province Lands area
Fort Hill/Skiff Hill Field Trip
Marconi Station and White Cedar Swamp Walk
Sketching Trip - various places in the Seashore:
led by an art teacher

Available Self-guiding Nature Trails:

Small's Swamp
Pilgrim Spring
White Cedar Swamp
Red Maple Swamp
Salt Pond/Nauset Marsh

I would like to take this opportunity once again to extend a spe
special invitation to each of you to participate in any of our interpretive programs.

MR. CHASE: I am still wanting to know what effort we are making or will make to get some water running at Pilgrim Spring.

MR. TILLMAN: There is water in the spring as it is located. Not a big gush.

MRS. WILES: Rain water?

MR. TILLMAN: I would expect the only way we can get a good constant flow would be to provide some mechanical means.

MR. CHASE: I think this should be considered, and make it look as natural as possible.

MRS. WILES: Have they replaced the stones that were Rollins'?

MR. ARNBERGER: They will be replaced before the beginning of the season.

MR. CHASE: How about putting up a sign stating this was the location of the spring?

MRS. WILES: It is rather too bad. We did have one in South Wellfleet. I don't think we should say anything about it - we might lose it you know. There is really a wonderful spring of water, a natural spring, out in that salt marsh. It was pure, good, drinking water and there was a bottling company there and they put up tonic and it was good. It was on Pilgrim Spring Road toward the bayside. They had the spring covered over with sort of a bandstand effect, it was really quite attractive. The building where they made the tonic is now in Truro on Route 6. The daughter of the man who manufactured this is still living in Provincetown, but you could get information from her.

MR. DIEHL: Is it within the boundary of the Seashore?

MRS. WILES: No, that is why I was afraid to mention it.

MR. ARNBERGER: We hope to commence our fire control program on April 6 when two Fire Control Aids will be coming back on duty. One other little change we will have this year is that we will have an officially designated technician in our water recreation program. This is covered in Ben Bean's report and will make for a little smoother lifeguard operation.

MR. BEAN: Our operation this year will be similar to that of past years with the addition of the Marconi Beach and Province Lands Visitor Center. We plan to relocate the North District Ranger's office in the Visitor Center at Province Lands. We will have six additional Lifeguards and two Seasonal Rangers to cover the Marconi Beach and parking

area there. We are adding the position of Park Technician (Water Recreation) or Chief Lifeguard to provide technical supervision of the lifeguard operation and to supervise training this year. The Teller operation will be under the supervision of Park Rangers this year, to help out with parking etc. We are scheduling Ranger coverage in the Seashore on a regular basis from 8 a.m. to 3 a.m. on weekdays and from 8 a.m. to 6 a.m. on weekends. The Comfort Station at Pilgrim Spring will be open at night to relieve sanitary problems in the Truro rest areas. We will have a total of twenty-five Seasonal Rangers, forty-one Lifeguards, fourteen Tellers, eighteen Seasonal Naturalists and Historians and two Fire Control Aids, plus thirty seasonal maintenance personnel on duty during the coming season. The Fire Control Aids enter on duty April 6, week-end Seasonal Rangers on May 23, Seasonal Rangers full time on June 30 and Lifeguards full time on June 26. Our Surf Rescue School will be held this year on June 27 and 28. We are scheduling horse patrols five days a week, bike patrols three days a week; sand patrols will be scheduled as follows: two on three days a week, one on four days a week; night patrols, three on three days a week, and two on four days a week. Rangers will patrol on foot in parking lots to prevent car clouting and provide assistance. A Foot Patrol Ranger will be on duty on Great Island five days a week. We have found that oversand vehicle routes must be relocated due to winter damage in the

Provincetown area. We are in the process of getting Special Use Permits worked out for residents in the Great Beach area whereby they could use these dwellings during their lifetime. One has already been negotiated and one is about to be. Others are working through their attorney. This has been a matter of long standing as to what would be the disposition. They are in essence "squatters".

MR. CHASE: How many are there?

MR. BEAN: About twenty-five. During the past winter we have had complaints regarding hunting in Eastham where the winter population is encroaching. This is due more or less to the fact that people are staying for longer seasons and that there are more of them. We have had one petition to close certain roads in the area of Nauset Marsh and Doane Road to hunting. While there is no particular safety hazard on the bicycle trail, it is possible that a visitor might get off the trail for one reason or another. There is quite a bit of pressure, and of course the hunters must be considered. We will be meeting with the Division of Fisheries and Game for Massachusetts, Town Officials and Fish and Game Clubs to try to resolve these complaints.

MRS. WILES: I wouldn't think during the hunting season the bicycle trails could be open. Especially during deer week.

MR. BEAN: Lots of people just walk. Lots of them are rabbit hunting.

MR. CHASE: Have you any plan this summer for coordination of the

beach areas. Some kind of printed information or a plan to hand out showing how to get there, anything would help.

MR. DIEHL: There is no inside road to go from Coast Guard Beach to Marconi Beach is there.

MR. CHASE: Of course that would solve it. It seemed to me that it was too bad that the Head of the Meadow beach wasn't filled last year.

MR. ARNBERGER: Part of this may have been due to lack of good signing. This year we will have a sign on Route 6 which is more distinctive. There will be a regular National Park Service standard sign visable from Route 6.

MR. CHASE: A good plan to help solve this would be to tie in all of the beaches somehow.

MR. ARNBERGER: I think there has been some attempt to do this in the past. Signs have been posted at the Visitor Center saying such and such is full, go here or there. This has to be improved upon. Maybe we could get spot announcements on the new Orleans radio station.

MR. MCNEECE: I can remember at the Hearings before the Park was established that people were assured that hunting would still be available. I think some research should be done on this to determine whether bicycle trails should be closed for a period in order to live up to those promises.

MR. ARNBERGER: There is no intent to close these areas to hunting, but of course the Act does provide that the Secretary may close certain

areas. This wouldn't be closing, it could indeed result in taking out one additional parcel of land for hunting.

MR. CHASE: It might be a good idea for this group to take a field trip and look it over. It would be a nice walk.

MR. ARNBERGER: Perhaps you would like to look at this in the field.

MR. CHASE: We could walk one way on the trail - not both ways.

MR. DIEHL: How many commercial vehicles are licensed to go through the dunes, beach buggies?

MR. BEAN: There are four or five different operators; some have more than one vehicle. We issued around 1,000 permits last year for non-commercial vehicles; I would say off-hand five or six for commercial types.

MR. PERRY: On Seasonal Rangers, to what extent are they schooled in handling people protection-wise? Are night patrols armed?

MR. BEAN: Yes, and some have been here for four and five years. Some have been on police duties. They are well schooled. We are outfitting those of our night patrol who carry firearms with MACE.

MR. PERRY: Is there a basic course they can go through?

MR. BEAN: We do have a certain amount of that. We try to find them with law or legal backgrounds.

MRS. WILES: What do they do the rest of the year?

MR. BEAN: They are either school teachers or students. Most of them are teachers. One or two are professors. The majority of Lifeguards

are college students.

MR. PERRY: To what extent do Lifeguards enforce beach regulations?

MR. BEAN: They enforce beach regulations. The Rangers are assigned in parking lots to enforce illegal parking. We have had a contact with the Division of Law Enforcement in Rhode Island to make an appointment to come here to discuss homosexual problems in Rhode Island. I gather from the letter we are in a much better situation here than they are. Having Rangers in parking lots acts as a deterrent to these activities in bathhouses etc.

MR. MALCHMAN: Do they have this problem in Rhode Island? I thought we were unique.

MR. BEAN: They apparently have quite a problem.

MR. CHASE: I read in the newspaper that a reckless diver had a close call at Coast Guard Beach.

MR. ARNBERGER: This is true, the Eastham Rescue Squad did the rescue work.

MR. BEAN: The Park Rangers assisted the Rescue Squad.

MRS. WILES: You stated before, but I have forgotten the details, you said/the money you take in 60% goes to the State for more land, of especially for camping; is that right?

MR. ARNBERGER: You are talking about the Land and Water Conservation Fund? 60% is allocated to the states, all 50 of them.

MRS. WILES: What do they use it for, campgrounds?

MR. ARNBERGER: Principally for recreation planning and acquisition of recreation lands, and to some extent for development.

MR. DIEHL: In Massachusetts would that be the Department of Natural Resources?

MR. ARNBERGER: Yes. The towns must work through the State agency to participate.

MRS. WILES: 40% of it goes to the Government. What do they use it for?

MR. ARNBERGER: Land acquisition.

MRS. WILES: Wouldn't you think they would pay for what they already got.

MR. ARNBERGER: You would, but the first step is to get authority from Congress to spend the money.

MR. DIEHL: Any news on that?

MR. ARNBERGER: A couple of Bills have been filed, but no further action.

Item 6. Agenda Items and Date for Next Meeting

It was determined that the next meeting would be held on April 25, this was subsequently changed to May 2. A morning field trip to be scheduled to include visits to view the orientation film at Salt Pond Visitor Center, adjacent bicycle trail;and inspection trip to the new Province Lands Visitor Center. Agenda items to be arranged by Chairman Nickerson and Superintendent Arnberger.

Item 7. New Business. No new business appearing the meeting adjourned at 11:55 a.m.

(For Administrative Use Only)

M I N U T E S

Seventy-ninth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

May 2, 1969

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Seventy-ninth Meeting

May 2, 1969

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meetings
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Status of Wellfleet Job Corps Center
6.	Agenda Items and Date for Next Meeting
7.	New Business

The seventy-ninth meeting of the Cape Cod National Seashore Advisory Commission was held on May 2, 1969 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts, following a morning field trip. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Leo E. Diehl, Vice Chairman	Secretary of the Interior
Robert A. McNeece, Secretary	Town of Chatham
Arthur W. Brownell	Commonwealth of Massachusetts
John W. Carleton	Town of Truro
Ralph A. Chase	Town of Eastham
Gaston Norgeot	Town of Orleans
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS National Park Service, US Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Supv. Park Ranger, " " " "
William C. Brown, South District Ranger" " " "
Lyndell Baldwin, Secretary " " " "

Absent Commission member: Josiah H. Child (Commonwealth of Mass.)

The meeting was called to order at 3:15 p.m. by Chairman Nickerson.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of two previous meetings

MRS. WILES: On Page 34 of the Seventy-seventh meeting, in the last paragraph, the fifth line should read: "...can't widen without straithtening, if you go to Cahoon Hollow you..." Now it says Newcomb Hollow.

It was moved, seconded and VOTED to adopt the minutes of both meetings as printed, with the above change.

Item 3. Communications received by the Commission

MR. NICKERSON: I believe every member of the Commission received a questionnaire from the Pensacola Chamber of Commerce. I sent mine in. It wasn't an automatic yes and no proposition. I have had previous correspondence with a Mr. DeMarco in connection with this proposed National Seashore which I discussed with you earlier this year.

We also have a letter from Superintendent Roberts of Assateague Island National Seashore thanking us for being kind to him when he was here. He says if any of the Commission members are in his vicinity he would very much like to show you around.

Nancy Lyons of Congressman Keith's office has been in touch with me wanting to know what the Commission's wishes are with respect to the Bill for increasing monetary limits for land acquisition. I explained that Congressman Philbin had filed a Bill in this Session and that I thought Congressman Keith would also want to get the limit raised to twenty-eight million, and some kind of an appropriation for emergency.

I mentioned to her the proposal by Senator Smith that appeared in the local paper, to take over the Job Corps Center and use it for the Massachusetts Department of Youth Correction - I am not exactly sure of the correct title of the agency. My comment was that I thought there was a serious question as to whether or not this use came within the authority of the Act, or the purpose of the Act. I had suggestions which I have given to Mr. Arnberger, on what might be done on this score. I told her this and also that I thought it would come from other sources. This can be discussed under the Job Corps Center agenda item when we get to it. Are there any other communications? If not, we will go to the Superintendent's Progress Report.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: Most of the progress report has already been discussed in the course of our morning and afternoon field trip, at least by the group that was in my car, but for the benefit of the other members of the Commission and for the record, I will report that construction on the new Marconi Beach development is approximately 70% complete. Most of the work this past month has consisted of placement of curbing and laying of walks. The contract calls for completion June 5 and it appears now that this date will be met.

The construction of comfort stations at Nauset Light and Hemenway Landing is about 50% complete. Unfortunately we have hit a snag on this job as the contractor, JoLEE Company has defaulted and the

matter is now in the hands of the bonding company. Service personnel will be negotiating with the bonding company in Boston next week with the hope that the contract can be taken over by another builder as soon as possible. One more month of work should finish up the job, but if delays are encountered we could be faced with the necessity of using temporary facilities at both Nauset Light and Hemenway Landing.

A major and rather disconcerting event the past month was the announcement on April 10 of closing of the Wellfleet Job Corps Center. Operations are now in the process of being cut back and all activities will be ceased by June 30. Assurances have been received that all Corpsmen desiring transfers will be accommodated in Job Corps Centers remaining open. During the first flurry of excitement shortly after the initial announcement a number of Corpsmen resigned and returned home. Ten have recently transferred to Harpers Ferry Job Corps Center and we now have about fifty Corpsmen left on the Center. At the present time there are representatives of the State Employment Service as well as various Cape employers on the Center interviewing Corpsmen in regard to employment possibilities. One of the most difficult problems of course will be the placement of staff members. A personnel placement team with representatives from our Washington and Regional Offices have just visited the Seashore for the purpose of discussing general personnel procedures, and counseling individual employees with regard to job placement problems. Under the Civil Service procedures covering the type of

situation, both Seashore and Job Corps employees will be involved in whatever adjustments may be required. It is anticipated that there will be no difficulty in placing all employees who are mobile and willing to accept offers without regard to location. For those who are not, some problems and possible displacements could result.

MR. NICKERSON: Are these the responsibility of the National Park Service or the Office of Economic Opportunity?

MR. ARNBERGER: They are all National Park Service employees.

MR. NICKERSON: Not Job Corps?

MR. ARNBERGER: The money comes from OEO, the Park Service administers and manages. It is not just Job Corps employees that are involved, but Job Corps and Seashore. All Federal employees of this agency within a commuting area. Some readjustments and some displacements if there are any, might take place right here in the Seashore personnel. There are five Job Corps Centers closed in the Park Service, involving about one hundred and fifty employees, and we really won't know, in terms of specific situations for individuals, until all of these personnel problems have been put together.

MR. NICKERSON: What types of work will these people be seeking?

MR. ARNBERGER: That depends. Some of the biggest problems are in the crafts; people who are work supervisors, carpenters, people of that type. There is no difficulty of employment now, but this is a seasonal thing on Cape Cod. Other categories might involve clerical positions,

three or four girls at the Job Corps are secretaries and stenographers. In the educational groups there is no great problem as they are teachers and will seek employment in that field. We plan to contact Otis Air Force Base and other possible sources of Federal help and see what the job situation is at present.

MR. MCNEECE: Do I understand that if there is a placement problem at the Job Corps one of those employees might come in here and replace one of yours?

MR. ARNBERGER: Yes. You add up their retention points based upon employee status, length of service, etc., and the person with the largest number of retention points might have the privilege of bumping another in the lower retention point group, all within the group here.

MR. NICKERSON: I would suggest you send a brief list of categories with names and numbers of each to each member of the Advisory Commission. We might be able to help place them, but I suspect if they are in the Civil Service system they want to stay in if it is possible.

MR. ARNBERGER: This might solve a few problems.

MR. NICKERSON: We are a pretty good cross section, and certainly would be willing to help in any way possible.

MR. ARNBERGER: It is possible this thing may be worked out and no one is hurt; the problem is with those who want to stay with the Civil Service system.

MR. NICKERSON: If you have any people interested in local employment

who are qualified to do anything, I feel there is a pretty good chance for us to be able to help.

MR. ARNBERGER: This would help the temporaries. They have no retention rights. It is all over as of the 17th of May, we have no alternative.

MR. NORGEOT: What kind of work are they prepared to do?

MR. ARNBERGER: Supervisory, carpentry, crafts. Now that I have had the benefit of your comments, I would be very happy to follow up with these people.

MRS. WILES: I know of a man who is looking for a plumber's helper and he can't find anyone.

MR. NORGEOT: The job of getting employees is almost impossible.

MR. BROWNELL: We have 41 openings at $100 a week to start.

MR. DIEHL: We start our Junior Clerks at $72 and we can't get them. I think if you circulate each member of the Commission we might be able to come up with some suggestions.

MR. ARNBERGER: (Continuing Progress Report) Concession contracts for the Nauset Knoll and Salt Pond motels have been approved and signed. The contracts are with the existing concessioners and cover a five year period terminating December 31, 1973.

MR. NICKERSON: Did you have any bids?

MR. ARNBERGER: No. We sent out letters, specifically to several people from whom we had received letters and telephone calls, asking that they be notified.

MR. NICKERSON: How do the new contracts compare with the old ones?

MR. ARNBERGER: They are almost identical.

(Continuing Progress Report) A final construction drawing has been received and approved covering the two pull-outs to be constructed along the Herring Cove road. This job and the Great Island parking area which the Commission earlier reviewed, are to be packaged for construction probably in September.

As previously reported to the Commission, construction of a residence is taking place on unimproved land as authorized by a building permit issued by the Wellfleet Planning Board. The building has proceeded to the point where flooring and studding are in, and roofing is underway. Two letters protesting this construction have been received. I could do no more in reply than explain the legal situation. They have understood, but I don't think they have been very happy.

Following careful review on the ground with Wellfleet Selectmen, a Special Use Permit has been sent to the Chairman of the Board of Selectmen to authorize the use of certain Government property in connection with the Newcomb Hollow town beach.

Plans are being developed for a meeting of the Scientific Advisory Committee in the middle of June. The main item to be considered will be the Pilgrim Lake situation and mosquito control activities within the Seashore. A field trip to the Pilgrim Lake area is planned. I think we can benefit from the advice of this group.

The new Province Lands visitor center was opened for weekends only on April 19. The comments regarding the new building and facilities have been most complimentary. Plans now call for operating both visitor centers on a full time basis seven days a week starting May 26.
Plans are now progressing fairly smoothly for the dedication of the Province Lands visitor center May 25 at 2:30 p.m. It appears reasonably sure that Governor Sargent will be here to make the main address. We also have commitments from Under Secretary of the Interior Train and from Deputy Assistant Secretary Carothers. I am sorry to say that neither Senator Brooke or Senator Kennedy will be able to attend, we have received their declinations, but we expect to have Congressman Keith and former Senator Leverett Saltonstall with us. Regional Director Garrison will serve as master of ceremonies. Incidentally, I would like to express my real appreciation to Josh (Nickerson) and to Mr. Brownell and Joe Child, who is not here, in lining up some of these guests; they have been a real help. The town of Provincetown has also indicated their desire to cooperate with the National Park Service in this noteworthy event, and will sponsor a reception for guests of honor and distinguished visitors following the dedication.

MR. NICKERSON: Will representatives from all Cape districts be invited?

MR. ARNBERGER: I would like to sit down with you Josh (Nickerson), and anyone else who is interested, to go over the guest list.

MR. MCNEECE: What about Congressman O'Neil? He and Boland?

MR. ARNBERGER: The first decision was to confine invitations to the two Senators and Speaker of the House.

MR. MCNEECE: I mentioned them because they filed the original legislation to authorize the establishment of the Seashore.

MR. ARNBERGER: If it is your advice to go beyond our original thoughts we can do it. I hope you will all look over this list to be sure that we do not leave anyone off whom you think should be invited.

MR. DIEHL: Since Senators Brooke and Kennedy have turned you down, I would suggest you invite the Massachusetts Congressional Delegation.

MR. NICKERSON: I think it would be a good idea to invite the Congressional Delegation even though you don't expect many of them to come. Mr. Philbin has just filed this bill for more money for land acquisition.

MR. ARNBERGER: I am agreeable; the first decision was just our judgement at that time.

MR. NICKERSON: You won't get more than three or four. They will all be making Memorial Day addresses in their home town.

MR. ARNBERGER: One more item, the week of May 12 we will have a fifth grade from the John A. Andrew School of South Boston, here for a NEED session. This will involve a week stay at the former Nauset Coast Guard Station. We had John Bosworth the Assistant Principal here yesterday. He went over the facility and the program, and we are looking forward to a worthwhile session. The children will be accompanied by Mr. and Mrs. Bosworth and some parents.

MR. NICKERSON: They will be eleven to twelve years old.

MR. ARNBERGER: I understand they are all "over-achievers", a specially selected group.

MR. NICKERSON: Does anyone have any questions on the Progress Report? If not we will proceed to the next item on the agenda.

Item 5. Status of Wellflet Job Corps Center

MR. NICKERSON: I mentioned earlier today that Massachusetts Senator Kelley had broken into print with a suggestion that the Center be converted into a Youth Service Center. There is already one functioning in the Nickerson State Park in Brewster. It has been there for ten years and it is up in what used to be called "The Lodge" which was the place where the Nickerson family came when they wanted to go hunting. It is substantially removed from the major portion of the visitor and camping area. It has apparently been well run and there have been no problems that I have heard of with the community. They seem to have very good disciplinary control of the fifty or so boys that are there. As I said earlier my immediate reaction was that there was a serious question in my mind whether the purpose for which the Seashore was established would include delegation of this area for a Youth Service Center, which is a very nice way of saying it is a rehabilitation center for young men who have gotten in trouble with the law.

MR. BROWNELL: Some of them have not had problems with the law. They are from broken homes where parents just don't want them.

MR. NICKERSON: It is an attempt to make useful citizens, instead of inmates of our prisons.

MR. BROWNELL: That is right.

MR. NICKERSON: The thought occurred to me, and I mentioned it to Les (Arnberger), that this Job Corps Center facility might lend itself to a very interesting experiment on the part of the Park Service by bringing in children whose background has been in urban areas, age 9 at the most, under supervision, and spend some time here. This could be in line with environmental education and area interpretation. If these city children could be brought here in groups from mid-April until early November for a few days, and shown this place and have pointed out certain things as part of an education program it might be worth the trouble. We have the facility in barracks and kitchen, and it could be run experimentally for the first year for four or five months and might in future years develop into an eight or nine month period. I don't know whether or not anyone else has given this any thought. My ideas are pretty sketchy because there are lots of "bugs" that would have to be ironed out, but it might be real simple to implement an environmental education program at relatively low cost for a capital outlay.

MR. MCNEECE: What age group?

MR. NICKERSON: I did not have in mind High School age. Whether this is right or not I think should be left up to the professors. I had in

mind you would not bring boys and girls in the same session. In mixed company disciplinary controls would present difficulties and if there were any unfortunate developments the Park Service would get a black eye for it. In order to forestall this initially I think it would be better to separate them. I think a lot depends on the age group. To me the whole thought is to use these facilities. Here we would have the gymnasium for use on rainy days and for a place for demonstrations and lectures. It would be quite a burden on the Park Service to do this.

MR. MCNEECE: Aren't we badly in need of additional Youth Services in this State?

MR. BROWNELL: No question about it.

MR. MCNEECE: We are losing an opportunity to save these young men before they get into jail. Let's think about that. I have been very much impressed with the great need for more assistance for our young people who have gone astray or are borderline cases. Here is a chance to serve them. I don't know, if I were making a choice I would be inclined to think in terms of Massachusetts, if it could be something that could be done. As far as the National Park is concerned the Job Corps wasn't part of the original purpose of the Act.

MR. NICKERSON: Except it did contribute to some of the objectives.

MR. MCNEECE: So would Youth Service.

MRS. WILES: As an old school teacher, I would like to put the blame

where it belongs for a lot of this. It belongs to the State of Massachusetts. I had no discipline trouble with the children, except little ordinary ones. I could take and rap them on the knuckles, and shake them up, and they got it sometimes. I didn't have too much trouble until after I gave up teaching and went back to substitute. I had a reputation for being strict and when I went in I was met by five or six children and they said: "You don't dare to touch us, if you do the State will get after you." That was because the State had passed a law saying that a teacher could not discipline a child, so that was a whole change in the attitude. No child would have dared to say that while I was a regular teacher. The State is to blame. People who have not disciplined children are to blame for it. When you have a school down here that will sponsor a paper that invites the children to use marihuana; invites them or tells them how they don't have to serve in the Armed Services, this is not a matter of morals and things of that kind. I don't wonder there is a problem with children. The problem isn't with the children, it is with the adults. You can't do something with one hand and undo it with the other. The place is to start with the school, and straighten out the school. You can take these kids for three or four days or a week - what good is that going to do when you have schools promoting a paper like that? The next edition of the paper even said the children demand sex education.

MR. NICKERSON: We are concerned here as members of this Commission with ...

MRS. WILES: No use. Like darning a little place in your garment and not cutting out the bad part and putting in a good piece of cloth. Just not the right approach.

MR. NICKERSON: Our purpose here at this moment is to discuss any new ideas we may have as to whether or not, and if so, how the Job Corps Center facilities here should be continued to be used.

MR. MCNEECE: Are we supposed to make any recommendations?

MR. NICKERSON: I asked to have this item put on the Agenda because the Job Corps Center is going to be abandoned. Here are all these facilities, should they be left idle or used?

MRS. WILES: If it was going to do a good job I would say yes, but I don't think it is.

MR. NICKERSON: How much money is invested up there?

MR. ARNBERGER: Perhaps three-quarters of a million.

MR. NICKERSON: This on top of what they had there already. In terms of roads, structures and water system you must have close to a million dollars.

MR. MALCHMAN: Does anyone know, in this economy move of closing the Job Corps Centers whether they included those privately contracted or just those under the Department of the Interior?

MR. BROWNELL: Both. At Fort Phoenix that was private. That was the first closing.

MR. MALCHMAN: Was that part of this?

MR. BROWNELL: Poland Spring was private. Of the 50 that were officially closed in that action they came from the Forest Service, the Bureau of Indian Affairs, Bureau of Land Management and those on Federal reservations.

MR. ARNBERGER: Mostly, but not totally. The majority were Federally operated by land management agencies.

MR. NICKERSON: I think for our purposes between six hundred thousand and seven hundred and fifty thousand has been spent since the Job Corps came into being on capital improvements. Add to that the value of the water system, roads, etc., you are coming close to a million dollars which the Government is either going to leave idle or tear down and throw away. We have seen it happen with the military. They put a caretaker there and part of it was torn down for salvage. Here it is different. It is far better than when the Park Service took it over. I think as members of the Advisory Commission we have a proper function to recommend to the Park Service either that they do nothing and let it stand idle or put it to use; and if we recommend putting it to use we could suggest a use.

MR. DIEHL: How many requests have you had for the use of the Nauset Coast Guard Station?

MR. ARNBERGER: One.

MR. DIEHL: Is there any chance that you will have others?

MR. ARNBERGER: The program is still in its pilot stages. This activity

next week will be the first of its kind in this area.

MR. DIEHL: Where does the money come from?

MR. ARNBERGER: It is a Park Service appropriation.

MR. BROWNELL: What do you pay for?

MR. ARNBERGER: We pay for everything except school supplies, food and service and transportation. We provide housing, an area to work in, blankets, beds and all that.

MR. DIEHL: How long will you have the use of the Coast Guard Station?

MR. ARNBERGER: Indefinitely, until we get to the point when we can acquire it and can go ahead with the planned Museum.

MR. NICKERSON: How many can you accommodate?

MR. ARNBERGER: Forty to forty-five at the most.

MR. NICKERSON: That is about as many as you can take until you get rolling. You might find out from that what kind of "bugs" you have.

MR. DIEHL: I am interested in your suggestion - taking care of some city kids for summer vacations, if that is possible.

MR. NICKERSON: I see it as a specialized adaption of the Fresh Air Fund, not just a summer camp.

MR. DIEHL: If it was connected with a school system you would have to close for July and August.

MR. NICKERSON: I see it not just as a place to come and play, but a place to learn about their environment.

MR. DIEHL: They could handle 100 or more there.

MR. ARNBERGER: The concept of this NEED program at the moment is that the burden of really carrying on the teaching is for the schools. The Park Service provides the area and the direction. If we wound up with a NEED camp here, we would have to have additional financing and additional positions.

MR. NICKERSON: You would certainly have to have Rangers and Naturalists to accompany the groups to interpretive areas.

MR. ARNBERGER: The burden of interpretation is still with the schools. We would be working with the teacher to make it possible for them to carry on the program.

MR. NICKERSON: The major program should be directed to the teacher.

MR. ARNBERGER: This has been done. We are now ready, or the teachers will be during the next month, and they will be bringing the kids out for day trips.

MR. DIEHL: Are there any Foundation funds available for teachers to come and handle this work?

MR. ARNBERGER: None that we have ready access to, but there may be.

MR. NICKERSON: Wouldn't this be a new concept?

MR. ARNBERGER: For the Service to be running and operating it, yes, but at Yosemite in the 20's we had the Yosemite Field School of Natural History; this continued for 20 years from grants in the Park Service.

MR. NICKERSON: Some Foundation might be willing to provide seed money for an experimental program for one year, so it wouldn't be a financial

burden on the Park Service. Perhaps this is something the Park Service wouldn't want to get involved in.

MR. BROWNELL: I was thinking that because of the austerity program perhaps the Park Service would welcome something like this.

MR. NORGEOT: Have we made our feelings known about the closing of the Job Corps Center, or is it too late?

MR. BROWNELL: I think the decision has been made.

MRS. WILES: Did you see where Secretary Udall is Chairman of a consulting firm? OVERVIEW is paying him $500,000 according to the article in the paper. That was contracted before he got out.

MR. BROWNELL: His partner got the contract.

MR. NICKERSON: Let's ask ourselves one question first and then move on to another development. Do we as a Commission feel the Park Service should give very serious thought to finding a means of utilizing this plant here, or should they just sit tight?

MR. BROWNELL: I think with in the neighborhood of a million dollars spent over the past five years it is a waste of money to let it "go to pot" so to speak.

MR. NORGEOT: How about reviewing what is over there. I would like to see what the layout is.

MR. NICKERSON: To refresh your memory, they not only have barracks, cafeteria and gymnasium, but they have shops. Those workshops might be utilized for other purposes, even if they had no use for the rest of it.

MR. ARNBERGER: Depending on how it goes, we could utilize one or two barracks buildings by remodelling them for seasonal quarters. We need a better arrangement than we have now.

MR. NICKERSON: Do Job Corps supervisory personnel occupy houses?

MR. ARNBERGER: There are three mobile homes on permanent foundations. They could put the wheels on them and move them out.

MRS. WILES: What about these schools around here that say they need to teach shop work and they don't have the facilities? How about using that for these schools around here?

MR. NORGEOT: That sounds like kind of a simple solution; it is too simple.

MRS. WILES: It isn't far from Orleans, and less from Eastham.

MR. NICKERSON: It seems to me whatever use if any is to be made, it should be on a broader base than merely the adjacent towns. This is a Federal project we have here, it seems to me it presents an opportunity either for the Federal Government to do something, or for cooperation between the Federal Government and the Commonwealth of Massachusetts. Maybe the Commonwealth has an education program involving conservation and environmental relations in which this could serve a purpose.

MR. BROWNELL: Last year we received fifteen million dollars to build outdoor recreational facilities in the Commonwealth of Massachusetts. One million was designated for an environmental educational center to be built in cooperation with the Massachusetts Department of Education at Petersham. We are in the final design phases right now and it is

our hope to have this Center in operation by this time next year. It will be staffed by the Department of Education, as far as teacher and Director, plus some of our people, to work with all ages of school children to be brought in from throughout the State. There will be dormitories for two hundred and a dining room for four hundred...

MR. NICKERSON: How long a year?

MR. BROWNELL: Twelve months.

MR. DIEHL: Why couldn't you use this facility? It would be a natural.

MRS. WILES: Is that Mr. Sullivan's idea? He is head of education in Massachusetts, isn't he?

MR. BROWNELL: This was thought of and designed about four years ago, before he came.

MR. NICKERSON: Are there any other suggestions as to possibilities?

MR. DIEHL: Do you think there is a possibility that something with the Department of Education might be worked out?

MR. BROWNELL: I think the Department of Education should take a look at this. There is no question as far as I am concerned. You have lots more to offer here than Petersham. I think your idea Josh (Nickerson) is good. I think the Park Service should become involved with the Commonwealth and the Commonwealth likewise, not just on the Cape - like this group in South Boston. I think this is where the need is. Audubon is doing this at their Milton Center - bringing children out to that and also to Lincoln. This is what is needed.

MR. NICKERSON: Basically to make the urban children realize that water doesn't come out of a faucet and light out of a switch.

MRS. WILES: I should think you would need another one of these surveys that they have so many of, to find out how many of these children do come to these places. After all there must be an awfull lot that come here.

MR. BROWNELL: They don't. Because they don't have the money it is necessary to have. The lower income class of people in the Boston area, not just Boston, but Springfield, Worcester, and the whole State - we are getting involved in this with swimming pools in Worcester and in Springfield - in a situation where the charge is twenty-five cents for each person. They can't afford this. It has got to the point where we are talking about five and ten cent charges, and we are even getting an outcry on this.

MRS. WILES: If you have to pay twenty-five cents and you have six kids that is $1.50.

MR. NICKERSON: Are there any other bright ideas on this subject, so far we have had three, possibly.

MR. BROWNELL: As far as the Youth Service facility in Brewster is concerned, they are talking about moving from the "Lodge" and expanding into the Nickerson State Park, and they are looking around. Maybe they should look at this area.

MR. NICKERSON: It seems to me our function here as far as the Park

Service is concerned, shouldn't be to limit this to a small group of people who happen to be in the Youth Service. We should be trying to reach a large number of people, however we do it. This has been one of my personal criticisms, that so far a larger number have not been helped in relationship to the cost of the Job Corps operation.

MR. NORGEOT: The Caddy Camp at Eastward Ho Golf Club takes 40 to 50 kids off the streets - they make money, and the by-products last over a long period of years. The biggest problem is in management, to get the proper people. Most certainly this should not lie idle.

MR. MCNEECE: The fact that there are only thirty to forty at Nickerson State Park doesn't mean that there would not be more if there were facilities available.

MR. NICKERSON: But is this the place for it?

MR. MCNEECE: Maybe not, but it has pretty much what Nickerson has.

MR. DIEHL: How long would a person be in a Youth Center?

MR. BROWNELL: One or two years.

MR. NORGEOT: They go to major confinement first and prove their worthiness and then are sent here.

MR. BROWNELL: Most of them go home weekends, if they have a home.

MR. DIEHL: How much work do they do?

MR. BROWNELL: Some are caddies.

MR. NORGEOT: During Indian Summer they do it all. They do jobs to get equipment for themselves. They have a good public relations man. He

goes out to get things for the caddies.

MR. MCNEECE: Here the administration is all set up for them. No problem as far as National Seashore is concerned?

MRS. WILES: Are you saying to move that down? If it is so successful up there, why move it?

MR. NORGEOT: Expansion.

MR. NICKERSON: You would still be running it in both places.

MR. CHASE: The demand is for more.

MR. NORGEOT: It is amazing; I have dealt with them quite a bit. Some of the kids are local, and their families live in the next town. It takes a lot of understanding, they need help badly. If we did this to them we have to straighten it out.

MRS. WILES: I think the parents are ...

MR. NICKERSON: Are we prepared to say that as a Commission we recommend the Park Service find a useful purpose to which this establishment could be put? Are we agreed on the question it ought to be utilized? If so, why not have a resolution to that effect by Diehl and Brownell? That this property should be devoted to a useful purpose after the Job Corps...

MR. NORGEOT: Due to the fact we know from the past that a good deal of good has core...

MR. NICKERSON: I would suggest we don't tie it to anything else, Say here is a property about to be abandoned for the purposes for which it

has been used, we think it should be put to a useful purpose.

MR. NORGEOT: It was put to its highest and best use.

MRS. WILES: Maybe you don't realize that we just discuss it today and we vote on it at our next meeting.

MR. NICKERSON: We are in a position as I see it, to try and help the Park Service and give them a reed to lean on.

MRS. WILES: Why don't we get a motion.

MR. NICKERSON: All those in favor that the Advisory Commission recommends to the Park Service that in view of the excellent facility which will become available when the Job Corps Center at Wellfleet is abandoned, a useful purpose should be found for it and that it should not simply be allowed to lie idle.

MR. MALCHMAN: Would you be responsive to the phrase, "in view of the cost"?

MR. NICKERSON: We know that, but why raise the issue that they spent too much money? Why couldn't we consider that by saying - in view of the facilities which will become available - that is saying because there is so much money invested.

It was moved by Mr. Diehl, seconded by Mr. Brownell and unanimously VOTED that the Advisory Commission recommends to the Park Service that in view of the excellent facility which will become available when the Job Corps Center at Wellfleet is abandoned, a useful purpose should be found for it and that it should not simply be allowed to lie idle.

MR. NICKERSON: Now we come to the question of whether or not the Commission wants to make any suggestion as to what use the Center should be put. It seems we are not in a position to make any recommendation except to point out that at least three have been expressed here.

MR. CHASE: I would suggest a Youth program.

MR. DIEHL: I go along with that.

MR. NICKERSON: You are not talking about a Youth Service Camp?

MR. DIEHL: No.

MR. MCNEECE: Yours would Include Youth Service, NEED?

MR. NICKERSON: That this use should be directed toward ...

MR. CHASE: That this Commission is open to suggestions ...

MR. NICKERSON: Of course we are only making suggestions.

MRS. WILES: Why not say it has been suggested that Youth programs would be most favorable?

MR. CHASE: I am trying to say if we are going to make any suggestions that we not be too specific, say:we have in mind, or words to that effect.

MR. MCNEECE: To the effect that the facilities are particularly suitable for youth programs either at the State or Federal level.

MR. BROWNELL: How about - because of the success of the Youth Program at the Job Corps the AdvisoryCommission feels that this type of program should be continued at this facility?

MR. MALCHMAN: Because facilities originally were constructed to accommodate Youth, that this concept be continued. Among the suggestions

discussed by the Advisory Commission the following were: - I think if you address something vague, you might not get too much real action.

MR. NICKERSON: It is the opinion of the Advisory Commission that the use which we have recommended should be directed primarily to being of service to young people.

MR. NORGEOT: I think the point should be made that the highest and best use is in the opinion of the Advisory Commission the service of youth.

MR. DIEHL: Should we say why we want to bring the young people down here - what is the purpose-environmental education?

MRS. WILES: I would like to leave that out because it is not set up, it is experimental, could we say: to the service of youth in understanding and adapting to the world in which they live?

MR. MCNEECE: We don't want to rule out the fact that they will probably be doing some work with their hands.

MR. BROWNELL: This could all be included in understanding the world in which they live.

MR. ARNBERGER: Could we say something generally in line with the purposes which underlie the Cape Cod National Seashore - which is conservation and education? As long as we are talking about the National Seashore we should be aware of the connection of environmental education to the purposes for which the Seashore was established.

The following motion was moved by a Commission member, seconded by a Commission member and unanimously VOTED:

"In the opinion of the Advisory Commission, the highest and best use to which this property (The Wellfleet Job Corps Civilian Conservation Center) could be put, would be to the service of youth in understanding and adapting to the world in which they live, in a manner compatible with the purposes for which the Seashore was established."

MR.NICKERSON: We haven't made any specific suggestions, and I don't think we should.

MR. BROWNELL: It will be interesting I think to see what, if any, the Park Service may have after July.

MR. NICKERSON: I don't think that there will be any suggestions until the Job Corps is finally out.

MR. ARNBERGER: I do know that the Park Service is considering the possibility of using it for environmental education; maybe not just this definite, and maybe not involving just the NEED program, but State and other levels of government. It is under consideration right now.

MR. NICKERSON: In view of what Mr. Brownell has told us it might be done one way here and another way in another area.

MR. ARNBERGER: It would have to be a cooperative arrangement I think because we don't have the money.

MR. NICKERSON: It is an advantage to have Mr. Brownell sitting in on this.

MRS. WILES: If we are going to start going into the education field as we seem to be doing, and this environmental education could become very

dangerous, I think before we should endorse anything of the kind we should be able to screen the teachers. I think that is one of the reasons we have had so much trouble in colleges because people who have been lecturing have not been screened. I think I brought it up at another meeting - one of these has been Jerry Rubin. He has been lecturing at these college campuses ...

MR. NICKERSON: May I suggest that in view - even if everyone of us is not in complete agreement - it is hardly subject matter we should get ...

MRS. WILES: We seem to be involving ourselves, and if we are going to get involved we should go all the way. I am not going to see these children brainwashed. That is not education.

MR. NICKERSON: Do we want to discuss this subject any further?

MR. CARLETON: I think we have discussed it enough for today.

Item 6. Agenda Items and Date for Next Meeting

MR. MCNEECE: Shall we consider the Province Lands Visitor Center dedication our next meeting?

The date of June 20 was subsequently agreed upon as the day for the next meeting of the Commission.

MR. MCNEECE: This morning on our field trip as I was standing and looking off into the ocean the thought occurred to me that there should never be any industry permitted within sight of the Cape Cod National Seashore, no industrial structures which would intrude on the scene or

which would be incompatible with the purposes for which the Seashore was established. I wonder if we should consider as an agenda item for the next meeting the zoning of the ocean off Cape Cod. I think we should specifically go after the waters off here maybe forty to fifty miles.

MRS. WILES: Along with that, we should go along with trying to get our boundary out farther.

MR. NICKERSON: Is there some legislation pending or to be introduced which you have in mind? The aspect we should be concerned with here would be in the protection of physical values and of pollution.

MRS. WILES: I think in view of what came up - the Russians came in and out fast, it is time something was done. I think it is time the USA got a little more gumption.

MR. NICKERSON: We could include the protection of the ocean area as an agenda item for next meeting. Perhaps we can work out other agenda items with the Superintendent. You may want to discuss this hunting business.

MR. ARNBERGER: Do you want to discuss it today? If not, perhaps at the next meeting. We also have an application for a Certificate of Suspension of Condemnation covering the Surf Side Cottage Colony.

MR. NICKERSON: Where is that?

MR. ARNBERGER: It is the cottage colony operated by Messrs. Reid and Ulich at the junction of LeCount Hollow Road and Ocean View Drive in South Wellfleet.

MRS. WILES: What do you mean by a Certificate of Suspension of Condemnation?

MR. ARNBERGER: It is a commercial property.

MRS. WILES: Oh, no. Those cottages, if there is a home, they are exempt from condemnation. It is like a home.

MR. ARNBERGER: I think this is worthy of discussion. You do have a situation there that would take more time than we have now.

Item 7. New Business

MR. NICKERSON: I would like to say how much we welcome Mr. Brownell as an official member of the Commission. He has attended several times as a representative of Mr. Yasi.

MR. CHASE: I have one thing. What are we going to do about that look-out at Fort Hill? We now have a road which is in deplorable condition. If they are going to phase this out they should do it, or close the road.

No further new business appearing, the meeting adjourned at 4:30 p.m.

(For Administrative Use Only)

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M I N U T E S

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

June 20, 1969

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eightieth Meeting

June 20, 1969

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Hunting Regulations - Cedarbank area
6.	Ocean Preserves
7.	Scientific Advisory Committee
8.	Proposed Bicycle Trail Connection High Head - Governor Prence Motel
9.	Surfside Colony, South Wellfleet
10.	Agenda Items and Date for Next Meeting
11.	New Business

The eightieth meeting of the Cape Cod National Seashore Advisory Commission was held on June 20, 1969 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts following a morning field trip. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Leo E. Diehl, Vice Chairman	Secretary of the Interior
Robert A. McNeece, Secretary	Town of Chatham
Ralph A. Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Esther Wiles	Town of Wellfleet

OTHERS National Park Service, US Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M.Bean, Supv. Park Ranger, " " " "
Lyndell Baldwin, Secretary " " " "

Absent Commission members: Arthur W. Brownell (Commonwealth of Massachusetts); John W. Carleton (Town of Truro); Nathan Malchman (Town of Provincetown); Gaston Norgeot (Town of Orleans).

The meeting was called to order at 1:30 p.m. by Chairman Nickerson.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of previous meeting

MR. NICKERSON: Were any errors noted? If not, on Page 2, it should be noted that Nancy Lyons is from Senator Kennedy's office rather than Congressman Keith's office.

Item 3. Communications received by the Commission

MR. NICKERSON: Has any member any communication to report? If not, I would like to ask if we have had any indication as to the preparation of the revised Master Plan?

MR. ARNBERGER: Yes. The Master Plan as revised following our last discussion here just about three weeks ago was submitted to our Washington Office for review and comments. It is in the process of going through the mill.

MR. NICKERSON: As I recall, we approved it, subject to the comments at that meeting.

MR. ARNBERGER: Those were incorporated.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: Final work is underway on the Marconi Beach job, consisting of paving and completion of a new intersection. The job should be complete by the end of June and will be open to public use July 3. There will be no bathhouse, we will be using temporary toilets, but they will be there by July 3. That is the best we can do this year.

MR. NICKERSON: Are you going to have a STOP sign where you come out from the beach into the intersection of the road to this office?

MR. ARNBERGER: I think so.

MR. NICKERSON: I think it is pretty important to get one in.

MR. ARNBERGER: (Continuing Progress Report) The JoLee Construction

Company has defaulted on their contract for the construction of comfort stations at Nauset Light and Hemenway Landing. Following discussions with the Surety we have negotiated a new contract with the Orleans Construction Company for the completion of the job. The comfort stations will be ready for use by the last week in June. Construction of the Doane Rock picnic area, previously awarded to the M. F. Roach Company was supposed to get underway by June 1 with completion by July 1. Unfortunately other commitments prevented the contractor from undertaking the work at this time. We have therefore delayed this construction work until after September 1 so that there will be no interference during the heavy travel season.

MR. NICKERSON: Will the contract be the same?

MR. ARNBERGER: Yes, by agreement with the contractor, and he is quite happy to defer.

MR. NICKERSON: Where was that?

MR. ARNBERGER: At Doane Rock. It is principally a parking area.

MR. CHASE: You are using it now.

MR. ARNBERGER: (Continuing Progress Report) Invitation for bids was issued on the job for construction of parking overlooks on the Herring Cove Road and for construction of the Great Island parking area. Only one bid was received, this from the M. F. Roach Company, and it has been recommended that the contract be awarded to Roach.

MR. NICKERSON: I am surprised you only got one bid.

MR. ARNBERGER: (Continuing Progress Report) The parking lot at Nauset Light has been extended and paved to include the area formerly occupied by Bob's Dog House. Resurfacing has been applied to about one-half mile of Cable Road and to a short section of Doane Road at the entrance to Coast Guard Beach. The Skiff Hill Road has been repaired by filling in of chuck-holes.

During the week of May 12 we had a very successful session of the NEED program at the Nauset Coast Guard Station. This involved 29 fifth grade pupils from the John A. Andrew School who were under the supervision of Vice-Principal and Mrs. John Bosworth. During the course of the session the group was visited by School Principal, Miss Anne L. O'Neill, and by a succession of interested teachers and parents. Extensive publicity was received both in the press and on television. Comments received to date indicate that this initial NEED session was quite successful.

MR. NICKERSON: You were lucky to get it that way---when you were on the trial run.

MRS. WILES: Just what did they do?

MR. ARNBERGER: They engaged in field trips to various environmental study areas; they were given talks by Park Naturalists; curricula materials for class work at the Nauset Coast Guard Station.

MRS. WILES: Is this part of sensitivity training?

MR. DIEHL: What is sensitivity training?

MRS. WILES: It is something the schools are promoting. Behavioral experiments and I just wondered if this was one of them. Regarding sensitivity training, it was used in Korea. Those prisoners subjected to it were turned against the United States, and I just wondered if this was part of it. (Reads)

MR. CHILD: May I ask what you are reading from?

MRS. WILES: Sensitivity Training for Plan Change by Gary Allen, published by American Opinion.

MR. ARNBERGER: This program was on environmental education.

MR. MCNEECE: Did you get the reactions of the children?

MR. ARNBERGER: I didn't, but Bob Taylor did. I think they were quite good

MR. MCNEECE: Did anyone get homesick?

MR. ARNBERGER: One kid did and went home. I understand the next day he telephoned to see what was going on.

MR. NICKERSON: This was the fifth grade, about eleven years old, that is to be expected. I am surprised there weren't more. Do you know anything more about the background of these children, economically and socially?

MR. ARNBERGER: They are from middle and perhaps lower middle working class, blue collar, not ghetto; some of the fathers were policemen and firemen. The children were so-called over-achievers, above the average level of intelligence capabilities.

MR. MCNEECE: Were they selected for that reason?

MR. ARNBERGER: Not for the NEED program. They happened to be in a class, and this is the class that was selected by the school. (Continuing with the Progress Report) A major event during the past month was the dedication of the new Province Lands Visitor Center on May 25. Principal participants included Governor Sargent of Massachusetts, Under Secretary of the Interior Russell Train; Congressmen Keith and O'Neill, former Senator Leverett Saltonstall, members of the Advisory Commission and others. About 500 people were in attendance. The Selectmen and the Town Manager of Provincetown hosted an informal reception following the dedication. The visitor center has been in full time operation since the dedication and comments on this new facility have been extremely favorable.

The Wellfleet Job Corps Center is now on a custodial basis. The last Corpsman left on May 27. Considerable effort has been devoted to storing supplies and equipment, preparing inventories, boarding up buildings, etc. The equipment and supplies are available for transfer to other Job Corps Centers initially, and later may become available to the National Park Service. Most of the staff members are transferring to new assignments throughout the National Park system. Others are being incorporated into National Seashore staff under reduction in force procedures which has in a very few cases

resulted in displacing Seashore personnel. The balance of the Job Corps employees will be separated from Federal employment as of the close of business on June 28.

MR. NICKERSON: What did you do with your consumable inventory, food, etc.,?

MR. ARNBERGER: On the food, the buying was done so that it was all consumed. We have some expendable supplies that will be utilized I am sure, right here in the Seashore.

MR. NICKERSON: What about tools?

MR. ARNBERGER: They are and have been available to the Job Corps Centers now in operation, but it costs more to move them than they are worth, and most of the Centers also are pretty well equipped at the present time.

MR. NICKERSON: Can you use them here if you want them?

MR. ARNBERGER: Only after a finding has been reached that no other Job Corps Center needs them.

MR. NICKERSON: So all you have left essentially, is the real estate.

MR. ARNBERGER: There are quite a few supplies, lumber and plywood.

MR. NICKERSON: Can you use it?

MR. ARNBERGER: We can certainly use it just as soon as it is available we will take it. There are also buses etc., I would assume that before long those major items of equipment will be transferred out.

MR. NICKERSON: Have you taken a look to see if there is anything you would particularly like to have? Fire equipment, etc.,?

MR. ARNBERGER: Yes we have, and really there is nothing that is vitally important to us.

MR. NICKERSON: Did the grass planting equipment the Job Corps sometimes used belong to the Seashore?

MR. ARNBERGER: The beachgrass planter is ours.

MR. NICKERSON: What about trucks?

MR. ARNBERGER: They are still Job Corps property, but really we don't need them, nor do we need a bus. There is one big bus and four small ones.

MR. NICKERSON: Maybe you could use one small bus to advantage. I am thinking of field trips, you could use a small bus on these.

MRS. WILES: Didn't we go in a bus once?

MR. ARNBERGER: Yes, when the Indiana Dunes Advisory Commission was here. There is one other item in connection with this. If these vehicles were to come over to the Seashore it is possible we would have to put them on an amortization schedule and pay it off in a period of years so there will be money available for new equipment and in this case if we don't use these vehicles we can't afford to store them.

MR. DIEHL: Will you eventually auction this off?

MR. ARNBERGER: This might happen if it is actually declared surplus.

MR. MCNEECE: I should think the Town of Provincetown could use this type of equipment for shuttle service between the parking lot and the town.

MR. ARNBERGER: We are not quite ready to try this experiment in the Seashore between the parking lot and the beach, however. One other big problem has been the placement of staff people. Most of the staff members here are transferred to new assignments throughout the system, Lake Mead National Recreation Area, Zion National Park, Morristown National Historical Park, and others are being incorporated in our staff here at Cape Cod National Seashore.

MR. NICKERSON: How many poeple will there be on the Job Corps payroll after June 28?

MR. ARNBERGER: We have put in an estimate of needed funds for two caretakers and a maintenanceman. So far we haven't got the money but as soon as we are assured it is available we will pick up two people on a temporary assignment for eight hour shifts for night duty only. We will use a Ranger patrol for daytime security and a maintenanceman to keep the place pounded together.

MR. NICKERSON: My Company got the name of two people who were looking for work; one came in, the other didn't. The one who came in already had a job.

MR. CHILD: Are you keeping Warren Perry and Joe Collinson?

MR. ARNBERGER: Joe Collinson is expected to get an appointment as a

carpenter at the North Truro Air Force Station. Warren Perry has "bumping" rights to Foreman I. He will have to move to a Laborer position, and the Laborer to a temporary position. So that is what is going to happen, and even though the title and job may change, they will save their salary for a period of two years, and if final adjustments haven't been worked out by then, they could drop back to the salary called for by that particular job at that time. This has been a real game of ...

MR. NICKERSON: Easy going in - tough coming out.

MR. ARNBERGER: (Continuing Progress Report) I have been designated to coordinate proposals for utilization of the Job Corps Center facilities. These proposals will be forwarded to our Washington Office for consideration by higher authority including possibly OEO and the Department of Labor, who are involved with the actual ownership of the structures themselves. So far a number of suggestions have been received as follows:

1. A day school for handicapped children.
2. An environmental education facility for NEED-type education activities.
3. A police cadet training school, which is a specialized Job Corps activity.
4. A State forestry camp which would be an expansion of the existing forestry camp at Nickerson State Park.

5. Possible remodeling of one or two of the barracks for housing of Seashore seasonal personnel.

6. A headquarters for the Wellfleet Police Department and possibly for the storage of some Wellfleet fire equipment.

MR. NICKERSON: What is the offical name of the State forestry camp?

MR. BEAN: The word "youth" is in there somewhere.

(Note: Massachusetts Division of Youth Services Stephen L. French Forestry Camp)

MR. ARNBERGER: I have had nothing official from the State. There has been an exchange between Senator Kennedy and the National Park Service in Washington in which he has said this subject has been made known to him by Massachusetts State Senator Kelley, and the Service simply replied in a non-committal vein that it was too soon to be committing Job Corps facilities until all possibilities had been surveyed. I have been instructed to contact the State Government; I don't know what section, unless you have suggestions, but I think I will ask Governor Sargent what branches would be interested, and who he would suggest I get in touch with. The memorandums I have received indicate that all proposals are supposed to be in by August 10.

MR. NICKERSON: Have you any other use as part of the Seashore function for other than the buildings for some of your seasonal personnel?

MR. ARNBERGER: Not that I can envision at this time.

MR. NICKERSON: From time to time when you have money you will

presumably continue to pick up residential properties within the boundary, so that you will have a small stockpile of living quarters.

MR. ARNBERGER: I think we will have a stockpile of living quarters for some time to come, just on the basis of what we have now.

MR. NICKERSON: Would you house them if housing is available?

MR. ARNBERGER: Yes.

MR. NICKERSON: Is he charged rent?

MRS. WILES: The Government should be paying taxes to the town of Wellfleet for these things.

MR. NICKERSON: They should if they are collecting rent.

MRS. WILES: They certainly should.

MR. DIEHL: Have they thought of using the Job Corps Center for a Medical Center?

MRS. WILES: They wouldn't let them have a medical center. They tried to get one before. Now they are expanding, no thanks to the Government.

MR. ARNBERGER: (Continuing with Progress Report) All facilities at the Seashore are now on a seven day week schedule ...

MRS. WILES: I don't get this "police training". You said this was part of the Job Corps?

MR. ARNBERGER: It is a Police Cadet training school.

MRS. WILES: At the Job Corps?

MR. ARNBERGER: It is sponsored by the Job Corps.

MRS. WILES: I can't understand how these ignorant people, who haven't been beyond the fourth grade in school are suitable.

MR. ARNBERGER: Because many, by virtue of the Job Corps training, are at the eighth grade equivalent.

MRS. WILES: I should think it would take more than an eighth grade education.

MR. ARNBERGER: I am not qualified to judge what it takes, but graduates of this school have been placed on large municipal police forces, apparently with very successful results.

MRS. WILES: I think that is something that time will take care of. It has to have the test of time.

MR. ARNBERGER: (Continuing Progress Report) We have a few seasonal employees on duty now which has made it possible to operate on extended hours during the weekends. The balance of our seasonal employees will enter on duty starting June 25; and from the 26th through July 2 training and orientation sessions for new personnel will be underway. Full summer operation will commence July 3.

MR. NICKERSON: It would seem to me that in planning for 1970 it would be highly desirable to start a week earlier than you have.

MR. ARNBERGER: I agree and if funds permit we will do this. Unfortunately this year the funds didn't. This is hard, cold fact. We did not have the money.

MR. BEAN: This is about two weeks later than in the past. We normally

close right after Labor Day, except on weekends.

MR. NICKERSON: Because of this timing, certainly people won't have the training they need until the heavy weekend travel is actually here.

MR. BEAN: The one and only redeeming feature is that there are quite a few returning from former years.

MR. NICKERSON: The difficulty is that they start right in on the heavy days. I was thinking from the point of view of the visitor and the image which they could create in the public mind of the Park as a whole. In a business operation you would want your crew on a trial run instead of starting them in on a peak load day.

MR. ARNBERGER: You are absolutely correct. We have had to operate in this manner because of stringency of financing, the shortage of funds available to pay for these people.

MR. NICKERSON: At least it seems these key people should be here before the peak load.

MR. ARNBERGER: We have some, as I mentioned before. How many Ben?

MR. BEAN: Six or seven or eight Rangers, since May 18.

MR. ARNBERGER: Many of them have been working here for the past five or six years. They can fit in quickly, but I would still agree with you that we need to get them on somewhat earlier, and keep them on somewhat later. (Continuing Progress Report) Travel this year, probably because of the extremely fine Spring weather, is considerably

ahead of 1968. There has also been an increase in law enforcement problems, particularly car clouting in the Provincetown-Truro areas. Seashore Rangers have devoted special attention to car clouting and as a result four arrests have been made, and we are awaiting Court action. Unfortunately additional car clouts have taken place after the arrests, so other individuals are involved and the investigation is continuing.

MR. NICKERSON: What is car clouting?

MR. ARNBERGER: Breaking into cars and stealing things.

MR. NICKERSON: These car clouters are probably people of local origin.

MR. ARNBERGER: They are not local people.

MR. BEAN: Among those apprehended one was from Boston and one from Albany, New York.

MR. ARNBERGER: (Continuing Progress Report) You will be interested in knowing that the concert by Pete Seeger, sponsored by the Provincetown Symphony Association, scheduled for July 5 at the Province Lands amphitheatre, is being moved to the Provincetown Town Hall. This is due to the fact that the Symphony Association was not able to arrange for sufficient Special Police coverage which would be required had the program been presented at the amphitheater.

MRS. WILES: Are they still going to have that program? Let me tell you something about Pete Seeger. The Park was going to have him - I think it is time we stopped encouraging these Communists (reads from some

unidentified material.) I think it is wrong for the United States government to have anybody unless they know their background give anything in the Park. Here we have our boys fighting and here the Government was going to let him in to their Visitor Center there at Race Point. I think it is a disgrace to the Government, there is no excuse for it. I think it is time ordinary people like you and I lift up our voices, and if you want letters of comment I can read them to you.

MR. MCNEECE: That is all settled now.

MRS. WILES: I know. But it isn't the fault of the Government that he isn't going to be there.

MR. ARNBERGER: (Continuing Progress Report) Another item which will be of interest to you - on July 9 and 10 we will be hosting a meeting of the Northeast Field Committee. I believe they have met here before on several occasions.

Also, as mentioned at the last Advisory Commission meeting, a Special Use Permit has been issued authorizing use of certain Government property by the Town of Wellfleet in connection with the Newcomb Hollow town beach. The permit has been signed by the Wellfleet Board of Selectmen and is now in effect.

MRS. WILES: I would like to make a comment on that. The Land Exchange Committee was not consulted on this thing at all, and I feel that the Land Exchange Committee was appointed by the Town to do this,

and I feel that they have simply gone over our heads; probably they would rather deal with someone else, and we certainly don't approve of it.

MR. NICKERSON: Isn't that something for the Town to determine rather than the Park Service?

MRS. WILES: The Land Exchange Committee were supposed to bring these things in for the people to consider. We have not been consulted and they have not had the courtesy of asking us to come to their meetings and they are overstepping themselves, and we do not approve of what they are doing.

MR. NICKERSON: My point is that as far as the Park Service is concerned it is up to the town and ...

MRS. WILES: (Indistinguishable comment)

MR. ARNBERGER: I have another thing I would like to do. This is something that has been hanging fire since last January. It is a distinct pleasure for me to present to Josiah Child a formal Certificate as a Distinguished Associate of the Eastern National Park and Monument Association.

MR. CHILD: Well, thank you very much, but I don't know what I have done to deserve this.

MR. ARNBERGER: This Certificate is awarded to you for your signal service and strong support as a Board member of the Massachusetts Chapter. (Reads Mr. M. O. Anderson's letter accompanying the Certificate)

MR. CHILD: I don't know why I deserve it; I am a little embarrased about it. I think Bob Gibbs arranged for my membership and then he put me up as a member of the Board of Directors of the Massachusetts Chapter. One meeting I arrived late, and discovered I has been elected Vice-Chairman!

MR. MCNEECE: Who are the Northeast Field Committee?

MR. ARNBERGER: It is composed of representatives of the Bureau of Commercial Fisheries, Federal Water Pollution Control Administration, Bureau of Outdoor Recreation, Bureau of Sport Fisheries and Wildlife, and others.

MR. NICKERSON: What are you going to do with them?

MR. ARNBERGER: Nothing in particular aside from providing them with a meeting room.

MR. NICKERSON: They will want a field trip I assume.

MR. ARNBERGER: I don't think so, they have been here more than once before and know the area rather well.

Item 5. Hunting Regulations - Cedarbank area

MR. NICKERSON: What about hunting regulations?

MR. ARNBERGER: This is an item which we did not have sufficient time to cover at the last meeting. You are familiar with the situation; we thought there should be something in the record to indicate your familiarity with the proposal and your view.

MR. NICKERSON: What would you want to do, or don't you know?

MR. ARNBERGER: We would like to close the so-called Cedarbank area to hunting, just as other heavy recreation-use areas have been closed.

MR. DIEHL: Where is this?

MR. NICKERSON: Between the Visitor Center and the Nauset Coast Guard Station. There is a bike trail through there and on the bank there are residences.

MR. CHASE: Would that include hunting waterfowl?

MR. ARNBERGER: No.

MR. NICKERSON: You want to close this area on the grounds of the heavy utilization by bicycles and pedestrians on the trails?

MR. ARNBERGER: Yes, because of the increasing use.

MR. MCNEECE: Is this going to happen in any other areas?

MR. ARNBERGER: I can conceive this at some future date over near the Bayside Visitor Center and trails.

MR. NICKERSON: Is hunting permitted on Great Island?

MR. ARNBERGER: Yes.

MR. DIEHL: What types? Deer for one week and upland game?

MR. BEAN: The over-all season October to February for rabbits and upland game. It comes in the winter season, but there are more families in residence in the Cedarbank area during the winter than there were formerly. This is not likely to occur at other places where ...

MRS. WILES: That would be close to the Gull Pond area because there

are people there.

MR. NICKERSON: There is nothing to prevent people from shooting rabbits and other game on their own property.

MR. ARNBERGER: There have been no objections from the Massachusetts Division of Fish and Game, and preliminary contacts with the Nauset Rod and Gun Club seem to indicate there would be no problem. They suggested we meet with the residents in the area and talk it over with them.

MR. NICKERSON: I think you should go on with that recommendation. Do you want an expression from the Commission?

MRS. WILES: Why don't we wait until they have talked with the local residents?

MR. NICKERSON: We haven't got a specific problem have we?

MR. CHILD: It sounds sensible to eliminate this area described from hunting. I don't see why we can't go along with that.

MR. CHASE: I don't think there will be any trouble with public relations.

MR. NICKERSON: You would simply post it, wouldn't you?

MR. ARNBERGER: Yes, just as we post the nature trails, for the protection of the public.

MR. NICKERSON: I think it should be closed, but before doing so you should be sure that there is no real public objection to the idea, and if that should develop, you can meet it and adjust to it.

MR. CHILD: I think it might be a good idea to talk with the Selectmen.

MR. ARNBERGER: We have no objection to meeting with the Selectmen.

MR. NICKERSON: I think as a Commission we should not go on record now one way or another, but having suggested you take these steps, and after having taken them that you come back and let us know, and then presumably we should be able, in the light of there being no objection, to agree; but let's be sure we move with caution.

MR. ARNBERGER: We will follow up on that and let you know.

Item 6. Ocean Preserves

MR. MCNEECE: There is still the question of our protecting the land from Provincetown to Monomoy without protecting the waters that went along with the land. It just seems to me that perhaps some effort should be made. It is a question of whether or not it is feasible and desirable and if so what means should be followed to accomplish it. What are the reactions of this Commission, what suggestions it may have etc. That is the ...

MR. NICKERSON: Isn't this to a considerable extent a problem within the Interior Department, and is the Park Service interested in protecting land and oil deposits offshore. It seems to me that there is a certain amount of conflict of interest.

MR. ARNBERGER: This is one of the traditional problems of the entire Department of Interior.

MR. DIEHL: What is this I read about the possibility of the state of

Maine going to the Supreme Court to claim boundaries 100 miles out to sea?

MR. MCNEECE: From information I have, Massachusetts and Maine may have a chance of proving ownership 100 miles or whatever it is; however, with this conflict of interest within the Interior Department it appears to me that the only way you are going to acquire actual protection of the waters, is an Act of Congress, not through the Interior Department; so there will have to be legislation filed if this is a desirable objective. It is not only the question of oil, but the mining of gravel and sand, and many things yet unknown may develop in the industrial use of our waters. I feel that the view looking off from any point along here is of terrific value to the Seashore, and that view should not be contaminated by any industrial structures, so that at least for as far as you can see, there should be no non-conforming use; that the uses should be limited to what are presently enjoyable, recreation, commercial fishing, etc. If this is a desirable objective it seems to me that some action should be initiated. It is a question of by whom, through what means, whether we should turn this over to Avalon and Old Dominion Funds as they did with the establishment of the National Seashore, or go directly to our Congressional Delegation with the problem.

MR. DIEHL: Has any legislation been filed?

MR. MCNEECE: The only thing that has been filed is that Marine

Sanctuary Bill which Congressman Keith filed last year, and which is now in limbo. That of course took in the whole of the Georges Banks and was oriented mostly to the protection of commercial fishing grounds. I have in mind something more toward the protection of recreational and natural values because the Marine Sanctuary Bill has not had the follow up and the pressure in back of it for it to get resolved one way or another. I am a little bit discouraged about the prospects of getting the thing discussed here or accomplished through the same channels. Unless we could get a great number of the Massachusetts Delegation and Senators Brooke and Kennedy behind it it hasn't a chance of success. The President's Committee on Marine Resources and Engineering issued a report in January in which this Committee plus other top Committees which have studied marine environment potentials recommended that there be coastal zoning. The Committees have both admitted there is not yet sufficient scientific knowledge of the ocean, particularly the estuaries and coastal zones to make a definite "yes" or "no" on any of the problems, so where we go I do not know, but we do have the recommendation of the top men in the field that we go slow and that we do study the ocean near shore zones particularly, and give plenty of thought to the recreation needs and the natural values. Why shouldn't we take the advice of the top men who have devoted time and thought to that? Has anyone read the report released in January?

MRS. WILES: Take the advice of whom?

MR. MCNEECE: The Committee named by former President Johnson to study ocean environment and its potential for industrial purposes, facilities, food, recreation needs. That study was quite thorough and conducted by top men in the field and the report was issued in January. It is a pretty bulky report, but they devoted a whole chapter to management of the coastal zone and reading that chapter you can just relate it to Cape Cod here, and see that Cape Cod could very easily be termed a zone that should be protected for future scientific studies, and kept in its natural state so that it might be combined with other areas of the coast which are being considered for this purpose.

MR. NICKERSON: What would you think of this Committee asking the Park Service for what steps they envision on this line for protection of Cape Cod against pollution, either aesthetic or physical, by virtue of the adjacent coastal zone.

MR. MCNEECE: You will ask the Department of the Interior?

MR. NICKERSON: That is the trouble.

MR. DIEHL: Why don't we pass a resolution and pass it on to the Senator from the District to file the legislation recommended by the Committee's report. Start from here. We can do that on our own without getting the National Park Service involved.

MR. NICKERSON: They are going to be in the position of bucking something

in their own department.

MRS. WILES: Perhaps if the oil interests had to pay damages and pay for all the losses these people had sustained more ...

MR. NICKERSON: That isn't going to return all the things that have been lost.

MR. DIEHL: How about a resolution that this Commission go on record as asking support from our Senators for supporting or filing legislation to protect Cape Cod.

MR. NICKERSON: Just the Senators? You have one from each party.

MR. DIEHL: This is just a way to get a leg in on the publicity.

MR. CHASE: Why not the Congressional Delegation. I had a party a short time ago tell me that if the whole Massachusetts Congressional Delegation had been strong enough on the money question, you would be pretty sure of having it, but they have been too non-committal about it.

It was moved by a Commission member, seconded and VOTED that the Chairman be instructed to write to the entire Massachusetts Congressional Delegation urging them to file or support legislation for the protection of the waters off Cape Cod.

MR. NICKERSON: It seems to me that this is a clear cut case where the Secretary of the Commission should write a letter, but I think it should go out over the signature of the Chairman, and cover the aspects of pollution, both aesthetic and physical, and be along the the

lines suggested in the report. Bob (McNeece) why don't you draft this letter and have it typed double space and send a copy to each member of the Commission asking for their comments and put a deadline for getting it back to you.

MR. DIEHL: You two decide.

MRS. WILES: That is fine with me.

MR. NICKERSON: Well then Bob (McNeece), you draft the letter and we will go over it together. We will make it plain that the letter is being sent to the entire Massachusetts Congressional Delegation.

Item 7. Scientific Advisory Committee

MR. NICKERSON: Have they met?

MR. ARNBERGER: Yes, we had a meeting last Saturday afternoon, seven members of the Committee and guests visited Pilgrim Lake and vicinity particularly the control structure at the Lake and the dune area between Pilgrim Lake and the Atlantic Ocean. Bob Taylor prepared a very good history of Pilgrim Lake covering the past 100 years.

MR. CHILD: I thought this was extremely well done. I learned a lot about Pilgrim Lake from this material.

MR. DIEHL: I think it would be a good idea if each member of this Commission could be provided with a copy.

MR. ARNBERGER: Everyone was quite convinced that we should take steps to preserve the lake. This means extensive and expensive grass planting which is in the program three years from now. The

group felt we might try raising the level of the lake six to seven feet. This could be done very easily by dropping another board in the control. This is a most important recommendation; we really don't know enough about the depth of the lake and there are many things we don't know about water management here and it is recommended we get research underway which would answer some of these questions. Dr. Nickerson is going to do something about studying this. It is somewhat comforting to me to have this group come up with the same answers.

MR. NICKERSON: I was impressed by the number and quality of the group. They are all top notch people in their fields.

MR. DIEHL: What is the present depth of the lake?

MR. ARNBERGER: Bob Taylor says the average depth is four feet; from nothing to nine feet based on old reports. I wish Oscar Doane of the Cape Cod Mosquito Control Project had been at the meeting. He was invited but was unable to come.

MR. NICKERSON: Your relationship with the Mosquito Control Project is ok? No problems or conflicts?

MR. ARNBERGER: I think so far we have presented our mutual interests pretty well and are in agreement. We are ready to sit down with Mr. Doane and discuss a cooperative agreement which is presently in draft form.

MR. NICKERSON: You would go to Mr. Doane first, and then to the Commissioners?

MR. CHASE: I would think you should go over this with Oscar first to see if there are any technical questions or problems which he might raise. I think the Commissioners would go along with him on almost any detail.

MR. ARNBERGER: I think the Commissioners who met with us learned quite a bit in that meeting.

MR. CHILD: In that report on Pilgrim Lake it says that alewives were introduced a month ago; presumably they will go out, are they going to put in ladders?

MR. ARNBERGER: They come up through the culvert and up the ditch and over the control structure. One other thing - of course the alewives were put in to hopefully solve the midge problem since we had had lots of complaints. The midges disappeared the next day, but they came back again early this week. On inspection we found that the lee sides of the building walls in the vicinity were covered with them. We have conferred with the Public Health Service and determined that they are not a health hazard; they do not bite.

MR. DIEHL: Can the Mosquito Control Project people take care of this?

MR. ARNBERGER: No, and they tell all the complainants that this is a National Seashore responsibility.

MR. MCNEECE: We overlooked one fact in our letter about the proposed ocean preserve, that is the State government.

MR. NICKERSON: Where should we address a letter to them?

MR. DIEHL: The Governor should get the letter. He can pass it on to Yasi or Brownell as he wishes.

MR. NICKERSON: We will add that to the list of addressees.

Item 8. Proposed Bicycle Trail Connection High Head - Gov. Prence Motel

MR. ARNBERGER: I had an inquiry from Del Johnson discussing the possibility of getting a temporary hookup from the Governor Prence Motel to the High Head bicycle trail, about a two mile section would be involved. He was quite enthusiastic and thought this would be very desirable for his guests; they have to go out on Highway 6 or via the Head of the Meadow Road, the safety hazards are obvious. We checked this out on the ground and came up with one suggested route on Seashore lands. Then we met with Mr. Johnson's son Fred to see what they had in mind. They had something a little different in mind as they suggested utilizing some of the old proprietors roads not entirely on Seashore land so his guests could get down to the Head of the Meadow trail. There would probably be no big objection to this.

(Mr. Bean produces a sketch which is studied by the Commission)

MR. ARNBERGER: This trail is over an area interspersed with privately owned lands. Our suggestion is entirely on Seashore property and this would involve quite a bit of construction.

MR. DIEHL: Would this entail any cost to the National Park Service? Would you have to do any of the work?

MR. CHASE: It would start at his private property?

MR. ARNBERGER: This is one thing I talked to him about. He was agreeable to the public going through his motel.

MR. BEAN: He would have bicycles to rent and it would give some use to our bicycle trail.

MR. ARNBERGER: Until we can go ahead with some land acquisition we can't get that two miles hooked up to our system.

MR. CHILD: It would be a great thing to have it connected up. I would be enthusiastic about if the general public can use it.

MR. ARNBERGER: Inevitably it is going to accrue mostly to the benefit of Mr. Johnson at no cost to us.

MR. NICKERSON: Why don't you write him a letter?

MR. DIEHL: Does he have to get a concessioner's license for bikes, or has he been renting bikes?

MR. BEAN: The situation is similar to the Provincetown Airport.

MR. NICKERSON: Why not write Mr. Johnson a letter and say that the Park Service has no objection to his proposal to connect to our existing bicycle trail from the Governor Prence Motel under the following conditions: 1. It is open to the public generally. 2. There is a public connection to U.S. Route #6. 3. Whatever is done is done at your own expense. 4. You absolve the Park Service from any responsibility in connection with it. 5. This would be revocable on 60 days notice on our part at any time. 6. This is not necessarily a permanent part of the system, but a temporary arrangement pending completion of the

bicycle trail system - purely experimental, revocable on 60 days notice.

MR. CHILD: Perhaps he does have to get a permit from the Town of Truro or from the Seashore to rent bicycles - is this another non-conforming use?

MR. NICKERSON: I would think we should give him permission. The chances are he would be able to do it after the fact.

MR. ARNBERGER: I will check this aspect out. If you agree, and the indications are that you do after having reviewed it, and that you think it is acceptable under these conditions.

MRS. WILES: May I ask a question about the Surfside Colony? Wouldn't that be the same as Chellise Cardinals', and they wouldn't be subject to condemnation?

MR. NICKERSON: Apparently their home is exempt from condemnation as a residential property built before the cut-off date and therefore "improved property". They have chosen to go on the assumption that the home is exempt, and that the rental units are a commercial enterprise. It is quite possible that in the future they would want to sell or retain the cottage colony or the home separately. Residential and commercial properties are not always put into one package.

MR. ARNBERGER: We think this certificate should be made to expire at the same date, December 1973 as others in the same category.

MR. NICKERSON: My assumption is you could renew them automatically.

MR. MCNEECE: The Commission would rather review them all in one year.

Item 10. Agenda Items and Date for Next Meeting

Following discussion it was determined that the next meeting of the Commission would be held on September 5, subject to an earlier call. The Agenda for the meeting to be determined by the Commission Chairman and Seashore Superintendent.

Item 11. New Business

No new business appearing the meeting adjourned at 4 p.m.

(For Administrative Use Only)

M I N U T E S

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

September 5, 1969

Eighty-first Meeting

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-first Meeting

September 5, 1969

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	1969 Summer Season Operation
6.	Over-Sand Vehicle Use
7.	Utilization of Wellfleet JCCCC
8.	Preliminary Plan Review: a. Expansion of Dune Parking Area b. Comfort Station, Province Lands Visitor Center
9.	Agenda Items and Date for Next Meeting
10.	New Business

The eighty-first meeting of the Cape Cod National Seashore Advisory Commission was held on September 5, 1969 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Leo E. Diehl, Vice Chairman	Secretary of the Interior
Robert A. McNeece, Secretary	Town of Chatham
John W. Carleton	Town of Truro
Ralph A. Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Nathan Malchman	Town of Provincetown

OTHERS National Park Service, US Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Larry J. Tillman, Supv. Park Naturalist " " " "
William C. Brown, Actg. Chief Ranger " " " "
Richard M. Strange, North Dist. " " " " "
Lyndell Baldwin, Secretary " " " "

Absent Commission members: Arthur W. Brownell (Commonwealth of Massachusetts); Gaston Norgeot (Town of Orleans); Esther Wiles, (Town of Wellfleet).

The meeting was called to order at 1:45 p.m. by Chairman Nickerson.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of previous meeting

It was moved, seconded and VOTED to approve the Minutes as printed.

Item 3. Communications received by the Commission

MR. NICKERSON: I believe all of you received a copy of the following letter which Bob McNeece wrote and I edited slightly and signed. This was sent to Governor Sargent of Massachusetts and all members of the Massachusetts Congressional Delegation on August 4:

> "The Cape Cod National Seashore Advisory Commission has instructed me to write the Massachusetts Congressional Delegation and the Governor of our Commonwealth urging that legislation be filed and supported to preserve an area of water and underwater land off the Seashore for the purposes for which the Seashore itself was created -- namely, to preserve, unspoiled, a coastal and shoreline area for its varied cultural, scenic, historic, ecological, scientific and recreational values.
>
> "With the rapid strides being made in the techniques and equipment for exploiting the sea and the undersea lands, the Commission is concerned lest industrial or commercial uses be started off the Seashore before protective measures are taken. The results could be devastating both to the sea and the shore. It would seem logical and essential that a specific area of offshore water and submerged lands be defined to be preserved for the same purposes and uses for which the coastal land itself is being acquired. The sea and the shore are inseparable. Only together as a unitized, inspirational environment did they justify the creation of the National Seashore.
>
> The Cape Cod National Seashore was established by an Act of Congress. Until Congressional action is taken to protect an adequate offshore area, the intent of the act will not have been completely fulfilled. We shall have preserved the Seashore, but not the sea.

"Items in the press indicate that studies are being undertaken to determine the feasibility of preserving ocean areas for their natural values. This is hopeful, but there should be legislation now which protects our offshore area until studies are completed. The National Seashore Act, introduced in 1959 and enacted in 1961, wisely anticipated the possibility of injurious development while the matter was being studied, by declaring in effect, that no further development should take place within the Seashore after September 1, 1959. The same foresight should be applied to the sea and its submerged lands. We believe that legislation should be filed immediately that would protect the ocean area seaward of the bounds of the Cape Cod National Seashore with the provision that no industrial or commercial development be permitted pending disposition of this legislation.

"This off-shore area should be of sufficient size from land -- perhaps 30 miles wide -- so that no commercial or industrial structure could contaminate the visible horizon. This would also permit interception of any oil resulting from tanker or oil well accidents from reaching our beaches and marshes. An accident such as occurred off Santa Barbara should never be risked off Cape Cod.

"In closing, I respectfully call your attention to pertinent references to this subject contained in the report of the Commission on Marine Science, Engineering and Resources authorized by Public Law 89-454 enacted by Congress in 1966.

> '"Today, man's damage to the environment too often is ignored because of immediate economic advantage. To maximize the present economy at the expense of the future is to perpetuate the pattern of previous generations, whose sins against the planet we have inherited.
>
> '"If adequately protected, the sea and shoreline can provide unique and valuable opportunities for recreation.

> The growth of the country's population, most pronounced in urban areas along the shoreline, and the increased wealth and leisure of many of our people, are creating inexorable pressures for access to the sea. Contamination or destruction of beach, marsh, waterway and shoreline aggravate these pressures by denying use of the sea and shore to a growing population.'
>
> "Congress asked for this advice. It has been given by qualified experts. I respectfully submit that it would be sheer folly not to heed it. The Cape Cod National Seashore Advisory Commission believes it would be remiss in its responsibility to the National Park Service and the American Public if it did not call this grave matter to your attention.
>
> "We urge that immediate action be taken to afford complete protection to this priceless natural resource."

Perhaps you would like to hear what our Senators have had to say in reply. Senator Kennedy writes as follows:

> "Thank you for your letter of August 4, concerning new legislation for the Cape Cod National Seashore.
>
> "I want you to know that I share your interest and concern in the matter outlined in your letter. I assure you that I will look into this matter to determine the need for new legislation and if it is indicated I will be happy to sponsor it in the Senate.
>
> "I will be in touch with you again as soon as a decision is reached and I thank you again for bringing this matter to my attention."

Senator Brooke writes as follows:

> "I want to take this opportunity to acknowledge with thanks your letter of August 5th regarding the possibility of legislation to protect the submerged lands in and around the Cape Cod National Seashore.

"I will be happy to examine the possibility of introducing legislation along the lines that you have suggested, and have already started the wheels turning to see if we can come up with a suitable bill.

"You may be sure that you will be hearing from me further in this regard."

I had a reply from Speaker McCormack which was merely an acknowledgement of the letter, also a reply from Congressman Conte.

Congressman Keith has replied as follows:

"Thank you for your recent letter, urging me to file legislation to protect the off-shore areas near the Seashore from inappropriate exploitation.

"As you know, in the past two years I have filed legislation calling for establishment of "marine sanctuaries" off our coasts. This year I am considering filing a similar bill, but with several innovative aspects.

"This new bill, the Marine Sanctuaries Study Act of 1969, would call on the Secretary of the Interior to make a study of how best to establish a protective structure of our offshore areas, from tidelands to far seward areas.

"Within two years he would be required to report on the use and value of the areas; the potential alternative uses; and the most effective means of reserving and developing them properly without endangering natural and scenic values.

"In addition, he would be required to promulgate within six months regulations governing drilling or oil shipping in such waters. These regulations would take precedence over any state law, unless the state's statute were stronger.

"I would appreciate your comment on this proposed bill, and have enclosed a copy of it for your information.

"I intend to continue to press for legislative action in this field, and for stiffer administrative

safeguards as well. As you say, the sea and the shore are inseperable: it is my goal to have them both adequately protected, and I appreciate your expression of support for such action."

Congressman Burke writes:

"This will acknowledge and thank you for your letter of recent date expressing your support of legislation to protect an adequate offshore area of the Cape Cod National Seashore.

"I want to assure you that should any measures come before the House dealing with this matter, your thoughts will be well before me and will receive my sympathetic support.

"Thanking you for taking the time to contact me and with every good wish and kindest regards."

Congressman Donohue writes:

"I am sorry to have been unavoidably delayed in replying to your correspondence of August 4, last, but you may rest assured that your views and recommendations, representative of your Commission, for the initiation and approval of legislation to preserve an additional area of water and underwater land off the Cape Cod National Seashore, will continue, as in the past, to be accorded my own individual and cooperative support, with the delegation here.

"Thank you for taking the time to write me on this vitally important subject, and with best personal wishes."

MR. DIEHL: They are not talking about the same thing we are writing about.

MR. NICKERSON: Probably you would like to have me read the copy of the bill which Congressman Keith enclosed with his letter.

(Reads)

"A BILL To authorize the study of certain portions of the tidelands, Outer Continental Shelf, and of certain other lands and waters as marine sanctuaries, and for other purposes.

"Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as' "The Marine Sanctuaries Study Act of 1969".'

"Sec. 2. Congress finds and declares that the tidelands, Outer Continental Shelf, seaward areas, and land and waters of the Great Lakes are rich in a variety of natural, commercial, recreational, esthetic, and other resources of immediate and potential value to the present and future generations of Americans; that many of these areas are in danger of damage or destruction by commercial and industrial development; and that it is the policy of Congress, through a system of marine sanctuaries, to preserve, protect, encourage balanced use and,where possible, restore, and make accessible for the benefit of all the people, selected parts of the Nation's natural tidelands, Outer Continental Shelf, seaward areas, and land and waters of the Great Lakes, which are valuable for sport and commercial fishing, wildlife conservation, outdoor recreation, and scenic beauty.

"Sec. 3. (a) In furtherance of this policy, the Secretary of the Interior shall study, investigate and formulate recommendations on the most feasible and desirable means of establishing portions of the Nation's tidelands, Outer Continental Shelf, seaward areas, and land and waters of the Great Lakes as marine sanctuaries.

"(b) The Secretary shall cooperate and consult with other interested Federal agencies as well as other interested public and private organizations and shall coordinate his studies, to the extent feasible, with all other applicable planning activities related to the areas under consideration.

"(c) In conducting the studies, the Secretary shall schedule hearings in areas contiguous to the proposed sanctuary sites, for the purposes of

receiving views on the establishment of such marine sanctuaries.

"Sec. 4. The Secretary of the Interior shall submit to the Congress through the President within two years after the date of enactment of this Act a report of his findings and recommendations, including such legislation as he deems appropriate. The Secretary's report shall contain, but not be limited to, findings with respect to: (1) the sport and commercial fishing, wildlife conservation, recreation, scenic beauty, and marine ecological research values of such tidelands, Outer Continental Shelf, seaward areas, and land and waters of the Great Lakes; (2) the potential alternative beneficial uses of these waters, taking into consideration mining, agriculture, and transport activities, including pollution, upon these regions; (3) the most effective means for reserving and developing properly these regions without endangering their esthetic and other values set forth in clause (1); (4) the most feasible and desirable means of creating a national system of marine sanctuaries.

"Sec. 5. The Secretary of the Interior shall consult with the Secretary of State regarding the need for international agreements where potential marine sanctuaries extend into international waters contiguous to the territorial waters of the United States, or lie wholly within international waters.

"Sec. 6. (a) The Secretary of the Interior shall establish standards which shall be applicable to any drilling, prospecting, mining, extraction, or other disposition of oil or gas located under any of the navigable waters of the United States, including the transportation of such oil or gas by pipeline beneath such waters. Such standards shall be for the purpose of insuring that no damage to, or loss of, any wildlife or wildlife resources or pollution of the navigable waters of the United States will result from any such activity. The initial standards established in accordance with this section shall be established within six months after the date of enactment of this section. Such standards shall be applicable to all of the departments, agencies, and instrumentalities of the Federal Government, and,

except as otherwise provided in this section, in the case of any submerged lands within the jurisdiction of the States, to the States and their agencies, including any person having any license, permit, or other authorization from such State or agency for any such activity with respect to any of such submerged lands.

"(b) If a State establishes within one year after the date that a Federal standard is established under this Act its own standard with respect to the activity covered by such Federal standard, such standard shall be applicable to such activity within the jurisdiction of such State if within such one-year period the Secretary, after public hearing, determines that such State standard is equal to or more stringent than the Federal standard established under this section with respect to such activity and that there are adequate procedures for the State to enforce such standard, then such State standard shall apply to such activity within the State's jurisdiction, and the Federal standard shall not apply. If he determines that such State standard is not as stringent as the Federal standard, then the Federal standard shall apply to such activity in such State.

"(c) Whenever a State's standard is applicable within the jurisdiction of that State it shall continue to be applicable until the Secretary, after public hearing, determines that it is not as stringent as the comparable Federal standard. He shall review all of the standards of each State for this purpose at least once each calendar year.

"(d) The Secretary is authorized to issue new standards and to amend existing standards from time to time as he determines necessary, and such new or amended standards shall be considered as initial standards for the purpose of their application to the States under this section.

"(e) Whoever violates any standard established under this section shall be liable to a civil penalty of not more than $10,000 for each such violation. In the case of a continuing violation, each day of violation shall be considered as a

separate offense for the purposes of this subsection. The Secretary may assess and may mitigate, remit or compromise any such penalty. In taking any penalty action, the gravity of the violation, and the demonstrated good faith of the person charged in attempting to achieve rapid compliance after notification of a violation, shall be considered by the Secretary.

"(f) The district courts of the United States shall have jurisdiction to restrain violations of standards and regulations established under this section. Actions to restrain such violations shall be bought by, and in, the name of the United States. In case of contumacy or refusal to obey a subpena upon any person under this subsection, the district court of the United States for any district in which such person is found or resides or transacts business, upon application by the United States and after notice to such person, shall have jurisdiction to issue an order requiring such person to appear and give testimony or to appear and produce documents, and any failure to obey such order of the court may be punished by such court as a contempt thereof.

"(g) Every department, agency, and instrumentality of the Federal Government and of the States, and every person applying for a license, permit, or other authorization from the United States or from any State to drill, prospect, mine, extract, or otherwise dispose of any oil or gas located under any of the navigable waters of the United States shall establish and maintain such records, make such reports, and provide such information as the Secretary may reasonably require to assist him in establishing standards
under this section and in determining whether such department, agency, instrumentality, or person has acted or is acting in compliance with this section and shall, upon request by the Secretary, permit him at reasonable times to have access to and to copy such records. All information reported to, or otherwise obtained by, such Secretary or his representative pursuant to this subsection which contains or relates to a trade secret or other matter referred to in section 1905 of title 18 of the United States Code shall be considered

confidential for the purposes of that section, except that such information may be disclosed to other officers or employees concerned with carrying out the provisions of this section.

"Sec. 7. For the purposes of this Act --

(1) The term "tidelands" means bays, estuaries, land, and waters within the three-mile territorial limit of the United States.

(2) The term "Outer Continental Shelf" means land and waters extending from the three-mile territorial limit out to the two-hundred-meter depth contour.

(3) The term"seaward areas" means land and waters contiguous to and extending from the two-hundred-meter depth contour."

MR. MCNEECE: He completely missed the point of our letter. This is simply an elaboration of the marine sanctuary bill he filed a couple of years ago. All we want is an Act expressly protecting the waters for certain distances offshore for the same purposes for which the National Seashore is established, so it would seem all he has to do is take the National Seashore Act and define the purposes into new legislation and go on from there, with a description of the area and a description of permitted and non-permitted uses, and that is it. He is covering the whole country. This could be before Congress for ages, but if he had the relatively simple legislation we are seeking it could be wrapped up in a relatively short time. Another thing that is most important is that when the Bill is filed it include the provision that as of a certain date there will be no commercial or industrial uses permitted in this particular area until final

legislation is enacted, which is just the same thing as was done in establishing the National Seashore regarding "improved property". We established a cut-off date in the new legislation. We could do this again and simply extend it to the waters for a distance to be determined after a study of the protection that we need to go with the Seashore. I don't think this Bill you have just read bears any very pertinent relation to what we proposed in our letter to him. Do you think it does?

MR. NICKERSON: Yes, I think it does, but I don't think it is going to get anywhere. I don't think this Bill of his is going to get anywhere because everyone in Texas, Louisiana, California and along the Great Lakes is going to be bucking it.

MR. DIEHL: That is more of an administrative bill than a bill for a local area.

MR. CHASE: Do I understand this Bill has been filed?

MR. NICKERSON: He didn't say so.

MR. CHILD: Your feeling is that this Bill covers the entire country.

MR. MCNEECE: He filed a Bill two years ago - what happened? Not a thing, so we are filing something a little more comprehensive and complicated. Based on past experience, what is going to happen? Nothing. How many additional years before anything is done? With our proposal you can have action within a relatively short time. These Congressmen from other parts of the country, why are they

going to fight this except it might establish a precedent.

MR. NICKERSON: Congressman Conte wrote the following in his letter:

(Reads) "...I have talked with Congressman Hastings Keith about this and was informed that he has introduced legislation, not only in this session of Congress, but in other sessions, that would accomplish what you desire. This proposal is known as the Marine Sanctuaries bill.

"You will also be interested to know that a similar bill has been introduced in the Senate by Senators Kennedy and Brooke..."

MR. MCNEECE: That is the marine sanctuary bill which was filed in the last Session of Congress. I think this is something he proposes to file.

MR. CHILD: What action could we take now? I suggest writing him and saying this takes in too much and it would be much easier to get through Congress if limited to this area.

MR. MCNEECE: I think it might be more effective if we would somehow get the two Senators to file legislation.

MR. NICKERSON: Someone has to draft it and tell them what you want.

MR. CHASE: You will almost have to have a conference.

MR. DIEHL: Go down and talk to their administrative staff, tell them what you want and they will call in a writer and have it put into legal language.

MR. MCNEECE: If we were to do business with them we wouldn't have to do business with the whole delegation.

MR. CHILD: You are the fellow to go down.

MR. MCNEECE: No. They come up this way now and then.

MR. DIEHL: You might as well talk to the administrative staff who will prepare the bill, then sit down with Senators Kennedy and Brooke.

MR. NICKERSON: I don't think there is much to talk with Keith about.

MR. MCNEECE: Will you write and tell him that he has missed the point?

MR. NICKERSON: He was in the area recently. I haven't answered his letter because I thought it should be discussed here first.

MR. MCNEECE: When he was here did he mention our proposition specifically?

MR. NICKERSON: No. There were lots of other things going on. I think you have expressed this better than anyone Bob (McNeece). Would you draft an answer to Congressman Keith and send a copy to Congressmen Kennedy and Brooke, pointing out that his bill doesn't seem to be what we are talking about, although in the same general interest?

MR. CHILD: It is what we are talking about, but too comprehensive.

MR. NICKERSON: I don't think his bill has a chance.

MR. DIEHL: The oil interests all over the country will fight it on account of establishing a precedent.

MR. NICKERSON: But the oil people in Texas, Louisiana, California, etc., have a different case.

MR. MCNEECE: We have a better case on our side I think. The oil interests would be putting themselves in a very bad light if they fought this.

MR. DIEHL: You have outlined what you want in the proposed legislation to Mr. Keith in your letter.

MR. MCNEECE: We said this protection should be to cover the waters and the submerged land for the same purposes as the Seashore.

MR. NICKERSON: Yes. It would seem to me since Bob (McNeece) is so familiar with this that he might be the one to handle the correspondence from this point on.

MR. DIEHL: What are the things he wants to protect: the waters 30 miles or some such distance, depending on what the study says. We certainly want to protect the horizon. We want to protect the waters from pollution; not necessarily entirely from oil alone, but from any industrial or commercial use that would endanger the waters, that is all.

MR. NICKERSON: I know one or two people in the geology business and they feel confident there is oil, but off Georges Banks.

MR. MCNEECE: A Woods Hole scientist said categorically there is no oil within 100 miles; nevertheless within a year another survey unit may come back with a different opinion. Are you taking the word of one scientist or one man's opinion, how do we know what they will turn up on the next survey?

MR. NICKERSON: We don't, but I think the geologists think there is oil in the vicinity.

MR. MCNEECE: There seems to be common agreement there is oil out there.

MR. ARNBERGER: Art Brownell's statement seemed to indicate natural gas

rather than oil.

MR. DIEHL: Which would mean pipelines, oil or gas?

MR. NICKERSON: Derricks for oil, but pipelines for gas.

MR. MCNEECE: It varies; in meetings with oil companies their officials have indicated pipelines to be the more economical.

MR. NICKERSON: Where would they land?

MR. MCNEECE: Not in Chatham because we have adopted bylaws to prevent this, and I hope other Cape Cod towns will adopt similar bylaws.

MR. NICKERSON: I would want Bob (McNeece) to handle this. He knows more about it.

MR. MCNEECE: The original action of this Commission was to contact the whole Congressional Delegation. Are we from this point on to talk to the two Senators and Congressman Keith only?

MR. DIEHL: I would say so.

MR. NICKERSON: Congressman Conte is interested, maybe he will be able to help. I think you should take it from here Bob (McNeece). Hastings Keith has had no acknowledgment of his letter. Do we need a vote, I think we can leave it as understood, if it is agreeable to everybody.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: The Seashore has survived the peak of the 1969 visitor season in good shape. Visitor use to date has been greater than in 1968 in spite of the rather prolonged streak of poor weather that was experienced in July. Some of the increase in visitation can probably

be accounted for by the new facilities that were available this year at Marconi Beach and Province Lands Visitor Center. A full report on visitor use will be presented by Acting Chief Ranger Brown, District Ranger Strange and Mr. Tillman as a special item on the agenda of this meeting.

In contrast to previous years we are this Fall offering a continuing program of interpretive services to visitors at a somewhat reduced level. We also plan to develop a Spring program for 1970. Copies of the schedule of activities for September 2 - 30 have been provided to each of you.

The new Marconi Beach facility was open for public use on July 3 and has received moderate to heavy use throughout the summer. Use was fairly light in July but increased considerably in August probably as the result of visitors becoming aware of this new recreation site. In spite of the fact that Marconi was operated with temporary sanitary facilities and no dressing rooms, we received numerous compliments. The only remaining work to be done in connection with construction will be planting of beach grass along road shoulders this fall.

The new comfort station at Nauset Light Beach was completed and opened on July 3. The comfort station under construction at Hemenway Landing was not finally completed and put in use until August 11.

As has been announced in a previous meeting a contract for the construction of the Doane Rock picnic area, the Great Island parking area, and for two parking overlooks on the Herring Cove Road were awarded to the M. F. Roach Company last Spring. However, work on this contract was deferred during the busy summer season. A notice to proceed has just been issued to the contractor and the Doane Rock and Great Island job went under construction on September 3 with construction on the two overlooks to commence somewhat later, possibly in October.

Considerable time and effort has been expended during the past two months or so in an effort to develop socially useful proposals for utilization of the Wellfleet Job Corps Center. We have received numerous inquiries from individuals, towns, organizations, State agencies and others, but to date we still have no firm proposal. A letter was sent to Governor Sargent advising his office of the availability of the facilities and a number of State agencies were circularized as a result. Representatives from two different State agencies visited the Seashore and inspected the Center but did not get to the point of submitting a proposal. Through the assistance of your Chairman, Mr. Nickerson, we were visited by representatives of Boy's and Girl's Clubs, Inc., who inspected the facilities but reluctantly concluded that operation of this Center simply didn't fit into their program at this time. I called personally on representatives of the City of Boston, including the Mayor's Special Counsel and an official of the Park and Recreation Department. The Park

Department indicated interest and in fact stated that a representative would visit the Center, but to date there has been no further word from Boston. We did receive a most interesting proposal from a New Jersey based organization identified as Horizons For Youth. This organization has developed a summer camp program involving a mixture of core city and suburban youth as well as young people from poverty level homes and homes of the more affluent. Their program is also designed to cope with the racial problem by selecting their campers to represent various racial groups. Horizons For Youth is partially financed by funding from the State of New Jersey and they are also seeking funding from Foundations and from industry. Last weekend Dr. James Kimple of the Board of Directors of Horizons For Youth visited the Seashore and I spent several hours with Dr. Kimple looking over the Wellfleet Center and discussing their problem. Dr. Kimple seemed to be quite impressed with the potential of the Wellfleet Center for a summer camp operation and assured me that he would submit a firm proposal within the next week or ten days. Another possibility for utilization of the Center would be the operation of a summer camp for underprivileged urban youngsters operated under an appropriate arrangement by the National Park Service. Such an operation is now underway at the former Job Corps Center at Catoctin Mountain Park as an adjunct to the "Summer in the Parks" program operated by the National Park Service in the District of Columbia. I recently visited the Catoctin operation

and we plan to draw up a proposal for Wellfleet modeled along similar lines.

I regret to report that no real progress has been made toward the approval of the revised Master Plan. Unfortunately there have been some changes, both in our organization and in our procedures, which has deferred further consideration of the plans as was originally scheduled last Spring. One of the new procedures calls for the approval of management objectives by the Director before the Master Plan itself can be approved by the Regional Director. Accordingly, we have been putting the management objectives into the new format and I would hope that in the relatively near future that the plan will be approved.

MR. NICKERSON: Will we have another look at it before it is finalized?

MR. ARNBERGER: Not officially, but you may if you wish, there have been no changes ...

MR. NICKERSON: You said you incorporated our suggestions?

MR. ARNBERGER: Yes, and to date there has been no change as to content of the plan from what was reviewed by the Advisory Commission. (Continuing the Progress Report) We have experienced considerable difficulty this summer with regard to infestations of midges apparently originating from Pilgrim Lake. The first infestation occurred last June and initially we attempted to cope with the situation through the planting of 6,000 alewives in the Lake. While the alewives spawned and the lake was soon teeming with baby herring this unfortunately did

not solve the midge problem so it was necessary to arrange on June 30 to apply a soft, expensive pesticide known as Abate by helicopter to Pilgrim Lake. This treatment was very successful as it killed the larval forms in the lake, and had no known adverse effects upon any other forms of life. Unfortunately enough adult midges survived so that they were able to lay eggs in the lake and as a result another infestation of midges developed during the past two weeks. Once again it was necessary to treat the lake with Abate and this was done on August 31, and our observations indicate that the situation is now under control, at least for the time being.

MR. NICKERSON: Nothing that a good frost wont cure.

MR. ARNBERGER: That is right, but unfortunately they will have produced more worms in the lake and we will have to cope with this next Spring.

MR. MALCHMAN: Some of those motels down there on Beach Point have been having a screaming fit.

MR. ARNBERGER: Don't I know it.

MR. MALCHMAN: That is the only Lake with this problem?

MR. ARNBERGER: Yes, and that brings us to another point; we will have to get some basic research on this.

MR. NICKERSON: Your Scientific Committee can help.

MR. ARNBERGER: (Continuing Progress Report) We received extremely fine cooperation from Mr. Lewis F. Wells of the State Pesticide Board and from Mr. Lewis S. Schlotterbeck of tne Massachusetts Division of

Fisheries and Game. The Scientific Advisory Committee made a field study of the lake and Drs. Redfield and Emery personally made more detailed studies in August. As a result of their recommendations we are now developing proposals for specific scientific research which may lead to some permanent solution of our problems at Pilgrim Lake. Until we get these basic questions answered we need further research. We have been assured by the Public Health Service that the midges are no health hazard, they do not bite, but they are a nuisance. Without Lou Wells we wouldn't have been able to accomplish what we have done. He has been down here on his days off and on weekends. Lou has been as helpful as he can. Everyone has done his utmost to solve the problem, motel owners to the contrary notwithstanding; they simply don't know how much work has gone into this.

A Special Use Permit has been issued to the Truro Historical Society for use of the Highland House as an Historical Museum. The permit will be effective January 1, 1970 for a period of five years and is issued at no fee.

MR. NICKERSON: What real estate do they have?

MR. ARNBERGER: All they have under this Permit would be the house itself plus ground and a little space for parking.

MR.NICKERSON: Who does the maintenance?

MR. ARNBERGER: That will be taken care of by the Historical Society.

MR. CARLETON: Was it specified how much money would be spent for this?

MR. ARNBERGER: No, but in a condition safe and commensurate with the purpose for which it has been used. The building is structurally sound.

MR. NICKERSON: What reaction have you had since the news release, if anything?

MR. ARNBERGER: None, other than expressions from Historical Society members and others indicating they are very pleased.

MR. MALCHMAN: Except that thing that has been going on in the Provincetown Advocate.

MR. ARNBERGER: Yes, there has been a running exchange there.

MR. MALCHMAN: But it has been between the operators of the Highland House and the newspaper.

MR. NICKERSON: I understand the ownership of the newspaper has changed.

MR. MALCHMAN: Yes, the new owners are quite professional, you will see some drastic changes.

MR. DIEHL: Did the Highland House operate as a restaurant this year?

MR. CARLETON: No, just a bar.

MR. NICKERSON: Was there any reaction from Messrs. Colliano and Hastings?

MR. ARNBERGER: None other than the exchange of bitter letters we have all seen, and they seem to be taking off against the newspaper.

MR. NICKERSON: What happens to the Mayflower House and the Millstone House?

MR. ARNBERGER: They will be vacated. I hope we can get them out of there. The Truro Historical Society agrees they have no historic significance. They are pleased to think we may get them out of there.

MR. NICKERSON: I think this is a happy solution to what was getting to be a nasty situation.

MR. ARNBERGER: I am not sure that we are out of it. The permit to the present Lessees is in effect until December 31.

MR. CARLETON: You certainly gave them every opportunity in the world to do something.

MR. NICKERSON: They flatly refused anything but outright ownership.

MR. CARLETON: They wanted it their way or not at all.

MR. NICKERSON: I kept going back to see if there was any basis except outright ownership which they would consider. We had no choice; the State and Public Health Service said conform to the regulations or don't operate. You can't blame them for not operating since it was their last year under the agreement.

MR. ARNBERGER: I hope this is a reasonable solution. It will leave the old building, and put it to a compatible use in the Seashore for people who have a soft spot in their heart for it.

(Continuing the Progress Report) We have some personnel changes coming up here in which we are losing some of our most valued people.

Ray Kimpel is getting a promotion with his transfer and I am happy about that; he will go to Natchez Trace Parkway and his headquarters

will be in Cherokee, Alabama. Park Guide Jerry Sheerin who in a very real sense has been running the Visitor Center in Eastham is being promoted and transferred to the position of Administrative Assistant at the Mather Training Center at Harpers Ferry, West Virginia.

MR. CARLETON: I am sorry to hear that Ray is going.

MR. ARNBERGER: (Continuing Progress Report) Since the closing of the Wellfleet Job Corps Center several dwellings owned by the Seashore have become surplus to our immediate needs and we have issued a Special Use Permit to the North Truro Air Force Station for six of these for a period of five years commencing September 2. This will relieve the Seashore of the expense of upkeep and maintenance of these dwellings and provide Air Force personnel with much needed additional housing facilities.

Item 5. 1969 Summer Season Operation

MR. BROWN: I will provide you with a mimeograph sheet which shows some travel statistics for this season. (A copy of this is appended to Minutes). We have just completed, I believe, a very successful season; our personnel drops from over 100 down to normal year round staff in one day and the visitors really don't stop coming quite that quickly. This is one of the things we have to work with each year because our seasonal personnel have to get back to school - we do without forty lifeguards, twenty-five seasonal rangers, seventeen

interpretive ranger-naturalists and six Conservation Aids.

MR. NICKERSON: What is a Conservation Aid?

MR. BROWN: It is an unpaid employee selected for their interest in conservation, but there is just no slot for them in a Naturalist position. They are brought in and paid for by the Student Conservation Association. This is a ten year old program.

MR. DIEHL: How many are available to you?

MR. BROWN: They sent about twenty-five applicants from which we selected six.

MR. DIEHL: Would there be more applicants if there were more slots or you could put them up?

MR. TILLMAN: It could be;this program is growing by leaps and bounds.

MR. DIEHL: My point was, why not use the Job Corps Center for 25, 50 or 75 of them?

MR. ARNBERGER: These people are paid by the Student Conservation Association; they get money from private individuals and the problem is getting enough funds to sponsor students. They are paid enough to make ends meet, $37.50 per week, they are working for the experience, not the money. The program is tailored to putting college students into various Parks rather than into a camp.

MR. BROWN: Some of these have already graduated from college and this is a good opportunity to get out and work and gain some experience.

MR. DIEHL: Do they get room and board?

MR. BROWN: No. This $37.50 pays for their living expenses. We charge them rent. This is the total financial ...

MR. CHASE: You do put them to work?

MR. BROWN: Yes, they are used according to their capability, just like a Park Naturalist. They give talks, man the information center and conduct the children's walks.

MR. CHASE: You said you had twenty-five Rangers. Are they all Rangers?

MR. BROWN: I forgot to mention the Clerk-Tellers, they are hired just to collect money.

MR. NICKERSON: How many of those?

MR. BROWN: I believe around fourteen.

MR. MCNEECE: Are the collections at the beaches enough to pay the Tellers?

MR. BROWN: We don't pay them from that and I don't know the financial details involved in that.

MR. ARNBERGER: About $127,000 was collected this year about what we took in last year, not anywhere near what it takes to operate the National Seashore, but this money goes into the Land and Water Conservation Fund.

MR. BROWN: As Mr . Arnberger has mentioned, our new facility at Marconi proved to be quite popular.

MR. MALCHMAN: Do you charge for parking there?

MR. BROWN: Yes, $1 or the $7 Golden Eagle Passport.

MR. NICKERSON: Are any beaches protected now?

MR. BROWN: No. Labor Day was the last day we protected beaches.

MR. NICKERSON: Would it be possible to continue to protect just one beach so you could be able to say there will be one protected beach?

MR. BROWN: Possibly, but we would then run into the problems of charging fees and a Ranger on duty to go with this. We have never tried it.

MR. NICKERSON: The trouble would be with staffing. At Orleans they told me they were closing because they couldn't get any help.

MR. BROWN: This would be our biggest problem. Most lifeguards are not available because they have other commitments. This is what makes it particularly difficult for us at this time of the year because our permanent staff have to fill in as best they can because the visitors are still here. We are able to augment Ranger patrols on weekends during the night.

MR. CHILD: Does the Race Point parking lot hold more people than Herring Cove?

MR. STRANGE: The figures shown here are of the numbers on the protected beach. At Race Point more people stay on the protected beach. Probably at Herring Cove a third of the people use the area outside of the protected beach.

MR. CHILD: It seems funny that Head of the Meadow use has decreased.

MR. ARNBERGER: This is true, in spite of the fact that we put a sign

out to try and get visitors to go there.

MR. NICKERSON: Your visitor count at the Salt Pond Visitor Center seems to be declining. I wondered if that might have been because of people going to the other visitor center.

MR. BROWN: I think this is because there are so many visitors who have seen it once and they don't stop.

MR. NICKERSON: Does this include people at evening lectures?

MR. BROWN: No, there is a separate figure for that. I would like to say that we have had good overall cooperation with local law enforcement agencies. Dick (Strange) has a really good breakdown on this. This year we have been involved in such actions as car clouting in parking lots, investigation of murders, search for lost persons, armed robbery, narcotics. Our cooperation with local police has been closer this year than ever before.

MR. TILLMAN: I will give you a brief rundown on our program for the past season and will hand out this printed sheet for comparison purposes with our activity last year. (A copy of this is appended to Minutes). I would like to brief you not only as to numbers but on some of the new things we have tried this season. As Bill (Brown) has stated we had on our seasonal staff seventeen Ranger-Naturalists and six Conservation Aids a total of twenty-three. In 1968 we had sixteen Ranger-Naturalists and four Conservation Aids, a total of twenty. We offered 751 interpretive programs this season including all types,

evening, campfire, etc. This is an increase of 43% and is due primarily to twice as many evening programs due to running two amphitheaters. In Item #8 we show three or four different types of programs which were offered, some of which to my knowledge have never been available to visitors before. Perhaps you are aware that the shellfishing and surf casting demonstrations were given by Phil Schwinn, the Eastham Shellfish Warden. We hoped that these would be successful and they have been popular beyond our expectations.

MR. NICKERSON: What is the shellfishing demonstration?

MR. TILLMAN: He demonstrates this at Salt Pond. He talks about where the shellfish are, how you actually catch them and what you do with them after you catch them; how they are prepared for food etc., and he demonstrates how to dig for them. He gives information about Cape Cod in general which is useful. He says this thing has done something also for the Town of Eastham; they have been getting lots of local people inquiring and complimenting him on the presentation and they say they have learned a lot about shellfishing and surf casting they didn't know even though they have been here for many years, and they are extremely pleased. The program worked out so well that we are continuing it into September.

MR. NICKERSON: It will take a special kind of person to make this type of program a success.

MR. TILLMAN: We hope to locate more people like him.

MR. CHILD: Where is this demonstration given?

MR. TILLMAN: They meet at the amphitheater and walk over to the Salt Pond with him.

MR. MCNEECE: He has to make sure the clams, etc., are there.

MR. TILLMAN: As the Town Shellfish Warden he keeps it stocked all summer because non-residents are allowed to go there on Sunday.

MR. DIEHL: How about giving us a talk next meeting?

MR. NICKERSON: Let's have a surf casting demonstration.

MR. TILLMAN: The average attendance at demonstrations has been 103. This amazed me because some of them were given at a time when we thought there would not be so many visitors around. The surf rescue and surfing demonstrations were conducted by Lifeguards who really had very little experience in interpretation, but we had a real sharp Head Lifeguard, a local Cape Cod resident, who worked with these fellows and they did a really tremendous job. The average attendance at these demonstrations at Coast Guard and Race Point Beach was 100. We had only two surfing demonstrations. It is more difficult to set these up because they are entirely dependent on surf conditions. In both cases the Head Lifeguard contacted some of the local surf shops and they volunteered to put on the demonstration. The Lifeguards interpret what the surfers are doing. We had 300 visitors attending the first demonstration and 500 attending the second. We have been very pleased with this new kind of program and we hope to offer a better variety next year.

MR. NICKERSON: You had twice as many evening programs this year as last but your attendance was up only about 25%, that means your average attendance was down.

MR. TILLMAN: As you recall in July we had some pretty wet and muggy weather. The evening outdoor programs are simply canceled out when it rains. We didn't get the attendance at the Provincetown evening programs we did at Eastham. Probably they average less than 200 whereas at Eastham they are consistently 300. I think the combination of bad weather for that one month period brought our average down.

MR. NICKERSON: I think you are doing well when you get 200.

MR. TILLMAN: As I recall the average attendance was 239, 185 in the North District. Of course there is perhaps more competition in the North District with the town of Provincetown offering so many other diversions.

MR. NICKERSON: And you have a different type of clientele.

MR. MALCHMAN: I think Provincetown is the most transient town on the Cape. If you are interested in attendance at evening programs in the amphitheater a simple sign on Commercial Street will do it automatically.

MR. NICKERSON: I think it is remarkable that you had an average attendance at those evening programs of 185.

MR. STRANGE: I have also prepared a little informational sheet to help you follow my facts. (A copy of this is appended to Minutes). The sheet you have shows enforcement actions through arrests or

citation to the United States Commissioner or to local Courts. This year we have had very good cooperation with the local towns and have been successful in having seasonal Rangers appointed as Special Police in towns where they work. Permanent Rangers are appointed as Special Officers. Our Rangers are mobile and go from place to place through the two Districts. Of course Rangers on the night patrol come in contact with more complications. One of our Seasonal Rangers noted that there is all the difference in the world between the people you meet in the daytime and those you meet at night. We have an entirely different type of person abroad in the nighttime. We have increased this coverage to six men on three patrols; one in the South and two in the North District, mainly in Provincetown, but also in Truro. We cover patrols in these areas from 6 p.m. to 2 a.m. during the week. On weekends 6 p.m. to 6 a.m. double patrols. Because of this extended coverage we have actually been able to contact people before serious violations occur so that total violations have dropped 17% from last year. There have been some very serious incidents this year which are not all reflected on this sheet because this is for July and August, and you know of the murders in which we have been closely involved, all of which took place earlier in the year. This year we have been able to go into local Courts and have had successful prosecution in many cases, although we feel that the penalties have not been commensurate with the seriousness of the violation. We show 182

parking violations under item 12; 105 of these cars were towed away after being found parked illegally. This has been a very efficient manner of enforcement as it doesn't tie up the Courts and the violators are brought up rather short.

MR. CHILD: Who does the towing?

MR. STRANGE: We contact the local police and they handle this. These are vehicles parked in an area where we have been unable to locate the driver. We have an electronic devise which we use to try and locate them. Most of them we find are camping, in violation of Town and Seashore regulations. Rather than bring them into Court this has proven to be very effective.

MR. NICKERSON: Where are most of these cars that have to be towed away?

MR. STRANGE: Mostly in parking lots. These are closed at midnight until 6 a.m., and are well posted and signed. After midnight we make a broadcast that the parking lot is closed and that vehicles will be towed out in 15 minutes. It is actually nearer an hour before this is accomplished and in the meantime we make another brodcast of the same message.

MR. MALCHMAN: The Dunes parking area appears to be a busy place.

MR. STRANGE: This new facility has been very helpful in keeping cars from parking just off the busy US. Route #6. It has a 50 car capacity; during August 43,000 cars were counted in that lot. You

could almost always see many people on the dune above it, it has been one of the busiest places in the entire Park Service for the size of it.

The number of violators cited to the United States Commissioner is actually down 38%, but those cited to local courts is up. Written violation warnings have increased greatly but we feel if we can stop a violation before it becomes serious this is our prime concern. We don't like to act as police but as public relations people. The total amount of fines to violators however is up 54%.

MR. NICKERSON: Does that include the $2625 in towing fees, and who gets this money?

MR. STRANGE: The fines assessed by the United States Commissioner go to the Treasurer of the United States, the towing charges go to the man who did the towing. In addition to our night and day patrols we have extended coverage of designated sand routes. Two Rangers operating in that capacity patrol during the week from 9 a.m. to 6 p.m. and on weekends this is doubled up. One or both of these seasonal Rangers assist in the interpretive program in leading a dune caravan which is one new innovation. There are so many vehicles on the oversand routes we decided to add this to our interpretive program; it has proven to be very popular and successful and hopefully will continue next year. One Park Ranger in the patrol vehicle leads the tour over the sand routes and gives interpretation on the way, usually a nice sunset is

available. There are a lot of visitors with four wheel drive vehicles who hesitate to drive on the oversand routes even though they would like very much to do so; this gives them an opportunity to go along with others and a Ranger to give advice and assistance if needed.

MR. CHILD: Isn't that repeating what the commercial operators do?

MR. STRANGE: No, because they operate by taking passengers in their vehicles; our dune caravan requires visitors to have their own four wheel drive vehicle. We lead and they come along and all stop at predetermined spots for interpretation of the area and questions and answers. The largest number of vehicles we have had in the caravan has been 12; usually they pick up extra people to ride along; something like 65 to 70 people are on the tour, it has been very popular. In addition to the sand patrol we also have special assignments in connection with law enforcement on the bicycle trails. In Provincetown the 8 mile bicycle trail is very attractive to motorcycles and small size motor vehicles. A Park Ranger on a bicycle with radio contact does a very good job in bringing in these violators. 12 such cases have been cited to the US Commissioner. This is something we are very concerned about because it is extremely dangerous. As far as we can determine there were over 24,000 bikes used on the trails this year. There is just no room on them for motor vehicles of any type and we are just as strict as we can be concerning motor vehicle violations here. In addition to the offenses listed on this sheet we keep a

record of verbal enforcements, actions and contacts where someone is just told and explained what is wrong. Those probably run in the neighborhood of 25,000, between the Rangers and Lifeguards. They make a good many for minor infractions and they do keep a record of these.

MR. CHILD: I am interested to see that there is nothing under illegal fires or littering.

MR. DIEHL: It doesn't mean there was no littering. It means that they look around to see there is no one watching when they throw it out. But if you look around you will see that the area is exceptionally clean.

MR. ARNBERGER: We have had a few complaints about oversand vehicles dumping their holding tanks where they shouldn't. In a few cases we have gotten identification and written that this has been observed and this better be the last time.

MR. MCNEECE: Do you have the feeling that when people come on the beaches they are more careful?

MR. ARNBERGER: I think maybe they are, but I think this depends on how clean you keep the beach. If it is clean and neat and the regulations are well spelled out I think they have a tendency to respect them.

MR. STRANGE: You will find all the difference in the world at beaches where Lifeguards and facilities are provided.

MR. CARLETON: Do you clean up Long Nook Road in Truro?

MR. STRANGE: No, that is a Town road.

MR. CARLETON: Do you get cooperation from the Truro Police Department?

MR. STRANGE: This year it has been remarkable and we have worked very closely. We have tried to help solve their cases and given them every assistance and they have given us assistance.

Item 6. Over-sand Vehicle Use

MR. STRANGE:I would like to start by showing you photos which were taken from the helicopter when we sprayed Pilgrim Lake on the Labor Day weekend. (Passes photos to Commission) They show misuse generally. The first one shows a core of beach buggies down on the beach; you will recall regulations allow parking along the beach not exceeding 72 hours for fishing. The other photographs show vehicle tracks in various places, some over vegetated areas. Some tracks are old and show that the area has come back somewhat. These two point out the importance of not driving over these areas. Other photos show indiscriminate dune driving over some of the clear sand. We feel this should be restricted in order to preserve the aesthetic value an unscarred area presents for people who come out to enjoy that. You will note in one picture a tent set up in back of the airport, down over a little knoll near the sand route. We feel that at the present time we have too many designated routes, making it too difficult to cover and to keep indiscriminate driving at a minimum. It might be an advantage to the area to eliminate some of these, especially where they parallel

others. Those designated and marked are tracks that have been there many years. It is possible to go from one place to another by eliminating some of them. We are making a study and hope to come up with a more restrictive and comprehensive program for use of the sand dune area. This year we issued 1529 permits for oversand vehicles. We obtained 1200 from our printer last year and thought we would get 1500 this year, and we ran out. One reason for the increase was the popularity of the V-W dune buggy. Last year we restricted their use, but this year because of the increase in numbers and popularity, and pressures that were put on us for permission to use the entire area, we issued a permit for those that were registered and insured, to use the sand dune area. We found that generally they couldn't follow the marked routes and keep within the 15 m.p.h. speed limit. For the most part I feel that the area should be probably restricted to four-wheel drive vehicles, and we should restrict the dune buggy to the beach areas. It is difficult for these vehicles to maintain travel in the established tracks without speeding up. We have found that a relatively small perentage of people really know how to drive over the dunes.

MR. NICKERSON: In your experience are the occupants of the campers camping on the beach?

MR. STRANGE: Probably no different this year.

MR. NICKERSON: No increase in the number?

MR. STRANGE: Yes. Probably during the months of July and August this would run to -- I don't have the statistics in my hands, but I would think this was a considerable increase over last year.

MR. NICKERSON: Are they all self-contained?

MR. STRANGE: Yes.

MR. NICKERSON: Are they inspected?

MR. STRANGE: Yes.

MR. NICKERSON: On Chatham beach they have a tendency to sleep in the day and fish at night.

MR. STRANGE: We don't have any that sleep in the daytime.

MR. NICKERSON: I believe the Chatham police are making a study of this type of use.

MR. MCNEECE: We will have some alterations in our regulations next year on the 72 hour permit.

MR. STRANGE: With us it is not on a permit basis. This is just a self-policing basis. We don't have a check point because with the four or five access points this would be impossible staff-wise. It is up to the individual to make sure that they don't create a permanent summer camp and ...

MR. MCNEECE: Sort of an honor system?

MR. STRANGE: Most of these people are members of the Massachusetts Beach Buggy Association. We work very closely with them and they are very cooperative for the most part, but you are bound to get one or

two on the fringes. They watch each other pretty much to make sure they do not jeopardize the possibility of coming back. This is one of their last strongholds and they want to stay, they will do anything to cooperate. I have been satisfied with their cooperation.

MR. CHILD: Are you considering charging a fee for oversand vehicles?

MR. ARNBERGER: It is being considered. It is one of the things we have to take into consideration.

MR. STRANGE: 90% of the MBBA have cooperated through the purchase of Golden Eagle Passports.

MR. NICKERSON: What are the fee regulations on Chatham and Orleans beaches?

MR. MCNEECE: $5 for 72 hours; $15 for season; $1 for just going down.

MR. STRANGE: We have a problem in that the beach area is connected to the Pilgrim Lake dune area, and this brings up the problem of whether you want to charge all vehicles or just those going down to the beach. There are so many exits and entrances here; we have a study of the problem underway and hope to come up with something before next year.

MR. NICKERSON: The only way you could would be to charge for stickers.

MR. DIEHL: How many Golden Eagles were sold this year?

MR. ARNBERGER: I don't have this information with me, but it is available.

MR. STRANGE: One other problem on the beach is the protection and enforcement of Town laws on the private properties or beach cottages

in that area. In Item 24C you will notice 20 offenses for breaking and entering; these are violations committed along the beach in these properties. We have apprehended a number and brought them into the local court, but this presents an additional problem of taking our Ranger personnel away from patrol and other enforcement duties.

MR. NICKERSON: Have you received any "static" from the occupants of these cottages to your new proposed regulation of them?

MR. ARNBERGER: We have prepared Special Use Permits for each of them and mailed them with an explanatory letter. So far none of them has deigned to sign. We are coming to a point where we will have to decide what we will do. The group banded together and retained an attorney who has since accepted a position where he cannot represent them, and I believe they have retained another attorney.

Item 7. Utilization of Wellfleet Job Corps Conservation Center

MR. ARNBERGER: This has been briefly discussed, perhaps you wish to pursue it further.

MR. NICKERSON: I think we have covered that fairly well.

Item 8. Preliminary Plan Review

MR. NICKERSON: Mr. Arnberger do you want to present these preliminary plans?

MR. ARNBERGER: These are just two preliminary plans which we have received that I think you should be familiar with. One is the expansion of the Dunes Parking Area and the other the Comfort Station at

the Province Lands Visitor Center. (Showing preliminary plan for Dune Parking Area) This is a proposal to add parking space for another 100 cars to the present facility.

MR. NICKERSON: Does that interfere with the Whitehead Brothers sand mine?

MR. ARNBERGER: No.

MR. MALCHMAN: There has been a lot of comment from dune buggy operators that useage is too heavy and those dunes are going to be destroyed, and they are beginning to question the whole thing.

MR. ARNBERGER: Yes, we have considered this aspect. I don't know how it is possible to stop visitors from going out on the dunes; we are going to have to manage the crowd in some way.

MR. MALCHMAN: I think you are attracting people by providing a place for them to park.

MR. ARNBERGER: Before we provided the parking lot the visitors parked along Route 6 and walked across which was very dangerous.

MR. MALCHMAN: I am sure you have seen the face of the dune black with people.

MR. CHILD: They used to park along the highway and go up through that woods road. I have seen as many as fifty cars parked along there. Since the parking lot has been built I have only seen them parked along the highway twice this year.

MR. DIEHL: What do they do, slide down the dunes?

MR. ARNBERGER: Yes, and I think this is a good subject for the Commission to talk about. My opinion has been that there has to be some sand available for people to use for recreation purposes.

MR. MALCHMAN: I am simply repeating what I hear. I think the visitors enjoy this activity immensely.

MR. NICKERSON: What is going to happen when the sand covers the parking lot?

MR. ARNBERGER: We will have to dig it out.

MR. NICKERSON: But you will have millions of tons of sand.

MR. ARNBERGER: You don't have the amount of sand movement along there that you do on the highway.

MR. NICKERSON: When they start digging up the dunes it is going to be different.

MR. ARNBERGER: Nate (Malchman) I think you have touched on a good point.

MR. NICKERSON: I wonder if it is wise to try to get people to use that particular area.

MR. MALCHMAN: I think if we are going to discuss possible increased use of the area we should talk about controls, because I think they are going to be needed.

MR. MCNEECE: Sometime, somebody has to make a decision as to when this Seashore has reached the maximum use possible for this area. Whether or not adding an additional parking area to this facility to bring it up to a 150 car capacity is reaching beyond this point I do not know.

You should weigh both points. The hours of use or time each individual may use the area may have to be limited.

MR. ARNBERGER: I have been aware of this problem, and actually I have stated that we will stabilize at 150 parking spaces. If you will look at the plan you will see that there is provision for 200 in the future. Nevertheless, I think you are going to have to go along with very strict control measures.

MR. DIEHL: On the line of Bob's (McNeece) suggestion, would they stay there all day?

MR. NICKERSON: Considering the turn-over you have cited, it is a pretty quick visit.

MR. DIEHL: How would you know how long I am parked there?

MR. ARNBERGER: We don't know, but maybe we will put in parking meters, there is a way; maybe that is an answer in a bad situation.

MR. MALCHMAN: Would it be possible to construct the area in such a way that you could say - this is your sand dune - go only in a certain area - or some such thing?

MR. ARNBERGER: Yes, such as in a certain sand dune area we may expend the resource, and we could confine people to that.

MR. CHILD: Half, or quite a few, go on over to the beach. The kids go to the parking lot on bicycles and leave them there.

MR. NICKERSON: There is another plan here showing the comfort station proposed for the Provincetown amphitheatre, about halfway between the

amphitheater and the visitor center. This would take care of the people in the amphitheater. (Shows plan)

MR. ARNBERGER: To take care of people who ...

MR. NICKERSON: Are we married to this Chinese pagoda?

MR. DIEHL: How do you take care of them at Eastham?

MR. ARNBERGER: With larger facilities in the visitor center.

MR. BROWN: At Eastham also the comfort stations have outside entrances and you can lock up the main building and still use them.

MR. ARNBERGER: This plan is based on the feeling that everyone had a year ago that the Province Lands visitor center was under-designed and way too small. This hasn't proved to be the case.

MR. NICKERSON: I can't see why they need this comfort station.

MR. MALCHMAN: What facility do the people on the bicycle trails use?

MR. BROWN: They use the comfort station at the Beech Forest area.

MR. DIEHL: I move this be eliminated.

MR. NICKRRSON: Your motion is that they don't do anything about the comfort station at Provincetown at this time until they get more pressure - until there is a demonstrated need. In all seriousness, I would like to inquire if this is to be the standard type of architecture that is being used. I don't find it indigenous to anything. With the exception of the Administrative Headquarters here, you can identify it from a long distance.

MR. ARNBERGER: This has actually been one of the objects in the Master

Plan of all of these areas, that there be developed a distinctive architectural style for each area.

MR. MCNEECE: If the architecture was to be in keeping with the area why didn't they stick to Colonial? I did my best before the Eastham building was erected.

MR. NICKERSON: I think they did a good job on the Provincetown building; the original design was wild, they had crab legs spread out in all directions - it looked like a spider crab. What are the chances of developing this interpretive walk at the Province Lands visitor center?

MR. ARNBERGER: It is programmed for the future. Nothing in sight.

MR. NICKERSON: In this outdoor interpretive display there are two things I am very much interested in. I have referred on numerous occasions to the Anhinga Trail in the Everglades where they have a walk, the major part of which is on planking over a water hole. In the dry season all the wildlife is concentrated there. I have also mentioned on numerous occasions that in connection with the proposed John F. Kennedy memorial trail there could be a stop at the Eastham visitor center at the area along the shore of Salt Pond where there could be interpreted a variety of things; I think you have a similar opportunity here at Provincetown with the dory - interpretation of the life of man here, not of the terrain as at Eastham.

MR. CHILD: That is all planned.

MR. ARNBERGER: Yes it is.

MR. NICKERSON: My feeling is that at Eastham you have an opportunity for special interpretation of the natural features - flora and fauna; and at Provincetown there is an opportunity for interpretation of man's impact etc., on the environment.

MR. ARNBERGER: This is precisely what is planned, and I think we have pretty good plans.

MR. NICKERSON: I have such a vivid impression of this particular feature at the Everglades. If and when this plan is developed here it could be equally important to the visitor in terms of understanding the area.

Item 9. Agenda Items and Date for Next Meeting

MR. NICKERSON: I don't see any reason for holding monthly meetings unless someone else does.

It was determined the next meeting of the Commission would be held on October 17, and the next meeting following would be held on December 5.

MR. NICKERSON: By that time you will probably have some more material on the ocean preserve matter. Does anyone anticipate anything special? If any permits expire December 31 they should be involved in a field trip.

Item 10. New Business

MR. CHILD: I am sorry to say this is going to be my last meeting. I am going to move to Florida, and I have sent in my resignation from the Commission to Governor Sargent and have received a letter from him accepting my resignation. It has been a real pleasure to me to

have served with you on this Commission since its beginning.

MR. MCNEECE: I would like to express my feeling and the feeling of all of the members of this Commission that it has been a pleasure to have had you serve with us. We wish you the very best in the years ahead. I can't imagine anyone leaving Cape Cod and going to Florida to live however.

MR. NICKERSON: I would like to add for all of us that you have a standing invitation to attend any of our future meetings if you are in this area. I would also like to express the thanks of the Commission for the very interesting and instructive reports we received this afternoon; I would say they were very interesting and illuminating.

MR. ARNBERGER: I would appreciate it if the Minutes would reflect the Superintendent's regrets that Mr. Child is resigning from this Commission. I have enjoyed my association with him very much.

MR. CARLETON: Mr. Arnberger, did you say that some of the homes the Park purchased are going to be rented to the Air Force in Truro? Do I understand that the Town of Truro will get nothing out of this?

MR. ARNBERGER: No they will not. It is government property.

MR. CARLETON: I thought it was brought out in discussion two or three times that in lieu of taxes they might make some contribution to the Town.

MR. ARNBERGER: We have no authority under which to do it.

MR. CARLETON: You will get at least $300 ...

MR. ARNBERGER: We are not receiving any income from this. We have turned the residences over to the Air Force for their use; they will take care of the maintenance and make whatever arrangements they want. There is no money coming to the Park Service.

No further business appearing the meeting adjourned at 4:15 p.m.

Cape Cod National Seashore
1969 Summer Season Operation

A. Visitation (entire Seashore area)

Visitation at Cape Cod National Seashore over the past six years has shown a definite increase as follows:

January through August 1969	---	3,335,442	(4 months to go)
January through December 1968	---	3,475,842	14% increase over 1967
January through December 1967	----	3,040,509	7% increase over 1966
January through December 1966	---	2,830,288	23% increase over 1965
January through December 1965	---	2,306,133	25% increase over 1964
January through December 1964	---	1,849,675	

Comparative figures for the past six years for the same period (January 1 through August 31st are as follows:

1969	--	3,335,442	4% increase over 1968 (with 4 months to go)
1968	--	3,194,612	15% increase over 1967
1967	--	2,789,054	8% increase over 1966
1966	--	2,594,987	24% increase over 1965
1965	--	2,092,247	25% increase over 1964
1964	--	1,668,854	

B. Salt Pond Visitor Center

Visitation figures for the past four years are as follows:

January through August 1969	---	271,446	
January through December 1968	---	403,904	
January through December 1967	---	388,079	9% decrease below 1966
January through December 1966	---	427,972	

During the peak months of July and August visitation for the past four years tallied as follows:

	1969	1968	1967	1966
July	100,192	110,370	111,454	112,882
August	97,766	135,954	126,056	143,017

C. Surfing

Coast Guard and Nauset Light Beaches

	1969	1968	1967	1966
July	2,531	6,517	3,474	6,135
August	5,655	5,416	2,900	5,175
	8,186*	11,933	6,374	11,310

*Includes Marconi Beach

D. Beach Count Figures

	Coast Guard	Nauset Light	Marconi	Race Point	Herring Cove	Head of Meadow	Totals
1969	150,317	57,315	54,916	73,239	58,775	24,181	418,743
1968	127,105	45,809	--	57,409	51,263	29,856	311,442
1967	105,222	62,026	--	45,972	70,292	19,008	302,520
1966	236,788	114,485	--	53,511	82,739	--	487,523
1965	165,317	55,822	--	46,375	72,939	--	340,453
1964	120,365	42,237	--	23,917	42,693	--	229,212

1965 - 49% increase over 1964
1966 - 43% increase over 1965
1967 - 38% decrease under 1966
1968 - 3% increase over 1967
1969 - 34% increase over 1968

E. Bicycle Trail Accidents

So far this year we have had 10 accidents on our bicycle trails, one on the Eastham Trail and 9 on the trail in the Province Lands Area. This compares with a total of 22 accidents on our bicycle trails last year. Below is a breakdown of the causes:

Mechanical Problems with Bike	- 1
Downhill Speed	- 1
Wrong Hand Brake	- 1
Sand and Speed Turn	- 1
Rode Off Trail	- 1
Foot Slipped Off Pedal	- 2
Lost Balance	- 1
Unfamiliar with Hand Brakes	- 2

INTERPRETIVE DIVISION

1968 Season June 28 - Sept. 2

1969 Season June 28 - Sept. 2

	1968	1969
1. Number of Interpretive Seasonals	16	17
2. Number of Conservation Aids	4	6
3. Total Number of Evening Programs	63	128
4. Total Attendance	24,416	30,572
5. Total Number of Guided Walks	502	496
6. Total Number attendance	11,007	12,664
7. Dune Buggy Caravan		
Trips Given	--	9
Attendance	--	207
8. Recreation Programs		
Shellfishing - # Given	--	10
" # Attended	--	945
Surfcasting - # Given	--	9
" # Attend	--	498
Surf Rescue - # Given	--	51
" # Attend	--	5,144
Sketch Trip - # Given	41	46
" # Attend	517	543
SURFING DEMONSTRATION # GIVEN	--	2
" # ATTEND	--	800
Visitor Center Salt Pond	260,429	208,049
Province Lands	--	140,916
		348,965
Summer Season Total Attendance at all Programs	35,940	51,373 ~~50,573~~
Total # Individual Scheduled Activities	606	751 ~~749~~

All Rangers — Ranger

MONTHLY TALLY SHEET

SUMMER 1969 — Month

SUMMARY OF OFFENSES KNOWN — Both Districts — District

ARRESTS OR CITATIONS

A. Uniform Classification of Offenses	Offenses Reported or KNOWN	Cited U.S. Comm.	Cited Local Court	Writ Warn	Total Fines	Violator not Known
1. Larceny (except auto)						
(A) $50 and over	13		8		7 Years (Susp)	5
(B) Under $50	10					10
2. Auto Theft	3	(These are autos recovered)				3
3. Stolen Property (Buy, receive, possess)						
4. Weapons..Fee.Area.Violations	4			4		
5. Sex Offenses Other Than Rape	3		2		(Pend)	1
6. Narcotic Drug Laws	10		8		9yrs(S)	2
7. Liquor Laws	7		4	3	$55.	-
8. Drunkenness	2		2			
9. Disorderly Conduct	10	1	3	6	25	
10. Driving Under Influence						
11. Moving Auto Violations	38	12	2	24	340	
12. Parking Violations	182	115 *		67	2655*	
13. Parking Lot After Hours	43			43		
14. Traffic & Motor Vehicle Laws	31	6		25	50	
15. Fishing	1		1		150	
16. Boating	1	1				
17. Hunting, Protection of Wildlife						
18. Preservation of Nat. Features	11	4		7	65	
19. Destruction of Govt. Property	8	2			120	6
20. Vandalism (Other than #19)	1					1
21. Illegal Camping	47	13	9	25	130	
22. Illegal Fires						
23. Littering						
24. Others.....Bike Trails	18	12		6	250	
(A) Sand Dune & Beach Areas	35	5		22	55	
(B) Closed Areas	21	12		8	110	1
(C) Breaking & Entering	20		10		50	10
TOTALS	519	183	49	240	$4055	39

* This total includes 105 cars towed away for illegal parking; total cost $2625

B. Personal Injuries (Medical Cases).....NPS Employee ____ Visitor ____ Contractor ____

C. First Aid Cases.....NPS Employee ____ Visitor ____ Contractor ____

D. Visitor Contacts _____ (Include Information and Assistance)

E. Special Incidents: Anything of an unusual nature. These should be reported at the time of occurrence as well as here. Use the reverse side of this page and additional pages if necessary.

(For Administrative Use Only)

M I N U T E S

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

October 17, 1969

Eighty-second Meeting

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-second Meeting

October 17, 1969

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Management Objectives
6.	Leasing of Historic Houses
7.	Revised Oversand Regulations
8.	Agenda Items and Date for Next Meeting
9.	New Business

The eighty-second meeting of the Cape Cod National Seashore Advisory Commission was held on October 17, 1969 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
John W. Carleton	Town of Truro
Ralph A. Chase	Town of Eastham
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS National Park Service, U.S. Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Chief Ranger, Cape Cod National Seashore
Marjorie S. Burling, Supervisory Clerk, Cape Cod National Seashore

ALSO: Charles Orsi, District Supervisor, Department of Natural Resources

ABSENT COMMISSION MEMBERS: Arthur W. Brownell (Commonwealth of Massachusetts); Leo E. Diehl (Secretary of the Interior); and Gaston Norgeot (Town of Orleans).

The meeting, which had been preceded by a field trip to the archeological dig on Great Island, Wellfleet and inspection of the Rowell house, Wellfleet, was called to order at 2:00 pm by Chairman Nickerson.

MR. NICKERSON: We welcome Mr. Orsi in place of Mr. Brownell. Mr. Arnberger, have you heard of a replacement for Mr. Child? His resignation has been accepted.

MR. ARNBERGER: I have not seen any correspondence on this, and assume Mr. Child sent his resignation to the State agency for which he is its representative.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of previous meeting

MR. CHASE: In the seventh line on page 27 where I say "You said you had twenty-five Rangers. Are they Rangers?" I think if you added the world "all," it would sound better. "Are they all Rangers"?

It was moved, seconded and VOTED to adopt the Minutes as printed with the minor change as printed above.

Item 3. Communications received by the Commission

MR. NICKERSON: I had a letter from Senator Brooke apropos of Bob's (Mr. McNeece) letter which went out under my signature.

> "I appreciate very much having your thoughtful views on the future of the Cape Cod National Seashore, and I hasten to assure you that I share your concern that reasonable safeguards be enacted.
>
> "The questions which you raise are under serious study by the Atlantic Seaboard Conference of Attorneys General and by the Massachusetts Legislative Commission on Marine Boundaries and Resources. I have alerted them to your concern, and have been assured that your views will have their careful attention.
>
> "At the moment, at least, there seems to be no prospect of any commercial development off the Seashore, within the thirty-mile distance that you recommend. The interest in oil and natural gas developments seems to center much further off our shore.

"However, I shall continue to watch these developments closely, and if legislation seems needed, I shall be happy to file it for you. In the meantime, I am asking the above two agencies and other state and Federal departments having an interest in this matter to keep in touch with you, and to develop such programs as may be necessary to protect our invaluable investment in the National Seashore."

I also had a letter from Tip O'Neill, in which he included a copy of the Bill H13657 which he has filed. (Reads parts which pertain to Cape Cod) Do you wish me to read the whole thing?

MR. MCNEECE: It is very similar to Keith's Bill.

MR. NICKERSON: Have you had any further developments, Bob?

MR. MCNEECE: Leo (Mr. Diehl) said that I should get someone to draft a Bill and give it to O'Neill. This is not easy. Meanwhile Keith was supposed to be down here three weeks ago in Hyannis, and I planned at that time to discuss it with him personally, but he failed to show, sending word he was sick and couldn't come. A few of us were there ready for the meeting. I haven't discussed it with him, but I discussed it with his assistant somewhat. His assistant mentioned this Bill that Keith proposes, and I told him he missed the point of what we had in mind. Then we got on the subject of Monomoy. I think it has come down to what Leo suggested, and that is to provide the wording of the Bill and give it to O'Neill or Brooke, and then they would file it. Then it would be up to us to follow through to get support for it. So far I have not had the time to do anything further on it.

MR. NICKERSON: What is the status of Monomoy so far as the Wilderness situation is concerned?

MR. MCNEECE: It is still in Committee. Aspinall approves if Audubon agrees to abandon its holdings. Morgan stated categorically they would be willing to give up their holdings. Subsequently the trustees would not go along with giving up the holdings and wrote Mr. Aspinall accordingly. Finally, however, we got the trustees to change their position and agree to abandonment and through Tip O'Neill I learned that this was done, and the Bill would be favorably considered. One Congressman, Kyl from Iowa, was concerned about the camps, and so far he has been able to stymie it. I have made no checks with Keith's office, but that was the status of the Bill 10 days to two weeks ago.

MR. NICKERSON: The opposition therefore is not coming from the people who want to drive beach buggies, so long as they are allowed to fish and can get there by boat.

MR. MCNEECE: Monomoy is not exactly compatible with the Wilderness Act, which provides for pure wilderness. There is precedent with the camps on Monomoy which can remain through lifetime ownership, but can't be handed on to the children. In fact they cannot let anyone use the camps unless the owners are present themselves. Restrictions are very tight. It seems that Kyl has been extremely stubborn, and I understand he has introduced a Bill of his own, which is a compromise, and under his Bill Monomoy would be acceptable to him.

MR. NICKERSON: The Government would acquire the Jones and Small camps, and perhaps the Department of the Interior would give them the same permits as the other camps.

MR. MCNEECE: Audubon has given the Government a 5-year option to acquire its property at $20,000.

MR. NICKERSON: Thank you. This may not be of direct interest to the Park, but it adjoins the Park.

MR. MCNEECE: I think it would be a shame if it is not approved.

MRS. WILES: Is this the place for verbal complaints?

MR. NICKERSON: What action should we take in respect to the offshore situation?

MR. MCNEECE: Let it remain in abeyance for a while.

MRS. WILES: We had a meeting of the Lands Exchange Committee and the Chairman of Selectmen was there and wanted to thank this Committee for their very fair recommendations on land exchange for the Town of Wellfleet even though we have not benefited from the fairmindedness of this Board. At Newcomb Hollow the Selectmen did have some sort of understanding for additional parking for about 40 cars, and there was some fill they wanted to use to cover over some old bushes. The Park refused to let them do this because it would spoil the beautiful bushes. In view of what has been done at Great Island, it isn't fair. There they have cut down some trees. If the Town had done something like that, the Park would have been up in arms. I am not against it, but it seems to me that it is so unfair that we could not do what we wanted. We will have one more meeting. We have been given the run-around and if nothing comes of it, we will recommend to the Town that we study the Wellfleet lands and see what we can do with them, as we do not feel that all of the lands that Wellfleet owns should remain idle. Possibly they could be put

into tenting sites if we cannot get anything from the Park. The Wellfleet lands within the Camp Wellfleet area would be wonderful tenting sites because they are so close to the beach.

The other complaint I have to make is in regard to parking on Ocean View Drive, and the erosion of dunes next to the Town-owned beach, called Whitecrest. Whitecrest is next to Park-owned land, and the Park has permitted people to go over these dunes and pare them down, and they haven't done anything about it. Since they will not allow this to be done anywhere else, it seems unfair. I have been asked about it, and there have been a lot of complaints about the situation there.

MR. ARNBERGER: Has the road been posted to "No Parking"? It is a Town road and if the Town has it posted to "No Parking," then we cooperate with the Town.

MR. BEAN: Eastham got permission to have a road posted to "No Parking."

MR. MCNEECE: It is just a matter of passing a local By-Law.

MRS. WILES: Wouldn't the Selectmen give you that permission?

MR. ARNBERGER: If destruction is going on as you describe, then I will look into it immediately. The Town has to take the action so far as the "No Parking" is concerned.

MR. MCNEECE: At our last annual Town meeting we adopted this By-Law which enables the Town to post certain roads, put signs up and impose a fine of $5 which we have done on several roads in Chatham, and it has been very effective, and you can do this at your annual Town meeting. I will send you a copy if you wish.

MR. CARLETON: Can you control speed on these roads?

MR. ARNBERGER: We will be perfectly willing to cooperate with the Town, but the Town has to take action on that.

On the bulldozing on the tract that we made available to the Town by Special Use Permit, permission was requested for sand to be removed from this tract to be dumped on the Seashore lands just to the south. I did not approve this request for damage to vegetation and other values would have resulted.

MRS. WILES: Why couldn't you permit this to be done when you see what was done at Great Island? It doesn't hold water.

MR. NICKERSON: Do I understand there was roughly one-quarter of an acre involved, but the land was higher than the parking area on the level of the cut, and the Town wanted to level this tract and dump the sand on land owned by the Seashore?

MRS. WILES: It would have done no harm. After what was done over at Great Island, this is far fetched.

MR. NICKERSON: There was no objection to taking the cut.

MRS. WILES: They knew it would cost the town an awful lot of money to have it taken out and carted away.

We just wanted to have it brought to your attention. We thought that the Committee had been more than fair.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: The construction program at the Seashore this fall is moving along on schedule. The time under the contract expires December 1, and all three jobs should be completed well in advance of this date. Construction

of parking and other facilities at the picnic area at Doane Rock is about 50 per cent complete. The Great Island parking area has been cleared and rough grading accomplished. At our two parking pull-outs on Herring Cove Road, construction has yet to begin.

MR. NICKERSON: How many cars would the Doane Rock parking area take care of?

MR. ARNBERGER: Thirty-five. It will also provide a picnic area, and eventually a comfort station will be built there. The well is already in. All projects are being done by M. F. Roach Co.

MR. NICKERSON: At the parking area for Great Island, are there any toilet facilities to be provided there?

MR. ARNBERGER: Not at this moment.

(Continuing the Progress Report)

There has been considerable interest recently in the status of the revised Master Plan, and I regret that the situation is about as it was when the Plan was reviewed by this Commission last spring. This lack of progress has been largely due to a reorganization of the planning functions of the Service, which has resulted in changes in procedures as well as some changes in format for the Master Plan. Unfortunately our Master Plan got caught in this changeover, and we are now in the process of revising the plan to conform to the new procedures. This will result in little or no substantive changes. It has been necessary to revise the Management Objectives to make them somewhat more specific as a guide to area planning than they originally were in the Plan reviewed by the Commission. The Management Objectives accordingly have been redrafted. They were reviewed in our Regional Office two weeks ago,

and are available for review by the Commission today. Another change in Master Plan procedures will require review at a public meeting. The Plan will now be given final approval by the Regional Director rather than by the Director.

Arrangements have been completed for the forthcoming hunting season. A joint press release with the Massachusetts Department of Fish and Game has been issued relating to hunting within the Seashore. Following a meeting with the Selectmen of Eastham at which they indicated their approval, the Cedarbank area has been closed to upland game hunting as a safety measure in view of the concentrated visitor use within this area. The area, however, will be open to waterfowl hunting.

A very interesting historic investigation has been underway on Great Island under a contract with the Plimoth Plantation. This has involved the excavation using historic techniques of an 18th century trading post. The dig has disclosed the foundations of a rather sizeable building as well as a remarkably well preserved cellar hole, an old coin, pieces of pewterware, bits of early European pottery, pieces of clay pipes, and other items associated with early historic occupation have been removed. The dig has proved to be much more extensive and interesting than was originally envisaged, and will require further work, probably next spring, to complete it. Measures will be taken to protect the remains so that they may be utilized for on-site interpretation.

Considerable time has been devoted during the past few weeks to improving our management of oversand vehicle operation. This past season has seen a

considerable increase in oversand vehicle use with the result that there has been some destruction to dunes and indications are that this problem could well develop into a serious problem if appropriate steps are not taken immediately. More than 1600 permits were issued this year to oversand vehicles of one kind or another, including an increasing number of dune buggies. We are also seeing some of these new 6-wheel vehicles known as "scramblers," which can pose a real problem if appropriate management steps are not taken.

Our plan for better management of this activity includes new and improved regulations, reducing the number of accesses to the oversand routes and simplifying the system through elimination of some of the marked routes. Much more emphasis will also be given for providing printed information on proper use of the area as well as interpretation of the features of interest which obviously will have some additional value and have a tendency to impress vehicle operators with the need for following the routes in order to preserve the area. Consideration is also being given to the possibility of imposing fees for the use of oversand routes which would be consistent with procedures being followed by some of the towns on the Cape as well as other agencies managing beach lands along the Atlantic Coast. I think we must look into the use of fees. Soon we may be the only agency offering free use of beaches to these vehicles. I am interested in using the fee system as another method of control of this activity. We have attended several meetings with the Selectmen of Orleans and Chatham in an effort to consolidate our activities with theirs. A meeting was also held with Selectmen of Wellfleet, Truro

and Eastham for coordination. We will meet tomorrow with representatives of the Massachusetts Beach Buggy Association, Cape Cod Salties, and the Chatham Dune Buggy Association.

Starting next Monday, the 20th, we will have an 8th grade class from Watertown, Massachusetts, in residence at the Coast Guard Station for a week of environmental education. This is a part of the so-called NEED program with which you are familiar.

I attended a meeting at Plymouth Thursday to discuss plans for the forthcoming 350th anniversary of the landing of the Pilgrims. This is a regional event and representatives of many of the towns in the area as well as historic societies, etc. were in attendance at the meeting. We would hope to develop some programs and special interpretive services next year on the 350th anniversary theme, which would be complimentary to the activities being planned by the towns.

In line with the decline in visitation to the area during the off-season period from November 1 through April 15, we are closing the visitor centers two days a week. We propose closing Salt Pond Visitor Center on Mondays and Tuesdays, and the Province Lands Visitor Center on Wednesdays and Thursdays, so that at least some visitor center services will be available seven days a week.

MR. NICKERSON: Has anyone any questions?

MRS. WILES: Who is conducting the NEED program?

MR. ARNBERGER: This will be conducted by teachers and parents.

MRS. WILES: Both sexes? How many adults to a child? Who started this program in the first place?

MR. ARNBERGER: It is the NEED program, which is a broad environmental program that the National Park Service is sponsoring.

MR. NICKERSON: Originally I had suggested to this Advisory Commission with respect to the National Seashore that it was important to develop an educational program whereby people from urban areas could get a better understanding of nature and its natural resources. It was after that that this program developed.

MR. ARNBERGER: This program developed along with many other programs all over the country into what environmental education means today.

MRS. WILES: I don't see why it couldn't be done in the classrooms. I don't approve of boys and girls coming together. I think it should be carefully supervised. I think the trouble with this country today is that we have lost our hold on the spiritual life, and unless we get it back we are doomed. I think the children are very unhappy and I think it is because they do not have any spiritual life.

MR. NICKERSON: I find that one of the most spiritual experiences I have is coming close to nature, whether I am picking up scallops, scratching for quahaugs or walking through a field. It is ever a renewing spiritual experience for me, since I am not a strict follower of any strict dogma or faith. If we can convey a little bit of this to the children of urban areas, who are surrounded by paved areas and tall buildings, then we are accomplishing a lot.

MRS. WILES: I agree with you that nature is wonderful, but I believe children are being turned into an atheistic way of life.

MR. NICKERSON: I believe we should provide a means for people who are from a city confinement to come here and get a taste of nature. I for one would like to see it vastly increased. Have you had any complaints?

MR. ARNBERGER: We have had no complaints, and the first program went beautifully.

5. Management Objectives - Master Plan

MR. NICKERSON: Shall we read it over here or take it home? What do you mean by peak season? Hasn't it been your experience that the number of people is substantially increased from the middle of June through the middle of September?

MR. ARNBERGER: I don't want to tie these down to precise dates. I would like to avoid it.

MR. MCNEECE: Isn't the only reason for using fee collection during the peak season the lack of personnel before and after?

MR. NICKERSON: If we look through it now, we might have some questions we would like to ask.

MR. ORSI: On the hiker-biker trails, do you mean just bicycles?

MR. ARNBERGER: Yes. No motorized bicycles.

MR. MCNEECE: Under the section General Management, Item 6, how could Nauset Beach get into this if the towns wanted to lease instead of convey? Suppose the towns were willing to lease that land to the National Park Service without conveying ownership?

MR. ARNBERGER: I think we are talking about the possibility that we own the land and want to lease it to you.

MR. MCNEECE: This is not spelled out.

MR. NICKERSON: I think the towns of Orleans and Chatham would not consider conveying it to the Park so far as the fee ownership is concerned.

MR. CHASE: How about cost of operation?

MR. ARNBERGER: I doubt if this would occur.

MR. MCNEECE: It would be good for the National Park Service, and would increase the prestige of the Park Service. The Park does an excellent job of administering its beaches.

MR. CHASE: What I have in mind would be for the town to keep ownership of the beach, but the Park have control of operating it.

MR. MCNEECE: Would you give an easement to some conservation agency for part of the land to be used for conservation? The Town of Chatham has refused to convey any of its land to either private parties or Government agencies for any purposes. They want to hold onto it.

MRS. WILES: Why couldn't a town give the Government a 5-year lease and then they could get some money from it?

MR. NICKERSON: The Shawme-Crowell State Forest is the best example of what happens to a Government agency and the original intent for which it was given is changed. It was supposed to be a forest and wilderness forever. Then the State turned it over to the Federal Government for use as a military reservation. Now it is no longer carried on for the purposes for which it was given. Chatham turned Monomoy over to the Federal Government for use as a wilderness, but it became a firing range during World War II. Now it is reverting back to the original intent.

MR. MCNEECE: Nauset Beach is fairly contiguous to Park beaches, and we have been meeting to discuss regulations, but it has been difficult because the

Park is limited to what it can do. The towns are not limited to those same regulations. If all were under one agency, all controls would be the same. This is purely speculative.

MR. ARNBERGER: Something like Eastham. They have conveyed their beaches to Park Service with certain stipulations. I would be happy to explore this.

MR. NICKERSON: My personal feeling is that it will be an awful cold day in August before those towns decide to convey the fee to those beaches.

Now in regard to the possibility of blocking out lands for exchange, let's take the case of Wellfleet where town owns land in scattered parcels. If town could have contiguous area all together instead of many scattered parcels . . .

MRS. WILES: That is what we proposed, but we never got anywhere.

MR. ARNBERGER: These could be lands not critically needed for the Seashore, but might lend themselves to exchange. Eastham is an example, in the case of the land for the school.

MR. NICKERSON: Item 9, General Management (pertaining to Park's participating in community and regional planning) is a relatively new statement, isn't it?

MR. ARNBERGER: Yes.

MRS. WILES: I would like to go back to Item 8, General Management (refers to commercial services within the Seashore limited to existing facilities) to say that Mr. Gadsby told us there would be no concessions in the Park.

MR. NICKERSON: We have one concession in Truro, the golf course which has worked out very well.

MR. ARNBERGER: There are two motels, both on the edges of the Seashore.

MR. NICKERSON: Which I have never approved of.

MR. MALCHMAN: In Provincetown, the Town has acquired title to about 45 acres

of vacant land. There is some talk of using a piece of that land for a fish packing plant. What would be the National Park Service's reaction, for it abuts the Park Service land?

MR. ARNBERGER: This is outside of the Seashore, and I think it is largely a matter of local zoning.

MR. MALCHMAN: I don't believe it is zoned for that purpose and will require a hearing. As an abuttor, wouldn't you be involved?

MR. CHASE: As an abuttor, you could object.

MR. ARNBERGER: We are involved and would work closely with the Town to come up with the most beneficial solution.

MR. NICKERSON: You have a possible example of Eastham in its limited access road.

MR. MCNEECE: So far as Regional Planning is concerned on Cape Cod, it hasn't mounted to a damn and costs the town a lot.

MR. ARNBERGER: Frankly I think people expect too much of planning.

MR. ORSI: One of the major criticisms of the cost of planning has been too much planning and not enough implementation, or instead of making a decision, it is thrown to another planning committee.

MR. NICKERSON: Under Resources Management, planners envisaged maximum use of facilities and when optimum is reached, the facility should not be utilized beyond that point. In other words, when the theater is filled, no more tickets are sold.

MR. ARNBERGER: We are not sure we know too much about the carrying capacity of natural resources. We know how many people are using them when we see

the results of destruction. I think the concept is good but applying it is a different matter. How many people can you put onto natural resources? Carrying capacity outdoors is much more difficult to figure than indoors.

MR. ORSI: Can you wear out a beach?

MR. ARNBERGER: No. But the dunes are a different matter. I think the concept is good but we have a lot to learn about it.

MR. ORSI: I think you can dictate how many can use a beach, but in this you are dictating what you want, not what the people want. They don't seem to mind how crowded it is. There is talk in the state of rotating areas.

MR. ARNBERGER: We are doing this in some parks, in camping areas where we simply close down some of the facilities because of overuse for several years, using others and rotating them.

MR. NICKERSON: Similar to rotating crops, letting certain areas lie fallow.

Now under Visitor Use, under Item 1, "Service development and facilities for mass public use will be oriented toward day use only," this is the first time, "day use" has been clearly stated as against "overnight use."

Why is the word "recreational" used in line 3, under Item 2, as "the natural forces which formed it, the influence of man upon it and man's benefit from it through appropriate recreational use." It refers to the story of the Cape.

MR. ARNBERGER: Today we are trying to emphasize appropriate healthful recreational use.

MR. NICKERSON: I would eliminate the word "recreational." I notice it has been coming up in several places in these Management Objectives. I would like to see it eliminated.

MR. ARNBERGER: O.K.

MR. MCNEECE: I think it should be eliminated also. You avoided it in another area.

MR. NICKERSON: Under Item 4, Visitor Use, what is a "serving area"? I have not seen that expressed before.

MR. ARNBERGER: It is within convenient access to the Seashore, which would be an area within a day's drive.

MR. NICKERSON: Because the term "serving area" is new to many, why not change it to a term that people understand.

MR. ARNBERGER: A "serving area" has a pretty good meaning for Park planners, and is purposely left flexible.

MR. NICKERSON: Then why not change it to what it really means? What about "in the conveniently accessible areas?" Something that would mean the whole area. Let's put it in language that is not technical.

MRS. WILES: Why do you take people from Boston and bring them down here?

MR. ARNBERGER: I think it is probably the best beach experience that is available. A day's drive to Cape Cod is possible for one-third of all the people of the United States. People desperately need this experience.

MR. NICKERSON: If people take the trouble to become conservation minded, they can pass it on to others.

MR. CHASE: The local schools have been alerted to this, haven't they?

MR. CARLETON: Look how the Boy Scouts go to Maine and Nantucket? It is normal to want to go to different places.

MR. NICKERSON: Under Item 5, Visitor Use I am glad to see you have cranberry farming listed.

MR. CARLETON: What about the cranberry bog in Truro?

MR. ARNBERGER: It is still on our books, and would make an ideal place.

MRS. WILES: Referring to Item 6, Visitor Service (cultural life of the Cape in music and the arts) I have said before it should be of the highest quality, and should be carefully screened.

MR. NICKERSON: I have confidence in the National Park Service.

What do you want to do about this?

MR. MCNEECE: I move that these Management Objectives as presented should be approved with the minor changes we have suggested.

It was moved, and seconded and VOTED by a 5 to 1 vote (Mrs. Wiles voting against it) for approval.

Item 7. Revised Oversand Regulations

MR. ARNBERGER: This has come up as a result of meetings with Selectmen and oversand vehicle groups. In order to have them go into effect, this will have to be published in the Federal Register, and then the public will be allowed 30 days to go over them and make known their feelings.

MR. BEAN: There are two parts that do not have anything to do with oversand vehicle regulations.

MR. CARLETON: Shouldn't the Chatham Airport be included?

MR. BEAN: It isn't within Seashore boundaries.

MR. NICKERSON: Under Item 2 (failure to comply with provisions of permits, etc.) would this apply to some people who own cottages and have to get to their cottages? Are they to be required to own vehicles?

MR. ARNBERGER: No.

MRS. WILES: This is one thing you do not provide for. If someone has a vehicle and goes for beach plums, what is the provision for parking?

MR. BEAN: Just pull off the road.

MR. CHASE: What about speed limit for dune buggies? The owners have said it was not enough.

MR. BEAN: We deliberately kept the speed down.

MR. ARNBERGER: I understand that a skillful driver does not need to go any faster than 20 miles an hour.

MR. MCNEECE: Are these regulations to apply throughout the year? It has been suggested by a property owner that the rules apply during the summer season but not be enforced in the off season. I am thinking particularly of Item 11, "Driving between the surf and the crest of the beach, except as indicated by the marked, designated route, is prohibited."

MR. NICKERSON: From November 15 to April 15 I think this is the best place to drive, below high water, particularly when there are snow and ice cakes. It is easiest and safest.

MR. BEAN: When I say these should apply all year round, you will find there is not much use after the summer season. I think we have worded it a little different from the towns.

MR. NICKERSON: A 20-mile an hour speed limit is O.K.

MR. ARNBERGER: With so much use of the beaches, we felt 20 miles an hour is the speed limit.

MRS. WILES: I don't think they should be allowed to drive on any beach where swimmers are. (This is reference to Item 12 relative to driving across designated protected swimming beaches.)

MR. BEAN: Let's take out the word "protected" after the word "designated" as one word is enough.

MR. MCNEECE: I agree with Mr. Bean.

MR. ORSI: Couldn't you make this stronger by putting in the word "shall" instead of "may"?

MR. BEAN: These supplemental regulations are particular to Cape Cod.

MR. NICKERSON: No mention of fires?

MR. BEAN: These are covered under other regulations.

MR. NICKERSON: I wonder if Item 3, "All dune routes are closed to travel between the hours of 10 pm and 6 am" is too restrictive. What if I want to go hunting? I like to be at my blind before daylight.

MR. ARNBERGER: None of our dune routes go to duck hunting areas. These really are to cover night joy riding.

MR. NICKERSON: What about the 72-hour intervening period?

MR. MCNEECE: They go from Provincetown to Chatham and Orleans, and then back again.

MR. NICKERSON: What do you want us to do about these?

MR. ARNBERGER: We would appreciate your showing that you have reviewed them.

MR. NICKERSON: Have the records show that the Advisory Commission has reviewed them.

6. Leasing of Historic Houses

MR. ARNBERGER: We have a couple of old houses which have been included on the HABS list. One is the Rowell house which you saw today, and the other is the Jedediah Higgins house in North Truro. These houses are not irreplaceable. They are old houses, a charming part of the Cape Cod scene, and we are obligated to maintain and keep them in an attractive condition.

Very frankly what they need is tender, loving care, someone living in them to take care of them, keep roses blooming, etc. Both houses are vacant, and tumbling into disrepair. I am suggesting that we explore some way of putting these houses back into private hands, subject to certain restrictions, spelling out that a certain investment be made to restore the buildings and requiring a satisfactory level of maintenance, etc.

MRS. WILES: I think the first thing you should do on the Rowell house is to take out the trumpet vine, which will spoil the house in no time.

MR. NICKERSON: The original part of the house was built in the early 1800's and has been rebuilt not once but several times. The exterior is covered with modern materials, and windows are modern. The interior has got some nice old panelling. I don't consider it even a halfway good example of an old house because it has been so massacred because of the layout and design. An alternative to carrying it would be selling it back to private ownership and then it would be under the same rules as construction done before 1959. One good reason for selling it would be that the owner would have the advantage of getting something from what he put into it. And furthermore I think the Park Service would have to give serious thought as to whether they would sell it as improved property with a supplementary clause as to what the owner would do with it or whether they should make it a condition of the sale. I think a buyer could do what he chooses so long as he has the approval of the Park.

MR. MCNEECE: The only restriction that the Park Service could put in should be that the exterior not be changed.

MR. NICKERSON: Furthermore it would get it back on the tax rolls.

MRS. WILES: I agree with you on that.

MR. NICKERSON: I don't think you will find anyone who would make a lease agreement.

Do you want to vote on it? If the Park Service sells this property it should make provision that it continue the present exterior architectural design. Do I understand this has to be at public auction?

MR. ARNBERGER: Yes.

MR. NICKERSON: Do the other members of the Commission agree with me that it would be quite improbable that anyone wants to lease it? In selling it back to private ownership you are not changing it, but you have gained by being able to control the design. Are you ready for the question?

We recommend that the Park Service give serious consideration to selling the Rowell house under conditions which would improve the property as defined in the Act of August, 1961.

It was moved, seconded, and VOTED unanimously to adopt the above recommendation.

Item 8. Agenda Items and Date for Next Meeting

MR. NICKERSON: I believe we tentatively set the next meeting for December 5. Is this all right? Then, the next meeting will be December 5. For a field trip, let's look at the historic house in Truro, and leave the rest to the Superintendent. Any further observations on the Management Objectives for the Master Plan after we've had a chance to look them over could also be on the Agenda.

MR. ARNBERGER: Perhaps at that time we could be able to make plans for a public meeting on the Master Plan.

MR. CARLETON: I thought you would be interested to know how we did on the golf course this summer. We will take in over $20,000 before we closed down. Our expenses will be less than $15,000 so we will have a $5,000 profit plus what we got from sale of golf balls, etc. We are up about $6,000 over last year. Given a good July, we would have done better.

MRS. WILES: Is this clear profit?

MR. CARLETON: This is after what we pay the Park Service. We have put in quite a bit of money into the course also.

MR. ARNBERGER: There is an annual flat fee of $330.00 plus 2½ per cent of the gross receipts, payable to the Park Service.

MR. NICKERSON: Then that means for this year your rental will be less than $1,000. What are the fees?

MR. MALCHMAN: $4. That is good for all day.

MR. NICKERSON: I am delighted to hear that this is working out so well.

MR. CARLETON: We are very pleased.

MR. NICKERSON: If there is no more business, let us adjourn. It has been a pleasure to have you with us today, Mr. Orsi.

The meeting was adjourned at 4:45 pm.

Management Objectives

General Management

1. Overall administration will be provided from a Seashore Headquarters in the Marconi area. The principal area operating units will be two districts responsible for arranging and carrying out visitor and area services programs.

2. Operations will be conducted year round with three periods recognized for programming activities at acceptable levels of operation as follows:

Peak Season - All facilities and services in operation for extended daily periods.

Spring-Fall - All facilities in regular daily operation with Personal services available on a reduced schedule.

Off Season - Beach facilities closed, visitor centers open on a reduced schedule and personal services on special arrangement.

3. User fees will be collected during peak season for Protected Beach parking and for oversand vehicle use.

4. An internal seashore circulation system will be developed incorporating a tour road (as determined by further study), hiker-biker trails, possible specialized transportation system serving the proposed Bayside development and centralized parking served by mass transportation facilities reaching areas of concentrated public use.

5. Authorization and funding should be secured to permit acquisition of remaining privately owned lands not exempt from condemnation.

6. In addition to direct acquisition of land consideration will be given to blocking out lands available for possible exchange for town owned tracts, to acquisition of less than fee title, and to sell back or leasing arrangements for certain properties where seashore purposes might be achieved through less than fee ownership.

7. Development will be planned for balance and diffusion of use within the seashore and to harmonize with uses in adjoining communities compatible with proper management of area resources.

8. Commercial services within the seashore will be limited to existing facilities either government owned or privately owned covered by a Certificate of Suspension of Condemnation. Other commercial services will be supplied by private enterprise outside the seashore except for minimal essential services which may eventually be desirable as concession operations.

9. The Service will actively participate in community and regional planning and work closely with the Advisory Commission to insure that seashore development is compatible with community needs and to seek appropriate solutions to regional problems such as camping, zoning, waste disposal, water and air pollution, marshland conservation, major access roads to the Seashore, etc.

Resources Management

1. A research program oriented toward management of seashore resources will be developed with emphasis on accomplishment by cooperating academic and scientific institutions.

2. Resources of the Seashore will be managed to preserve the character of the Cape Cod scene in accord with a Resource Management Plan to achieve a reasonable balance between preservation and use including such problem areas as beach protection, dune stabilization, oversand vehicle use, historic structures, etc.

3. Development planning will be guided, insofar as findings from needed research permits, by the concept of carrying capacity consistent with preservation of the resource and quality of recreational experience.

4. Drainage and chemical application for control of mosquitoes and taking of fish and game will be in accord with Cooperative Agreements with the Cape Cod Mosquito Control and Massachusetts Department of Fisheries and Game.

5. Great Island will be managed as a primitive area with appropriate public use encouraged and vehicular travel prohibited.

6. In accord with the Cooperative Agreement of July 5, 1961, the historic site on Bound Brook Island, known as the Atwood-Higgins complex, will be operated and maintained by the Service with visitation being managed consistent with preservation of the fragile historic resources.

Visitor Use

1. Service development and facilities for mass public use will be oriented toward day use only.

2. The interpretive theme is the story of the Cape and its environment - the natural forces which formed it, the influence of man upon it and man's benefit from it through appropriate recreational use. The theme will be conveyed to visitors by a balanced program of facilities and services -- as determined by an Interpretive Prospectus -- providing information and interpretation on the area and its resources, supplemented by selected "on-site" developments planned with consideration for the basic preservation objectives of the area.

3. Efforts will be made to extend the period of visitor use and reduce, if possible, the peak season impact by providing selected facilities and services during the Spring and Fall seasons and by encouraging off season visits by schools and like groups.

4. Emphasis will be placed on implementation of an effective program of environmental education utilizing area resources and facilities to serve communities and schools in the serving area.

5. Stress will be placed on the presentation of services and programs with relevancy and involvement such as recreational demonstrations, operating or "living" exhibits of typical Cape activities ranging from cranberry farming to shellfishing.

6. The seashore will cooperate in advancing the cultural life of the Cape in music and the arts through utilization of area facilities and services consistent with regular operational requirements.

Proposed revisions of Title 36, C.F.R.; Section 7.67 : Cape Cod National Seashore:

7.67 Cape Cod National Seashore

(a) SHELLFISHING. Shellfishing is permitted only by permit from the town in which the shellfishing is done.

(b) COMMERCIAL OVER-SAND VEHICLE OPERATIONS. (1) The operation of a passenger vehicle for hire on beaches or on designated over-sand routes is permitted only pursuant to a Commercial Vehicle Permit issued by the Superintendent and subject to all regulations listed below under (c). Each driver of such a passenger carrying vehicle who is engaged in transporting passengers for a fare on the beaches or designated over-sand routes must, in addition, have a Guide Permit which is issued by the Superintendent. Fees for these two types of permits will be charged as specified in Section 6.3 of this chapter.

(2) Failure to comply with the provisions of permits issued in connection with the operation of commercial vehicles for hire shall be grounds for immediate cancellation of the permit.

(c) PRIVATE OVER-SAND VEHICLE OPERATIONS. (1) Privately owned vehicles not used for commercial purposes may be operated on designated over-sand routes after issuance of a permit therefor. This permit to be affixed to the vehicle as instructed at the time of issuance.

(2) Only vehicles with self-contained water or chemical toilets and holding tanks permanently installed may be issued permits to park overnight on the beach for period not to exceed 72 consecutive hours. These 72 hour permits may be obtained at the beach entrance stations, Province Lands Visitor Center or from the Beach Patrol Ranger. A 72 hour period off the beach must intervene between the issuance of these 72 hour permits.

(3) All Dune Routes are closed to travel between the hours of 10:00 P.M. and 6:00 A.M. The use of accesses to and travel on designated beaches, for fishing, is permitted at all hours.

(4) Tents and camping trailers are not permitted on the beaches.

(5) Driving off the designated, marked over-sand routes is prohibited.

(6) Riding on fenders, tailgate, roof or any other position outside of the vehicle is prohibited.

(7) Maximum speed may not exceed 20 miles per hour.

(8) Vehicles may not be parked in the designated over-sand routes nor interfere with moving traffic.

(9) When two vehicles meet on the designated over-sand routes, the vehicle in the best position to yield will pull out of the track and this driver shall then back into the established track before resuming his original direction.

(10) When a vehicle which has been stuck is freed and ruts or holes result, the driver of this vehicle shall fill in the ruts or holes before leaving the area.

(11) Driving between the surf and the crest of the beach, except as indicated by the marked, designated route, is prohibited.

(12) Vehicles may not be driven across designated protected swimming beaches at any time when these areas are posted with appropriate signs.

(13) The following items shall be carried in the vehicle at all times while on the beaches or on designated over-sand routes and are required before issuance of the Over-Sand Permit:

(i) Shovel (ii) Jack (iii) tow rope or chain (iv) board or similar support for jack (v) low pressure tire guage (vi) proof of public liability and property damage insurance (Extra-territorial insurance for Massachusetts registrants).

(d) AIRCRAFT. (1) Land based aircraft may land only at the Provincetown Airport approximately one-half mile south of Race Point Beach in the Province Lands area.

(2) Float equipped aircraft may land only on federally controlled coastal waters in accordance with Federal, State and local laws and regulations.

(e) MOTORBOATS. Motorboats are prohibited from all Federally owned ponds and lakes within the seashore in Truro and Provincetown.

(For Administrative Use Only)

M I N U T E S

Eighty-Third Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

At

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

December 5, 1969

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-third Meeting

December 5, 1969

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Proposal for Utilization of Wellfleet JCCCC
6.	Proposal for Herring Cove Beach Concession Permit
7.	Agenda Items and Date for Next Meeting
8.	New Business

The eighty-third meeting of the Cape Cod National Seashore Advisory Commission was held on December 5, 1969 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
John W. Carleton	Town of Truro
Ralph A. Chase	Town of Eastham
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS National Park Service, US Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Lyle E. Jamison, Chief, Park Administration " " "
Lyndell Baldwin, Secretary Cape Cod National Seashore

ALSO

Charles Orsi, District Supervisor, Mass. Dept. of Natural Resources;
Paul N. Ellis, Superintendent Nauset Regional School District;
Mrs. Barbara Franklin, Member Nauset Regional School Committee;
David W. Crary, Member Nauset Regional School Committee.

Absent Commission Members: Arthur W. Brownell (Commonwealth of Massachusetts); Leo E. Diehl (Secretary of the Interior); Gaston Norgeot (Town of Orleans).

The meeting was called to order at 1:45 p.m. by Chairman Nickerson.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

MR. MCNEECE: I would like to have the word "only" added in line 13 on page 13 so that the sentence would read: "Isn't the only reason for using fee collection (only) during the peak season the lack of personnel before and after?"

MR. NICKERSON: I would like to have line 14 on page 23 changed so that the sentence would read: "We recommend that the Park Service give serious consideration to selling the Rowell house under the condition that it would be designated as improved property as defined in the Act of August, 1961."

It was moved, seconded and VOTED to approve the Minutes including the above changes.

Item 3. Communications received by the Commission

MR. NICKERSON: I have had a copy of a letter to Governor Sargent asking him to appoint a successor to Josiah Child and a copy of a letter to the Barnstable County Commissioners asking them to appoint someone to take my place on the Commission January 1970. I think similar letters went to the Selectmen of the various towns. That is in the works, have you heard anything about it?

MR. ARNBERGER: No. No formal action on any of those requests.

MR. MCNEECE: This is the customary two year appointment period.

MR. CARLETON: Is this the last two years coming up now?

MR. ARNBERGER: No. The life of the Advisory Commission as set out in the Act was to be ten years from the date of the establishment of the Seashore. The establishment date is May 30, 1966.

MR. NICKERSON: All members of the Commission received the memorandum from Mr. Arnberger regarding the proposal of the Nauset Regional School District for use of the former Wellfleet Job Corps Center. Today representatives from the School system are going to sit in with us, but before they come in, had you any points you want to bring up and discuss before talking with them?

MR. MALCHMAN: As I recall there was another proposal, perhaps not too concrete made by another organization.

MR. ARNBERGER: The only firm proposal, as it turned out, of any consequence, was made by the National Park Service for a summer camp for young people.

MR. MALCHMAN: My impression was that you had talked with someone and were waiting for an answer.

MR. ARNBERGER: None of the proposals ever got to the stage of a formal, written proposal.

MR. NICKERSON: Did you ever hear from the City of Boston?

MR. ARNBERGER: Never.

MR. NICKERSON: One angle we might touch on - we had discussed at some length the possibility of an additional project of the nature of

the NEED program. You were telling me earlier that there are several such projects scheduled and that the Nauset Coast Guard Station could take care of 40 people. I got the impression you thought that for the immediate future something on that scale would be best.

MR. ARNBERGER: For the foreseeable future I would prefer to leave this program in the Coast Guard Station; it is compact, easy to manage and within our capability to handle. I don't think we are at the stage to talk about 100 coming in.

MR. NICKERSON: As far as you are concerned, you don't think there is any conflict with any requirements in the immediate future with NEED?

MR. ARNBERGER: No. I would rather emphasize quality than quantity.

MRS. WILES: Mr. McNeece, isn't there some sort of program in Chatham for backward children, or something of that kind?

MR. MCNEECE: We have special classes in the school.

MRS. WILES: In the school? There is nothing outside?

MR. MCNEECE: There is a project in Orleans for adults and young adults, a workshop. We have nothing in Chatham at this time other than the school program.

MR. CHASE: The Orleans project has their own organization, but they do get some benefits from the Government.

MR. MCNEECE: Yes, it is voluntary and they get some assistance from the Government. The Kennedy family sponsored a project to sell candles

to assist the project.

MR. MALCHMAN: After I got your communication regarding the project I took the liberty of talking it over with my brother who is the Superintendent of the Provincetown schools. He told me that this would apply to the children who are uneducable in a classroom environment, but who might be able to get some education as special cases. The only way you could do anything with children of this caliber is by special handling on an individual or two, three or four at a time basis.

MR. ORSI: These would be full-time classes?

MR. MALCHMAN: Yes.

MR. CHASE: Same as school program.

MR. MCNEECE: This proposal also includes transferring the Regional School Headquarters here.

MRS. WILES: I asked one of the School Committee members about this and they didn't say anything about there being special classes. They said it was because they had to find new quarters for the administration division of the school.

MR. ARNBERGER: I would like to suggest that you might want to ask Paul Ellis to tell you more about this in detail. And I would like to make you aware of two other propositions I have received. I recently received a telephone call from Leonard Gates, Chairman of the Wellfleet Recreation Committee inquiring as to the availability of the gymnasium

for community use. I have talked a little bit with Mr. Ellis about this. The gymnasium is a fairly new, substantially built building and I think there are some possibilities there for community use. Mr. Ellis indicated that if money could be secured from the Lower Cape towns from funds available for this purpose, he would be willing to consider the possibility of the Nauset Regional School District taking over the scheduling and operation, so this is something to be explored. The other thing has to do with the vocational education building. Many months ago I received a letter from the Wellfleet Police Chief inquiring as to the possibility of using that building for a sub-fire station in which one piece of fire equipment would be located for South Wellfleet, and also for police headquarters. This I think might bear some thought now that we are thinking in terms of community use. In terms of intercommunity use of the gymnasium and use of the vocational building for a fire station and police headquarters, if you are favorably inclined, these matters would be handled separately. The gymnasium does tie in somewhat however.

MR. NICKERSON: The way they are located on the ground the gymnasium is in the middle and the vocational building off to the side - they wouldn't have to use the same access.

MR. ARNBERGER: Actually they would use the same road. The Town of Wellfleet very badly needs a police station. That is a twenty-four hour operation and would have some advantage for the seashore, and so

would the presence of fire equipment. This could be an advantage to the School District as well.

MR. CARLETON: Truro pays Wellfleet $5,000 every year for monitoring our police calls.

At 2:15 p.m. Mrs. Franklin and Messrs. Ellis and Crary join the Commission and are introduced by Mr. Nickerson.

MR. NICKERSON: I think I should explain before we start our discussion that this Advisory Commission has no authority. Our sole function under the Act authorizing the establishment of the Seashore is to advise, and with that prelude we would like to have you tell us what is on your mind.

MR. ELLIS: I will try and make what is rather a complex arrangement as simple as I can. I first received contact with the Department of Health, Education, and Welfare (HEW) stating that possibly they could be of assistance in our obtaining use of the Job Corps facility if we needed space for an additional program. For about one and one-half to two years we have been looking for space for clinical teaching needs of handicapped and emotionally disturbed children on the Lower Cape. When I say "we", I refer to the school Superintendents and officials in the towns of Brewster, Chatham, Eastham, Harwich, Orleans, Wellfleet, Provincetown and the Nauset Regional School District. We now are faced with State legislation which requires that if we identify five

children in any one of these areas we must have an active program starting in 1970. We had been working with the project and of course it all hinges on space. Adequate space is a problem right now in this whole Lower Cape area, so when this was sort of thrown in our direction as a possibility I immediately talked with School Committees and they indicated we should pursue this to the end that I should try to establish this as an answer. At this point I can say that I have talked with Mr. Arnberger and officials of HEW and I would like very much to interest you people so that we would be able to operate this as a joint program with whatever programs would be of benefit to the National Seashore to get use out of the facility for a period of time. I fully understand and agree with the Superintendent that it is not basically the philosophy of the National Seashore that the facility should be developed for a long range project, but for a five to ten year period. Those buildings are of great value and the equipment and supplies could be of value to the children on the Lower Cape, and I think we are the ones who should take advantage, on that basis.

MR. NICKERSON: Have you any idea what you have to do to adapt those buildings to your purpose?

MR. ELLIS: Actually the Job Corps educational programs were developed along lines somewhat close to those we propose. They faced the same situation we are facing in regard to the education building where there are about ten small rooms. For our purpose this is better than

the larger regular schoolroom. We will limit our classes to not more than eight, and this is along the same lines as the Job Corps operation. That part is quite simple. We would also very much like to plan in advance some sort of space for the mental health people. They will participate with us because the mental health department are the ones we have to go through to have these children evaluated and diagnosed to find out what their problems are, so if they are on the site with us it makes for a more efficient operation. There is a clinic building there which could very easily be made suitable to our needs. This would be better than putting up a center or running back and forth to Pocasset. We have been talking with them about this and they are interested.

MR. NICKERSON: Have you any idea of the type of investment you would have to make on top of what is there already?

MR. ELLIS: The only major problem we would have is the Federal requirement for an air changing system in the classroom building. This building does not have that at the present time.

MR. NICKERSON: Have you any idea what your dollar commitment would be?

MR. ELLIS: We have a figure of $57,000 in our budget.

MR. NICKERSON: If the Park Service could turn this facility over to you how much money do you have to spend to adapt it to your use?

MR. ELLIS: $10,000 to take care of the air changing requirement in

one building, about $2000 more for improved floor surface in another building. Other than that no major changes because this is going to be a temporary arrangement.

MR. NICKERSON: If you are going to make major changes and expenditures to adapt the buildings to your needs you would require a longer term than if you are only going to make minor changes.

MR. ELLIS: That is true. But I am most interested in having anything we do have some sort of guarantee for 10 years because I have just been through a building program, and if you are somewhat lucky it is a seven year project to get anything like that accomplished. If we were to do this I think it would take ten years to get a better answer.

MR. NICKERSON: To find out whether you have made the right decision?

MR. ELLIS: To make arrangements to get another facility.

MR. NICKERSON: If this were done you would get in for opening in 1970 and operate under this arrangement two or three years and would know if it is a good or bad type.

MR. ELLIS: If we find it is a good answer I would like to stay until 1980. We will know for sure by 1972 or 1973 and it is a five year project to get specs and town approval for another facility. I don't think we should be underestimating.

MRS. WILES: How do you determine these children need mental help? Which children?

MR. ELLIS: When we find, through the teacher, that they have some sort

of an evident problem, we do not determine the exact nature, we ask professional people to evaluate the pupil.

MRS. WILES: Suppose the parent objects?

MR. ELLIS: We never evaluate them so long as the parent refuses.

MRS. WILES: I feel that children are different. You can't take them and put them in a mold. I think there is too much probing of children's minds to try and find out what they are thinking. It is one reason we have disturbed children - because they are not let alone. They should be left alone to grow if they are able to grow until ...

MR. ELLIS: We have some 2,000 children in our District. The least number we are thinking of from our District who are in such a serious situation that they need this help is 16.

MR. NICKERSON: On the table you furnished us the number needing help in Chatham is very low. What makes Chatham so special?

MR. ELLIS: I am afraid I couldn't help on those figures.

MR. NICKERSON: Who does the evaluating? I was wondering if someone in Provincetown had done the evaluating would the results have been the same for Chatham.

MR. ELLIS: Not necessarily.

MR. NICKERSON: Isn't the examiner a big factor in the determination?

MR. ELLIS: Unquestionably. This is a preliminary examination at this particular point. That is why I say 16, though we would have more if parents would agree to the evaluation, but they will not.

MRS. WILES: I think children are over-analyzed, and if a child is really mentally retarded there are places for him.

MR. MALCHMAN: May I ask Mr. Ellis if the present budget is just for the Nauset Regional School District?

MR. ELLIS: Yes.

MR. MALCHMAN: This I assume is reimbursable in part by the State?

MR. ELLIS: Yes.

MR. MALCHMAN: The other participating towns - are they going to pay on a tuition basis?

MR. ELLIS: Yes.

MR. MALCHMAN: You mentioned administrative headquarters. Is that the headquarters for the Nauset Regional School system?

MR. ELLIS: Yes, and Brewster, Eastham, Orleans and Wellfleet. We would move from our present administrative headquarters.

MR. NICKERSON: They are now next door to the Orleans fire station?

MR. ELLIS: Yes.

MR. MALCHMAN: Am I correct in assuming that whatever the cost to the participating towns for whatever children they may send to this projected school the tuition would not include the cost of the Nauset Regional School District headquarters?

MR. ELLIS: You are quite right. On that $57,000 budget we took $10,000 off the top as Nauset Regional School District's share for administration or getting tooled up. The tuition other towns would pay would not

include any of the cost for administration. However, I want to be realistic to all other towns - if I am going to administer and take the headaches there is a certain amount of administrtive cost that they will have to bear of the school itself.

MR. NICKERSON: Did I understand there is now a state law requiring special facilities for these kids?

MR. ELLIS: This is not a facility where we are planning to help the mentally retarded. These children all have specific learning disabilities, although they may be very brainy. These are very complicated areas. I know something about them but I am not qualified to evaluate them. When I say that if there are five children in a category, that is not the total learning disability category. There are twelve to fourteen categories. I do not wish to imply that every town on the Lower Cape would be forced by law to open a class. We feel responsible to do this anyway.

MRS. WILES: I of course realize these Job Corps buildings are here, but just the same, Wellfleet with 60% gone and no taxation from it, or practically none; with no industry; with lots of retired people and others who do not have to pay taxes because they are above age; and with Eastham with some of her territory taken by this National Park; she really has no industry either; Orleans is of course rather prosperous; Brewster is coming along; but why should Wellfleet and Eastham if they have children, not send them on a basis the same as Provincetown

and Truro would because with a six million dollar school coming up and another eight million dollar vocational school, how much do you think Wellfleet can stagger under? I think $50,000 more added to this, what do you think would be the tax burden of Wellfleet, because you are going to get the vocational school. I think there is a limit to it and I don't see how Wellfleet can as a town afford to pay for this additional tax.

MR. NICKERSON: Even though you may be completely right Mrs. Wiles, I think that is hardly the question before us today.

MRS. WILES: It may not be, but it is something that has to be thought about.

MR. NICKERSON: But this Commission today ...

MRS. WILES: You have to think of every phase, you just can't think of one.

MR. NICKERSON: Our problem as an Advisory Commission is to find out what the proposal is, and to see if in our judgment it is a proper relationship between the Park Service and the Regional School District, and having arrived at that to give our advice as to what the Park Service should do about it. I don't think, as an Advisory Commission to the Seashore, it is our function to look into the basic value of the educational system.

MR. CHASE: Would the Federal Government enter into this in any way?

MR. ELLIS: Not on a direct basis. These programs are reimbursed to

towns who send children on a tuition basis, this is spread around at the rate of 50% minimum, some of the programs are more than that. Probably, and without question, some of the State money comes from the Federal Government.

MR. NICKERSON: The net costs to the individual towns would be relatively small.

MR. ELLIS: That is right.

MR. MALCHMAN: Isn't it almost academic to discuss the cost if the State says you must provide this facility?

MR. NICKERSON: According to what Mr. Ellis says I don't think it means individual towns have to provide this. Does anyone else have any questions they would like to ask any of the members of the Regional School District representatives?

MRS. FRANKLIN: It is fortunate that in our budget we did not have to provide too much money to put into the buildings because in a facility of this type it is necessary to have highly qualified teachers for each three or four children, and this is where the expense comes in.

MR. NICKERSON: As I understand it the Federal Government would turn the use of these building over to the local government for the purpose without any more than a nominal charge.

MR. ARNBERGER: There will be no charge as far as I know and will involve ultimately the Nauset Regional School District taking over the responsibility for removing and razing the buildings and restoring the

site. There are some dilapidated buildings there that are of no use to anyone at the present time. This could be a very important advantage to the Seashore.

MR. ELLIS: This arrangement would be an advantage to us also.

MR. NICKERSON: There is another angle. I feel it is to our advantage to have this facility controlled and used by local agencies for local purposes. As I recall there was once a proposal that a special police school be established here to train people how to fight riots.

MR. ARNBERGER: That was proposed at one time but never got off the ground. At the present time even though the buildin gs are in the custody of the Department of Labor we are responsible for them, and we have two night watchmen trying to take care of this facility. We would like to turn this over to another agency.

MR. ORSI: Would these buildings eventually go to the GSA?

MR. ARNBERGER: This is a very complex arrangement. The Department of Labor has them now; under this proposal the Department of Labor would transfer them to HEW and HEW would be the actual agency to work out arrangements with the Nauset Regional School District.

MR. NICKERSON: If there are no further questions, I would like to take this opportunity to thank you folks for coming to our meeting and for explaining your proposal to us.

MR. ELLIS: We want to be sure that we work closely and constructively with the Seashore in whatever proposal they might develop for the use

of this facility. We feel that it would be to our mutual advantage for a local agency to be involved in this proposal.

MR. NICKERSON: I don't think we should become involved in any details ...

MRS. WILES: How about their using the new Regional High School, isn't there going to be any place there for this? Isn't this planned for?

MR. ELLIS: our whole feelings are that children in Grades 1, 2, 3 and 4 should be off and away from the higher grades, so if we put this operation there we would be violating the whole basic philosophy.

MR. NICKERSON: This doesn't involve children beyond Grade 6?

MR. ELLIS: By the time they get beyond the sixth grade they are, generally speaking, in private institutions. We can't mix age groups beyond a three year span.

MR. NICKERSON: This facility would be for primarily those who haven't gone beyond the sixth grade. My point is you would not be able to put them in with high school students. I think this answers Mrs. Wiles.

Mrs. Franklin and Messrs. Ellis and Crary depart.

MR. NICKERSON: Mr. Arnberger, what do you have to say about this?

MR. ARNBERGER: I can tell you what I have already said to my Regional Office. I will read to you what I wrote to them in my memorandum of November 21 when I submitted the formal proposal of the Nauset Regional School District: (Reads)

"...While there is no question as to the worthy and desirable nature of this request it is hardly the sort of activity contemplated by Congress in the authorization of this National Seashore. On the other hand, there is an urgent need now for such facilities and in view of the fact that no other more deserving nor more appropriate proposals for the Center have been received to date it would seem to be in the public interest and consistent with the social needs of the time to put these facilities to such constructive use. Accordingly, I recommend favorable consideration of the enclosed proposal, subject to Advisory Commission action, as an interim measure, pending the eventual development of permanent clinical teaching facilities and offices in an appropriate location outside the seashore. I further recommend consideration be given to authorizing such use of seashore property for an initial period of five years with the possibility of renewal for an additional five year period." ...

That is really what I think and what I have already told my Regional Office.

MR. NICKERSON: What does the Advisory Commission think?

MRS. WILES: I think as I said before, that for Wellfleet and Eastham to have to shoulder this burden is almost too much.

MR. NICKERSON: How do you feel that Wellfleet and Eastham are shouldering this?

MRS. WILES: Because they will be assuming the responsibility for the buildings and it is going to cost more to run the Region. He is not going to do all this extra work for nothing. They can talk about the state paying, but what the state pays we pay, through our taxes.

MR. NICKERSON: Isn't that a matter for the towns to decide?

MRS. WILES: I think the financial end is very important. Wellfleet

hasn't anything and is getting worse all the time.

MR. CHASE: I can't quite agree with Mrs. Wiles. I think to begin with that the amount of money we are investing is not a great sum to begin with. I don't feel that we should have any special privileges in Eastham in a thing of this sort.

MR. MCNEECE: How are they carrying the burden of the cost?

MR. MALCHMAN: I think because of the Regional District.

MR. MCNEECE: They are only part of it. It includes Orleans.

MRS. WILES: In the last two years I understand the cost - I was told - this may not be quite correct - the cost of the Nauset Regional School District has doubled.

MR. MCNEECE: You are thinking of four towns, not two; Brewster, Orleans, Wellfleet and Eastham.

MRS. WILES: The Nauset Regional School District, I think they said went from one-half million to almost a million in the last two years, and it is going up all the time, and when you come to add a vocational school.

MR. NICKERSON: Who decides whether you do or whether you don't - whether it is here or somewhere else? The Regional School Committee makes decisions and say that they want this kind of a facility, and come to us and say we would like to use this on an experimental basis in a five to ten year program to see if we are right on this.

MR. MCNEECE: This is what we should confine ourselves to.

MR. NICKERSON: If the Nauset Regional School District comes to us and says they want to do this, we don't say whether it is right or wrong, or how the costs are to be distributed; our problem is to determine whether we consider this is the use to which the Seashore or the Federal Government should put this property.

MR.CHASE: I would like to place myself as a member of the Commission in favor of this. I agree with Mr. Arnberger that this would be the best use of any that have been suggested up to this time.

MR. NICKERSON: It has been approximately six months since we have known for certain about this. Are there any further comments?

MR. CHASE: I move that we approve the recommendation of Mr. Arnberger, as he read it.

MR. NICKERSON: Why wouldn't it be better to have a little more detail?

MR. ARNBERGER: It might be desirable to get in there that this is a temporary and not a permanent arrangement with the Seashore.

MR. NICKERSCN: That the Commission approve in principle the use of facilities previously administered by the Job Corps for the purpose of making them available for the use of the school systems in the Nauset Regional School District, and that we recommend that any such arrangememt be temporary in nature but for a period of sufficient duration to permit a reasonable appraisal of its effectiveness.

MRS. WILES: I think you are going to find that is going to cost a lot of money.

MR. NICKERSON: I would still like to see it defined a little better in case at the end of three or four years they find it isn't feasible and are going to try something else.

MR. MALCHMAN: That we are in favor of this particular use and if the picture changes and they want to make another use they might?

MR. ARNBERGER: Would you want to make it in accordance with the proposal outlined in the letter of November 13 from Paul Ellis, Superintendent of the Nauset Regional School District?

MRS. WILES: I don't think I approve of ownership of the buildings. If these towns are going to have to go ahead and clean them up and dispose of them, I don't think I do.

MR. ARNBERGER: One transaction will involve the buildings ...

MRS. WILES: I don't think we should put in that ownership business.

MR. ARNBERGER: Another will involve the use of the lands.

MRS. WILES: When you really come to endorse the whole thing you will find it means a lot more than what you think it means. Mr. Ellis hasn't told you he is getting a good raise in salary. I don't think we should endorse his letter.

MR. MCNEECE: We are proposing approving it in principle.

MRS. WILES: But you are approving in principle the ownership of the buildings.

MR. CHASE: You are approving in principle what he says, which is: (reads from letter from Paul N. Ellis, Superintendent of Schools)

"...Please accept this is a formal request to: (1) arrange lease with the Department of Interior for the land on which this former Job Corps site is located; and (2) acquire ownership from the proper United States Government agency, through the offices of the Department of Health, Education & Welfare, of the buildings and personal properties involved.

"It would not be our intention to develop this as a permanent facility, but we do believe that many of the buildings are in a condition which would warrant their use for a period approximating at least ten years."

MR. NICKERSON: I think we would be better off if local authorities owned them than if some agency in Washington owned them.

MR. CHASE: I think the final arrangement has to be left with the powers that be in the Department of the Interior.

MR. MALCHMAN: If they acquire title to the buildings, what do we mean by "temporary nature"?

MR. ARNBERGER: The temporary nature would depend on the length of the time they would be permitted to use that land.

MRS. WILES: They have you over a barrel.

MR. NICKERSON: It would also mean that at the end of the life of the buildings they would have to dispose of them.

MR. MALCHMAN: You mean the land the buildings stand on?

MR. ARNBERGER: Yes, that is part of the National Seashore. This could presumably be handled under a Special Use Permit for a ten year period.

MR. NICKERSON: One thing I like is that if there is general community use for this property which has social significance of value this would be an instance where the Park Service is doing something for the

community rather than taking something away. Mrs. Wiles has mentioned that the Park Service is removing taxable property from the tax rolls and in this manner taking something away, this would be a chance to put something back.

MRS. WILES: I don't approve of this ownership.

MR. NICKERSON: Who do you think should own it?

MRS. WILES: I think it should be under the Park

MR. ARNBERGER: It is really the Department of Labor.

MR. NICKERSON: Let's get rid of the Department of Labor.

MRS. WILES: If that is left in I will not approve of it because I don't approve of these towns owning those buildings. They will have to do whatever the Government tells them, and nobody knows what it will cost them. They may be forced to get off the land if they say so, or if they say we are not going to renew, and you will have to do what they say no matter what it costs you.

MR. CHASE: I move the question.

MR. NICKERSON: The Motion made by Mr. Chase is as follows: The Commission approves in principle the use of facilities previously administered by the Job Corps for the purposes outlined in the letter of November 13, 1969 from Nauset Regional School District, signed by Paul N. Ellis . We recommend that any such arrangement be temporary in nature but for a period of sufficient duration to permit a reasonable appraisal of its effectiveness.

The Motion was seconded by a Commission member and VOTED 5 affirmative, one negative.

MR. NICKERSON: Mrs. Wiles is opposed on the basis that she doesn't believe the town should have ownership of the buildings.

MR. ARNBERGER: Would you like to consider the other uses I have suggested regarding the gymnasium and the vocational building?

MR. NICKERSON: As I understand it the gymnasium was to be used possibly for community recreation purposes by various towns. What towns?

MR. ARNBERGER: I think this is going to depend on the communities, to the extent they can get funds for this purpose. The Wellfleet Police Chief did want the exclusive use of the vocational building for his purposes.

MR. NICKERSON: You have nothing specific on this score?

MR. ARNBERGER: Nothing absolutely specific. If the Commission is interested I think we can get something.

MR. NICKERSON: It is fairly obvious that the Seashore would have no use for the gymnasium. Would you ever need the other building for a repair shop?

MR. ARNBERGER: We don't need it. The chances are it would just be vacant, but it is a good building.

MR. NICKERSON: If they remain vacant very long they go to pot.

MR. ARNBERGER: The gymnasium floor has already gone. It could be taken off and the sub-floor can still be used after refinishing.

MR. MCNEECE: Wouldn't it be proper for us to suggest that Mr. Arnberger ask that specific proposals or requests be made by the town of Wellfleet and others so that we would have something definite?

MR. NICKERSON: I think we should have something specific, but I think you all know how we feel in principle.

MR. ARNBERGER: Yes.

MR. NICKERSON: Why don't we have the Secretary record in the Minutes that this matter was discussed and that the consensus is that Mr. Arnberger should follow up and explore and present any specific proposals to the Advisory Commission.

MR. MCNEECE: If we didn't approve in principle we wouldn't ask him to proceed.

MR. ARNBERGER: I did talk to Chief Moore and he is very definitely interested and would like to move in tomorrow if he could do it.

MR. MALCHMAN: Would there be any value to the Park Service in having police headquarters handy?

MR. NICKERSON: Do you want anything more than that?

MR. ARNBERGER: That is enough.

MR. NICKERSON: I would think if those other buildings are in good shape I would wait another year before tearing them down.

MR. ARNBERGER: They are rejects that were even abandoned by the Job Corps. There is one other facet you might think of. We had made a summer camp proposal on which we still haven't received any definite

word. Should that be approved it could be worked in in conjunction with the school, in which case we would need the barracks buildings. If this is turned down they would become surplus to our needs.

MRS. WILES: How is the gymnasium heated?

MR. ARNBERGER: By space heaters suspended from the ceiling.

MR. NICKERSON: That takes care of Item 5 on our Agenda. Shall we hear Item 4, the Progress Report by Superintendent Arnberger?

MR. ARNBERGER: Construction has been completed on the Doane Rock and Great Island Parking Areas. Miscellaneous work such as fences, signs, etc., will be accomplished in the coming months by Seashore forces. The remainder of the contract, calling for construction of two small roadside parking areas on the Herring Cove Road was placed on Stop Order for the winter effective November 17. We have proposed eliminating one of these small pull-outs, and using the funds for improvements at the access to the Race Point Beach and oversand route. This work would be accomplished next Spring, well in advance of the travel season.

On November 13 a formal proposal was received from the Nauset Regional School District for the utilization of the former Wellfleet Job Corps Center as a clinical teaching facility. We have discussed this quite fully here today.

Some effort has been devoted to the Great Beach Cottage situation in an effort to move this along toward a satisfactory conclusion. As

most of you know, there are a number of beach cottages located along the Great Beach in Provincetown and Truro which have been the subject of controversy for a number of years. Many of these cottages are located on Government property and others upon privately owned lands separate from the ownership of the cottages.

MR. NICKERSON: Are there any cases where the owner of the cottage is the owner of the land?

MR. ARNBERGER: Yes.

MR. NICKERSON: If the ownership is the same they would be "improved" properties. If someone else owned the land they wouldn't be "improved" properties.

MR. ARNBERGER: Their lawyer feels otherwise.

MR. NICKERSON: (Reads from Public Law 87-126): "The term '"improved property"', wherever used in this Act, shall mean a detached, one-family dwelling the construction of which was begun before September 1, 1959 ... together with so much of the land on which the dwelling is situated, the said land being in the same ownership as the dwelling,..." What you are saying is if they don't own the land but do own the cottage you will give them a Special Use Permit. But if the land is not owned they are squatters. How many are there in this category?

MR. ARNBERGER: About twelve.

MR. NICKERSON: How many are "improved property"?

MR. ARNBERGER: I don't have the figures.

MR. NICKERSON: Perhaps there may be some confusion on the part of the owners themselves.

MRS. WILES: They don't pay any taxes?

MR. ARNBERGER: Our study discloses they never paid any.

MRS. WILES: The town can't tax them because they don't own the land.

MR. ARNBERGER: (Continuing the Progress Report) The Commission considered this matter in 1963 and recommended at that time that each case should be considered individually and that permits for temporary occupancy should be issued as the facts in the case might warrant. Such a study was completed quite some time ago and we have proposed to the cottage owners involved the issuance of special use permits for the lifetime of the permittees. The cottage owners have formed an Association and have secured legal representation. They have just recently employed a new lawyer and we met with the attorney, Mr. Angoff, in Boston to familiarize him with the background and facts in the situation to date. So far the cottage owners have been unwilling to accept the offered special use permits, and it would appear that they are attempting to gain the status of regular "improved property" under the terms of the Seashore Act.

A parcel of land known as the Beede Tract was condemned quite some time ago for the express purpose of settling claims of a number of cottage owners located thereon. If and when this case finally comes to Court

it should be helpful in determining what further steps are to be taken to resolve this entire situation.

Through the personal efforts of Drs. Redfield and Emery of the Scientific Advisory Committee, basic research has been undertaken on Pilgrim Lake, resulting in an interim report containing more factual data on this body of water than has ever been available in the past. The serious problems that developed last year with regard to midges and fish kill pointed to the need for research to attempt to come up with the proper solution to these problems. We are presently attempting to locate specialists who would be available to undertake research, perhaps under a contract, pointed toward coming up with specific, long range solutions to the midge problem. In the meantime, we are planning to take such emergency measures as may be necessary to prevent a re-currance of this situation next summer.

With the coming of cold weather the archeological work on Great Island has been stopped and the excavations which revealed foundations and cellar holes, etc., have been backfilled to protect these interesting remains. The contract with Plimoth Plantation has been extended in the amount of $2500. This will provide for completion of the excavation next summer as well as provide for the production of a film which may be of value in our Seashore interpretive program. The new contract calls for a final report on the work to be completed January 1, 1971.

You will be interested in knowing that on January 12 classes from Falmouth schools will be utilizing the former Nauset Coast Guard Station by participating in the NEED program.

MR. NICKERSON: How are the heating facilities in that building?

MR. ARNBERGER: They are adequate. The building is steam heated by a big furnace in the basement.

Item 6. Proposal for Herring Cove Beach Concession Permit

(Chief, Park Administration, Lyle E. Jamison joins the Commission to discuss this item.)

MR. JAMISON: The contract for the operation of the Herring Cove refreshment concession will expire on March 31. If we continue this operation we will have to do something this winter about renewing the contract. According to law we have to invite offers for this type of an operation, and issue a fact sheet outlining the present type of concession and what we desire in the future. If we renew this contract we would like to add a few things like a development plan whereby the concessioner would update the present equipment. Mr. Charles Silva the present concessioner would have the right to bid for this contract but we would have to consider any other offers that might be submitted.

MR. NICKERSON: What sort of equipment does he have now?

MR. JAMISON: He has wooden work tables and shelves. We would like to have stainless steel installed and also improved dish washing facilities in order to bring this up to Public Health Service standards.

MR. NICKERSON: Would there be any change in the function served?

MR. JAMISON: No. Primarily a refreshment stand.

MR. NICKERSON: Are you proposing any increase or decrease in the type of service?

MR. JAMISON: No. This would be the same as in the past.

MR. MCNEECE: Do I understand it has to be issued for bids?

MR. JAMISON: Yes.

MR. MCNEECE: But he doesn't have to be the highest, it could be the one judged by the Government to be able to provide the services.

MR. NICKERSON: As a prior concessioner Mr. Silva has demonstrated his ability.

MR. JAMISON: As long as he has performed satisfactorily in the past.

MR. NICKERSON: It is a matter of judgment as I understand it.

MR. ORSI: Would this be on a lump sum or percentage basis?

MR. JAMISON: For the last five years it has been on a flat rate basis. We would like to put in a new clause similar to the arrangement we have with the motels and the golf course, a percent of the gross plus building rent.

MR. NICKERSON: Then you will have the problem of verifying his gross. He has to have equipment to show what this is.

MR. JAMISON: They have to submit a yearly report now.

MR. ARNBERGER: So this can be done without any change in his present operation.

MR. NICKERSON: Cash register and tape?

MR. JAMISON: He has to keep substantial records of transactions, the same as the golf course.

MR. NICKERSON: What do you want from us, an expression of approval? The law requires our advice be given in a reasonable length of time after it is requested.

MR. CARLETON: There is a need for the service. Is the building in good condition?

MR. JAMISON: For the most part it is.

MR. NICKERSON: We own the building?

MR. ARNBERGER: Yes, and he maintains it. It is a separate building from the Herring Cove bathhouse.

MR. NICKERSON: If it is agreeable, what you want is a Motion from this Commission that we approve of proceeding to make arrangements to continue the present facilities with no change in function of the concession at Herring Cove for a period of five years.

MRS. WILES: But with no expansion. I think it is important to put that in.

MR. NICKERSON: With no change in its function.

MRS. WILES: There were to be no concessions. I think if they are to remain they should be kept as is and not expanded.

MR. CHASE: I move we approve the continuation of this concession without any change or increase in services.

The Motion was seconded by a Commission member, and voted unanimously in the affirmative.

MR. MALCHMAN: I can raise one point about that beach at the request of several Provincetown people. The concern is with what will be the inability next summer to purchase the Golden Eagle Passport. My answer is that I don't know what we can do about Federal regulations.

MR. ARNBERGER: Your answer rests with Congress. The Golden Eagle Passport is due to expire but legislation has been introduced to continue this for an additional period of time, and this is still pending. Congress has taken no action.

MR. NICKERSON: On the assumption that it will expire what will the Provincetown people do, pay $1 a day?

MR. ARNBERGER: If the Golden Eagle Passport expires each Federal Recreation Agency will simply develop their own system. I know the Park Service has drawn up a recommended fee system, but I don't know the details of it.

MR. NICKERSON: Would there be a fee system whereby persons could use any of the facilities like bathing beaches by payment of a single fee?

MR. ARNBERGER: I just don't know.

MR. NICKERSON: Now you pay $7 for a Golden Eagle Passport or you pay $1 a day for an entrance fee.

MR. ARNBERGER: You can use the $1 ticket all day and get into all of our beaches at Cape Cod.

MR. NICKERSON: If the Golden Eagle Passport expires in March we don't want to be in a position to have to say that everyone coming to Provincetown for the summer is going to have to spend $30 to go to the beach for thirty days do we?

MR. ARNBERGER: No, I don't think so, if you are asking me.

MR. NICKERSON: Isn't that what you mean, Nate (Malchman)?

MR. MALCHMAN: Yes, that is the point that was raised to me.

MR. ARNBERGER: I think it is likely that if the Golden Eagle Passport is abandoned there will be yearly or seasonal admissions to parks.

MR. NICKERSON: Would it be any help to you if we as an Advisory Commission recommended that in that event there be such a seasonal pass provided for Cape Cod?

MR. ARNBERGER: I have no objection to your going on record as favoring this. I think it will be a feature of the Park Service system. If it isn't I will be surprised.

MR. NICKERSON: This pass to the National Seashore should permit the holder to go to any place where there is a fee for parking shouldn't it?

MR. ARNBERGER: I would have to give that quite a little bit of thought. I couldn't give you a good answer.

MR. NICKERSON: How would it be if we made this suggestion to you, that in the event the Golden Eagle Passport expires we believe there should be some arrangement for a seasonal fee to the National Seashore which would cover the required fee on a daily basis.

MRS. WILES: What about lots of people who are only coming for two weeks; why should they pay for the season?

MR. MALCHMAN: I think the assumption is that the fee would be reasonable; like the Golden Eagle Passport.

MR. NICKERSON: I think from an administrative point of view you pay either the daily rate or for the season.

MR. ORSI: If they will let you for $7 use all Federal Parks that is reasonable enough.

MR. ARNBERGER: They are proposing $10 nationwide, not the $7.

MR. NICKERSON: Then if you do that there is no problem; we go on just as the Golden Eagle Passport system, except the amount changes.

MR. CARLETON: If they don't, why don't we propose the $10 rate?

MR. NICKERSON: I think there should be an opportunity for the visitor or person living near to use the facility without paying a fee for each time he uses it.

MR. MALCHMAN: This is rougher than usual in Provincetown because the Park beaches also serve as the Town beaches. There are no others.

MR. NICKERSON: Are we in agreement that there should be some arrangement such as we have discussed? Do you want any formal action?

MR. ARNBERGER: I think the discussion itself is enough.

Item 7. Agenda Items and Date for Next Meeting

It was established that the next meeting should be held February 6.

MR. CARLETON: Would it be alright if Steve Perry represents me, as I

am going away and won't be back until April.

MR. NICKERSON: That is most agreeable, unless there are some objections. (No objections appeared).

Item 8. New Business

MR CHASE: There is one item I would like to mention. I think the Cape Cod National Seashore should be and must be pretty interested and pretty well involved in our highway problem. I don't know if we have advanced enough to discuss it intelligently, but to me it is one of the things happening in Eastham that is very important. I have had people question me in all sincerity whether or not the Park is willing to give any land for the highway. I think it is something the Park is really going to be greatly involved in. I have been asked how much land the Park would be willing to give, since they own so much.

MRS. WILES: It has been spoken of - that the highway go down all the way toward Provincetown on Park land and come back on the present Route 6.

MR. CARLETON: That would spoil the beauty of the National Seashore.

MR. NICKERSON: Let's take the situation through Truro for example, where Thompson's Clam Bar is there is a long stretch where the Seashore boundary comes right up to the highway. In a location such as that it would seem reasonable for the Seashore to permit a portion to be used. I think the Seashore has the responsibility here of coordinating its functions with that of the Massachusetts Department of Public Works

and other agencies in highway planning, because while the Seashore is essentially for preservation and conservation of natural advantages it is also interested that the approaches to it should not damage what it is trying to preserve.

MR. MCNEECE: It seems as though we should have somebody from the towns concerned which might point out alternate ways of handling this. I agree with you in what you say about Truro, and maybe there are other areas where something might be worked out.

MR. NICKERSON: Between the Visitor Center and the rotary in Eastham you have a problem and throughout the town of Wellfleet.

MR. ARNBERGER: I think what you are really pointing up is the need for very careful regional planning involving the towns, agencies and this Government because before this thing can go much further a great deal of thought and consideration must be given to it by all concerned.

MR. CHASE: Something has to be done to improve conditions on Route 6 now.

MR. NICKERSON: Would it be appropriate to ask the Massachusetts Department of Public Works if they would send a representative to discuss with the Commission their long range plans for highway development in relation to the National Seashore?

MR. ORSI: I would address that to Ribbs; he would send a department engineer for long range planning.

MR. NICKERSON: For the initial visit I would think you wouldn't want to

get involved with individual towns.

MR. ARNBERGER: I am wondering how you are going to avoid getting involved. It is an explosive and controversial issue. Perhaps it should be treated as a Lower Cape problem rather than begin to have some kind of private hearing.

MR. NICKERSON: Only four towns are involved.

MR. ARNBERGER: I would think the impetus for this should more properly come from the towns with the Seashore being a member of interest, and indeed we are greatly interested in where that road goes. Wasn't there a meeting of all interested in 1968 in Orleans? I think that is the kind of thing that we should become involved in.

MR. MCNEECE: I think this is of vital interest to the four towns where the road will go and that they should set up a meeting with Planning Boards, the Massachusetts Department of Public Works and this Commission for a discussion of the proposal.

MR. NICKERSON: Who should initiate this. If the four towns would we would be receptive.

MR. CHASE: I am in agreement that this should come from the towns. I can understand that if some publicity went out from here that we had the Department of Public Works here for a discussion that you would be in hot water right away, the towns would be on your neck.

MR. NICKERSON: How can the Commission act as a catalyst to bring these various interests together to sit around and discuss the basic problems

as a whole, not as pieces.

MR. MCNEECE: I think it is up to the four towns to request that the Advisory Commission and the National Park Service meet with Planning Boards and the Massachusetts Department of Public Works to discuss a problem which affects the National Seashore. I don't see why your four towns can't get together and set this up.

MR. NICKERSON: Do you see where Orleans and Chatham should be involved in this? I think it is up to the towns to take the initiative. Maybe some of the members of our Commission would make the suggestion and see if they would like to have us sit in with them.

MR. ARNBERGER: It is a regional problem. We are most anxious to work with everyone involved.

MR. NICKERSON: Is there any likelihood that we will have the Master Plan by next February?

MR. ARNBERGER: All I can say is that I will try. I haven't heard any word whatsoever.

MR. MCNEECE: On the subject of offshore preservation, I have discussed our proposal with Senator Brooke's Assistant and a key member of the Governor's Advisory Committee on Marine Resources. He is quite knowledgeable in the field and he feels our first move should be to get a Bill that would be acceptable to the state because both state and federal waters are involved. He doesn't think there will be much of a problem involved. Putnam in the Attorney General's Office is involved

in the Government's efforts to get recognition of State ownership. By the time of our next meeting we should have something along these lines.

MR. NICKERSON: This is interesting. You are going to follow it up. Now about the agenda for our next meeting, we will have the follow up from you Bob (McNeece) regarding the ocean preserve, and perhaps something regarding a discussion of the highway problems with representatives from the concerned towns and others. If anyone has anything else to suggest I hope you will let me know.

No further business appearing the meeting adjourned at 4:45 p.m.

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